#### UNITED STATES DISTRICT COURT EASTERN DISTRICT OF PENNSYLVANIA

| LOUIS AGRE, et al,     | )      | 17-CV-04392 (MMB)                    |
|------------------------|--------|--------------------------------------|
| Plaintiffs,            | )      |                                      |
| vs.                    | )      | P.M. Session                         |
| THOMAS W. WOLF, et al, | )<br>) | Philadelphia, PA<br>December 7, 2017 |
| Defendants.            | )      |                                      |

TRANSCRIPT OF TRIAL DAY 3 BEFORE THE HONORABLE D. BROOKS SMITH, CHIEF JUDGE THE HONORABLE MICHAEL M. BAYLSON THE HONORABLE PATTY SHWARTZ UNITED STATES JUDGES

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Proceedings recorded by electronic sound recording, transcript produced by transcription service.

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#### Colloquy

(The following was heard in open Court at 1:02 p.m.) 1 2 JUDGE SMITH: Please be seated. A question and 3 several informational matters: The Panel discussed at midday, 4 when we recessed, the outstanding motions, the sanctions motion 5 and the motions seeking a protective order and I guess our first inquiry is whether or not the parties talked about those б and whether we still have to deal with them. 7 8 MS. GALLAGHER: Your -- Your Honor, if I may, my understanding was with counsel a few days ago, when we went 9 10 through, in groups, an in-camera review at lunchtime, that 11 there were no outstanding issues with respect to that 12 portion and that counsel was comfortable with the doc -- you know, there were no additional documents requested to be 13 14 produced. 15 JUDGE SMITH: Let me again -- begin with the 16 sanctions motion. Does it remain outstanding for this Court to 17 rule on will it be withdrawn? 18 MR. PERSOON: This is Michael Persoon, Your Honor. 19 I'm not sure. Maybe I misunderstood something about who Ms. 20 Gallagher spoke to. I'm -- I'm not aware of that. 21 MS. HARDWICK: It --22 MR. PERSOON: Okay. 23 MS. HARDWICK: Okay. 24 MR. PERSOON: We'll ask -- ask Ms. Hardwick, too,

25 approach.

Hardwick/Persoon - Argument

| MS. HARDWICK: Sorry, Your Honor. Okay. So, Your                 |
|---|
| Honor, we have resolved the issues concerning the documents as  |
| to which attorney/client privilege and work produce privilege   |
| were asserted. So, that that has been taken care of. I          |
| believe that there is possibly an outstanding question          |
| concerning documents that should have been produced, such as    |
| those that were identified of drafts of maps kept on a computer |
| that's available to the Republican Caucus. And it's been        |
| testified that the Republican Caucus and the Republican         |
| leadership are essentially the same and those documents were    |
| never produced. So, I, maybe, need assistance from co-counsel   |
| on the extent to which we want to pursue the sanctions motion   |
| on that.  |
|   |

MR. PERSOON: Yes, Your Honor, I think the outstanding issue is these documents that were on the separate server that was identified in the Arneson deposition. You know, Judge Baylson, in particular raised the question of whether Senator Scarnati, you know, was the leader of the caucus or whether Senator Pileggi is the leader of the caucus. That was the discussion.

From our perspective, as it was read in the record this morning from the deposition of Mr. Arneson, Senator Scarnati had the ability to go in there and get these documents. I read the --

25

JUDGE SMITH: It -- it never ceases to amaze me how

The Court - Decision 6 Judges can still rarely get direct answers to what seem to be 1 2 relatively direct questions. 3 MR. PERSOON: The motion I made --4 JUDGE SMITH: Correct? MR. PERSOON: -- is pending, Your Honor. 5 JUDGE SMITH: All right. Thank you. Folks, --6 7 MS. GALLAGHER: If I --8 (Judges conference) 9 JUDGE SMITH: The -- with respect to the motions for 10 sanctions, the view of the Panel is that the plaintiff should not have rested with that matter outstanding and, therefore, we 11 12 regard it as having been waived as of that time. There is, 13 then, also the outstanding motion for protective order and let 14 me ask my colleague to my right to pursue that with -- with 15 counsel. 16 JUDGE SMITH: The two motions that we received, 17 they're virtually identical. They came from the Legislative 18 Defendants and the essence of the motions was, basically, a --19 a request to require that any evidence produced during the 20 discovery period that was not introduced on the record as part 21 of the trial be destroyed at the conclusion of the trial. 22 The Panel has conferred about how to handle this matter and we are, of course, sensitive to discovery being 23

25 really the essence of what the defendants are trying to ensure.

24

produced in this case be used for this case and I think that's

The Court - Decision/Hangley - Argument

7

It would be unusual to order a destruction at the conclusion of a trial when there are many proceedings that could occur as a result of the trial and things that could happen after that. So, what the -- the Panel has decided to do was not require anything to be destroyed nor returned, but simply that:

Discovery that was produced that did not result in evidence produced in the trial be used only for the purposes of this litigation and if in case that something comes up during proceedings that may occur after this trial and that they not be disclosed beyond the order we had already entered.

11 I believe the order we had entered before said that 12 information disclosed during the discovery process could be shared with counsel, their agents, the experts and their 13 14 clients, and I -- I incorporate, by reference, the actual 15 language of the order and that would remain in effect. And 16 that's how we were planning on to resolving the protective 17 orders which were ECF-171 and 174. I see both -- we have all counsel standing. So, since we don't hear from the Executive 18 Chief, may I call upon counsel, as --19

20

JUDGE SMITH: Please.

21 JUDGE SCHWARTZ: -- the Executive? Go ahead.

MS. HANGLEY: Thank you, Your Honor. I understand that the ruling has been made. For the record, the Executive Defendants do oppose putting any limitations on the discovery taken in this case. The <u>Pansy</u> factors have not been met. They

#### The Court - Decision

8

haven't even been stated. We believe in transparency that this is an important public -- public event, this trial, and it's important public proceedings and that the public and that litigants in related cases have a right to know what has happened in this case.

JUDGE SCHWARTZ: Well, there's nothing that's 6 limiting, of course, what's happened in the -- during the 7 8 course of the trial or anything filed on the public docket. But, we're treating discovery material like discovery material 9 is often treated in cases, which is usually used -- not -- not 10 that there are restrictions; but, it's usually used between the 11 12 parties. It's not -- discovery is not a public process. People don't get to come to depositions and, so, we don't view 13 14 the -- kind of, the limitations on how it could be used 15 implicating <u>Pansy</u> in the sense of confidentiality or sealing. We're not doing that. We're just limiting how it could be used 16 17 and we are limiting to whom it can be disclosed if it was not material that was introduced in this case. 18

The Panel is not insensitive to the fact that there is a trial starting next week where this Court applying federal law found the privilege not applicable. But, we have -- we are respectful of our colleagues in the State Court who have come to a different conclusion applying different law. And our -our goal and -- and I, of course, call my -- call on my colleagues to -- to amplify; but, our goal is to ensure that we

#### Aronchick/Ballard - Argument

are being respectful of -- of those proceedings at the same 1 2 time, not limiting counsel for their ability to use materials 3 as a part of this case in the way that we've described. 4 MS. HANGLEY: And, Your Honor, --MR. ARONCHICK: Could -- could I just amplify a 5 minute, just -- just to say? 6 JUDGE SMITH: Ver -- very quickly, sir. 7 8 MR. ARONCHICK: Very quickly. So, that in the -- in the record, for example, of this case, there were many 9 10 references to things like, excuse me, the Turzai data and 11 expert reports, I mean, those kinds of things that weren't 12 actually marked as exhibits and introduced as exhibits, but, they were referenced frequently throughout the record in this 13 14 case. And is it our understanding that if they were involved 15 in the record in this case that that's in the public domain, even if the actual document that they were referring to wasn't 16 17 marked and put into the record? 18 JUDGE SMITH: The reference is in the public domain. 19 The underlying document is not. 20 MS. BALLARD: Your Honor, if I may? 21 JUDGE SMITH: Quickly, please. 22 MS. BALLARD: The -- we understood the Court's order 23 regarding not -- not sharing documents to cover the -- the defendants' depositions and any exhibits used at their 24 25 depositions. That's what the order referred to. Many of the

# Ballard - Argument

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| 1  | things that Your Honors have alluded to or that Mr. Aronchick   |
|----|---|
| 2  | has alluded to, they are cats that are long out of the bag.     |
| 3  | They were not covered by the original order. So, we can't go    |
| 4  | back. There's no way that we can now institute some sort of a   |
| 5  | confidentiality agreement.                                      |
| б  | JUDGE SCHWARTZ: I know. And that was the that                   |
| 7  | was not the Court's intention and if that's what you understood |
| 8  | it to be, we are not looking to retrofit past evidence. If      |
| 9  | there was a reference in this public record to material and     |
| 10 | that material was admitted into evidence, then, it's within the |
| 11 | public purview.   |
| 12 | MS. BALLARD: Oh, no. We're                                      |
| 13 | JUDGE SCHWARTZ: Do you want to give me a concrete               |
| 14 | example?  |
| 15 | MS. BALLARD: we're not talking I'm not talking                  |
| 16 | about that. I'm talking about material that was produced in     |
| 17 | discovery that was not covered by the Court's original order    |
| 18 | that said we could not share deposition transcripts of the      |
| 19 | Legislative Defendants or any exhibits that were used in those  |
| 20 | depositions. That's what the order covered. It was not our      |
| 21 | understanding that the order covered everything else that was   |
| 22 | produced in discovery and everything else that was produced in  |
| 23 | dis discovery is gone, out. It's you know, there's no           |
| 24 | way we can get it back.   |
| 25 | JUDGE SCHWARTZ: I respect that and and I will                   |

Gallagher - Argument 11 be -- stand corrected --1 2 MS. BALLARD: Thank you. 3 JUDGE SCHWARTZ: -- in terms of the past order. The 4 big concern was what happened with the Legislative Defendants and what the Legislative Defendants produced, right? 5 MS. GALLAGHER: Your Honor, if we can --6 MS. BALLARD: That's what we're talking about, --7 8 MS. GALLAGHER: -- if I -- if --9 MS. BALLARD: -- Your Honor. 10 MS. GALLAGHER: If I may, Your Honor. From the time we got -- excuse me -- the original order went to the exhibits 11 12 and the --13 JUDGE SCHWARTZ: And the deposition testimony. 14 MS. GALLAGHER: -- evidence and went to the 15 deposition. Now, subsequent to that, there was a very 16 significant production, the one which was the subject, I 17 believe and part of the motion for sanctions, from Speaker 18 Turzai and that was the reason, you know. And, again, that is 19 the evidence, also, to which we're referring. It was produced 20 subsequent to the Court's order and it was our understanding at 21 that time that everything, exhibits, we didn't know what would be what, all right, and that that production should be subject 22 23 to it. 24 I understand --25 JUDGE SCHWARTZ: I think my problem is I don't know

|    | Gallagher - Argument 12  |
|----|--|
| 1  | what that production is because when you gesture with your     |
| 2  | hand, it and you pointed to the side of the bench,             |
| 3  | MS. GALLAGHER: Okay.   |
| 4  | JUDGE SCHWARTZ: that was the privileged material               |
| 5  | that I   |
| 6  | MS. GALLAGHER: Oh, and if you will recall, the                 |
| 7  | order that Judge Baylson issued on the date of Speaker         |
| 8  | Turzai's deposition dealt with everything that was produced    |
| 9  | subject to the privileged material. Originally, those          |
| 10 | privileges had gone to legislative privilege as well as        |
| 11 | attorney/client and work product. It would be our concern that |
| 12 | those would also be disseminated. They were not introduced     |
| 13 | into evidence and there was a claim of privilege. They they    |
| 14 | postdate   |
| 15 | JUDGE SMITH: Which privilege, though, counsel, the             |
| 16 | attorney/client privilege?                                     |
| 17 | MS. GALLAGHER: And legislative privilege, which I              |
| 18 | thought was the impetus of this of the Court's decision with   |
| 19 | respect to Judge Bronson's order in the case in Pennsylvania,  |
| 20 | which upholds privilege.                                       |
| 21 | JUDGE SCHWARTZ: It's not an impetus of the order.              |
| 22 | It's just a cons   |
| 23 | MS. GALLAGHER: Okay. Sorry.                                    |
| 24 | JUDGE SCHWARTZ: you know, we're not we're not                  |
| 25 | ignoring the fact that that order is there and we want to be   |
|    |  |
|    |  |
|    |  |

13 Gallagher - Argument 1 respectful of that. MS. GALLAGHER: And that's all I'm asking, Your 2 Honor. Those were, you know -- documents were produced subject 3 to -- I mean, we had made a claim of legislative privilege in 4 those documents. We know that some of that information has 5 already been shared. It has showed up on proposed stipulations 6 7 from out in the --JUDGE SCHWARTZ: Well, I don't -- I would not 8 9 consider that to be in violation of any order, right? 10 MS. GALLAGHER: No. 11 JUDGE SCHWARTZ: They -- they were -- they didn't -- at the time the order was drafted and the way it 12 13 was, focusing on getting through the deposition and the 14 production of -- identification of the exhibits during the deposition. 15 16 MS. GALLAGHER: What we would just ask, and that was 17 the motion that we put -- we filed on Sunday, I believe it was, 18 to cover the additional information which had been filed --19 which had been exchanged. 20 JUDGE SCHWARTZ: But, it wasn't covered by the order 21 that we originally had issued. MS. GALLAGHER: Not the original order. It was --22 23 JUDGE SCHWARTZ: So, they're not -- they're not in de -- default of that order. 24 25 MS. GALLAGHER: No, I'm not claiming they are.

|    | Colloquy 14   |
|----|---|
| 1  | All I'm asking is that the Court extend now.                    |
| 2  | JUDGE SCHWARTZ: We can't extend something that that             |
| 3  | was not covered by the order before. We're just talk we're      |
| 4  | trying to freeze-frame things, I think is the best way I can    |
| 5  | describe it. If it hasn't already been put out and it wasn't    |
| 6  | subject by that order, that's how we should proceed. But, I     |
| 7  | will certainly turn to  |
| 8  | JUDGE SMITH: Our  |
| 9  | JUDGE SCHWARTZ: Judge Baylson.                                  |
| 10 | JUDGE SMITH: our directive is intended to be                    |
| 11 | prospective and we're cutting it off here. To the extent we     |
| 12 | need to readdress the matter maybe later this afternoon, time   |
| 13 | permitting, we'll do so.  |
| 14 | We're now going to move to closing arguments. The               |
| 15 | order of those closing arguments will be as follows, given the  |
| 16 | points that were made before the midday recess: The             |
| 17 | Legislative Defendants will go first, with 30 minutes available |
| 18 | to them. However, what we have done is split the baby. The      |
| 19 | Legislative Defendants may reserve such time as they wish to    |
| 20 | respond to the Executive Defendants who will close second. So,  |
| 21 | it will be Legislative Defendants, Executive Defendants, any    |
| 22 | "rebuttal" from the Legislative Defendants right afterward and, |
| 23 | finally, closing by the Plaintiffs. Are the Legislative         |
| 24 | Defendants ready to proceed?                                    |
| 25 | MR. TORCHINSKY: Yes, Your Honor, we are. Oh, Your               |

|    | Torchinsky - Closing 15   |
|----|---|
| 1  | Honor, I'm sorry, before I begin my closing, there's one more   |
| 2  | item. The Court asked before we the Court asked before the      |
| 3  | recess that we identify on the House Journals the pages that we |
| 4  | wanted to draw your attention to. We have Ms. McGee has         |
| 5  | those available.  |
| 6  | JUDGE SMITH: Yes, just submit them at the end at                |
| 7  | the end of the day.   |
| 8  | MR. TORCHINSKY: Okay. Thank you, Your Honor.                    |
| 9  | Your Honor, I'll be using the Elmo for for part of my           |
| 10 | closing.  |
| 11 | May it please the Court, democracy is hard. It                  |
| 12 | requires lots of give and take by all sides. It requires that   |
| 13 | the con the constitutional processes be respected by            |
| 14 | everyone and that the Constitutions that balance an allocation  |
| 15 | of power between the Federal and State Governments be adhered   |
| 16 | to. It means accepting the results of elections, even when we   |
| 17 | might not like the outcomes. It means that from time to time,   |
| 18 | we will be represented by Presidents, Senators, Congressmen,    |
| 19 | Governors, Mayors, and City Council Members we sometimes like   |
| 20 | and sometimes, we don't. And when we're confronted with         |
| 21 | election official elected officials on a jurisdiction-wide      |
| 22 | or a district-wide basis that we disagree with, we as Americans |
| 23 | are free to speak out, advocate and vote how we choose. We're   |
| 24 | lucky to live in a country where you where we have the          |
| 25 | freedom to do all of this.                                      |
|    |   |
|    |   |

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We understand that Plaintiffs have brought forward 1 the complaints that they have about the political process. 2 We understand that Plaintiffs are frustrated by the lack of 3 progress they perceive on issues they believe are important to 4 5 them. We understand that some of the Plaintiffs are unhappy with how their representatives voted or not voted on certain 6 7 issues. We get it. However, the federal courts are not the proper forum to resolve political grievances. Both the 8 9 Constitution and the Supreme Court suggest that the federal judiciary must leave this to the -- the discretion of state and 10 local Governments. 11

12 Plaintiffs should not prevail on several grounds. 13 First, the Plaintiffs have failed to demonstrate or prove that private Plaintiffs have standing under the Elections Clause. 14 15 Second, Plaintiffs have failed to demonstrate the kind of individualized harm that the Supreme Court has required to 16 17 maintain a federal case. Third, the Plaintiffs have not established this Court has authority under the Supreme Court 18 19 precedence to order a remedy that would satisfy their claims. 20 And, finally, even they survive these hurdles, the evidence in 21 this case shows that they have not satisfied the elements of the claim even as they have proposed them. And I'm going to 22 23 address these in reverse order.

24 Let's start with the merits of the claim. The25 Elections Clause reads as follows:

|    | Iorchinsky - closing  |
|----|---|
| 1  | "The times, places and manner of holding                        |
| 2  | election for Senators and Representatives shall be              |
| 3  | prescribed in each state by legislature thereof; but,           |
| 4  | the Congress may, at any time, by law, make or alter            |
| 5  | such regulations except as to the places of choosing            |
| 6  | Senators."  |
| 7  | The Federal Government has enacted only one statute currently   |
| 8  | in effect, specially for Congressional districts.               |
| 9  | Congressional districts and states with more than one district, |
| 10 | like the commonwealth, must be composed of single member        |
| 11 | districts under 2 U.S.C. 2                                      |
| 12 | Plaintiffs began this case asserting that the                   |
| 13 | Elections Clause of the United States Constitution prohibits    |
| 14 | any consideration of political information in drawing           |
| 15 | Congressional districts. They told this Court at the first two  |
| 16 | hearing in this matter that none means none and that they win   |
| 17 | if they show that even the slightest use political information  |
| 18 | was involved in the creation of this map. This asserted         |
| 19 | prohibition is not and has never been found in the text of the  |
| 20 | constitutional provision that they cite.                        |
| 21 | After oral argument on the motion to dismiss,                   |
| 22 | Plaintiffs nivoted away from "none means none" when this Court  |

Plaintiffs pivoted away from "none means none" when this Court pointed out the protection of incumbents has been historically recognized in constitutionally approved consideration in redistricting. While Plaintiffs at the start of trial and in

their first elements brief claim they are not presenting a case 1 like Gill v. Whitford, or like VanderMeer or like Vieth, the 2 filing of their proposed evidence on the eve of trial and their 3 opening statements appear to indicate that they are, in 4 5 essence, presenting this Court with an intent and effect test just like those cases. I say appear, because it's ultimately 6 7 unclear what the standard the Court is supposed to adopt in this case as their test if full of unsupported and 8 9 unsupportable language based on Supreme Court precedent.

Plaintiffs' counsel, in opening argument, made a lot 10 of promises to this Court about what it would demonstrate 11 during the course of the trial. The Plaintiffs' counsel told 12 this Court they would make significant showings of both intent 13 14 and effect. The Plaintiffs promised and, I quote, "a deep 15 dive into many of these issues." The Plaintiffs have failed 16 to do that by any standard on which the Court wishes to 17 consider.

Plaintiffs have made grand proclamations about 18 19 showing sophisticated intent to do essentially nothing but 20 maximize the number of the Republican Congressional seats in 21 Pennsylvania. They made grand claims about the showing the effect of the 2011 statutes on elections for Congress. 22 They 23 made grand claims about sophisticated technology they asserted 24 were employed to draw the maps in question. And they fell flat 25 on all of these.

| 1 | So, I'm going to turn to the the two intent                     |
|---|---|
| 2 | prongs of the test that they submitted to the Court on Sunday.  |
| 3 | Defendants presented to this Court the bur the                  |
| 4 | Professors McCarty of Princeton and Gimpel of the University of |
| 5 | Maryland, at College Park, both from neighboring states.        |
| 6 | Combined, these experts have over 50 years of specialized       |
| 7 | knowledge, research, training, writing and teaching in the      |
| 8 | concepts and methodologies fundamental to the redistricting     |
| 9 | and political process.  |

10 Plaintiffs, by comparison, give you two individuals, one who has admitted the field of redistricting was a hobby 11 12 and another who, while he may be talented in the use of GIS systems, offered nothing but pure conjecture based on a visual 13 14 inspection of some pieces of some of the 18 district borders. 15 While both sets of experts were qualified to testify by this 16 Court, I submit that there is an obvious difference in the 17 level of expertise and we ask that the Courts properly weight 18 the evidence of these experts as the Court determines the 19 appropriate weight to give their testimony.

Plaintiffs made grand claims that they were going to demonstrate a scheme to maximize the number of Republican seats in the 2011 plan and did so through what counsel claimed was a sophisticated technology. At best, the evidence shows that those actually involved in the map drawing process were struggling to comply with numerous redistricting requirements,

20

such as equal population requirements, preserving existing
 districts, the Voting Rights Act, pairings of incumbents and
 coming up with a plan that could actually pass the Pennsylvania
 legislature and be signed by the Governor.

5 The equal population problem was significant. Pennsylvania was fitching -- fitch -- ah -- facing a situation 6 7 where its original post-2000 Congressional plan was struck down because of population deviated by 19 people, not 1900, not 8 9 19,000, 19 individuals. In addition, because of Pennsylvania's population relative to other states, an entire Congressional 10 11 district had to be eliminated. This posed a significant challenge. Professors McCarty and Gimpel both told this Court 12 about the ripple effect this had across the state, requiring 13 14 adjustments to the boundaries of all 18 of the remaining districts. 15

16 The two testifying Legislative staffers explained 17 that the Equal Protection Rules were driving changes and 18 challenges. A district had to come out of western 19 Pennsylvania, as within the state -- its population within the 20 state shifted from west to east. There was testimony from 21 Professors McCarty and Gimpel and from the Legislative staffers 22 testifying that the Voting Rights Act impacted the map. 23 Professor Gimpel identified that a majority/minority district was required in the Philadelphia area. Even the Plaintiffs' 24 25 own witnesses, although unable to say why, acknowledged that

one or two majority/minority districts needed to be drawn in
 Philadelphia.

Professors McCarty and Gimpel both explained that there was only the minimal number of incumbent pairings in the map and that the pairings of incumbents took place in an area of the state that lost the most population. Plaintiffs' witnesses, Hanna and McGlone, both acknowledged that the map only paired the minimal number of incumbents mathematically possible.

Professors McCarty and Gimpel both testified that the 10 11 Congressional districts in the map were not effective 12 gerrymanders. Professor McCarty testified that many of the 13 districts in the 2011 map in the commonwealth are very 14 competitive races and stand a reasonable chance of being won by 15 a candidate of either party. Professor Gimpel testified to the 16 same, indicating that voter registration and performance mean 17 that many Congressional districts in Pennsylvania are, in fact, 18 pretty competitive.

As for why Democrats haven't won more than five seats since 2011, Professor McCarty testified that this represents a historic under-performance of Democratic candidates that could be explained by a variety of factors, ranging from national trends which favor the Republican Party in 2014 and 2016 to -to issue positions, to quality of candidates. This testimony was uncontroverted by the Plaintiffs' evidence.

The House Legislative staffer testified that the 1 starting point of the new map was what he called exiting 2 patterns of representation. Mr. McGlone's report consisted of 3 maps putting the 2002 and 2011 districts side-by-side and 4 5 comparing them, in fact, demonstrated that there was a significant degree of continuity between the 2011 plan and the 6 7 2002 plan -- sorry, between the 2002 and 2011 plan. Professor Gimpel testified that for most redistricting, the map makers 8 9 start with the existing map and make adjustments for populations first. This is precisely what the Legislative 10 11 staffers explained was the initial starting point driving the 12 mapmaking process.

The Plaintiffs' only evidence which they claim 13 14 indicates an intent to gerrymander was that publically 15 available election data and publically available census data were in the hands of House and Senate, Democratic and 16 17 Republican caucuses and the Governor's Office, and that this 18 data had been provided by the Department of State and the 19 Legislative Data Processing Center. Plaintiff's experts, Hanna 20 and McGlone, made much of the fact that they found fields and 21 very large data files with this publically available information and that some fields in this file added or 22 23 subtracted election results.

24 The two Republican Legislative staffers testified25 that while they had the data, input from stakeholders,

23

including but not limited to, Congressmans (sic) Brady and 1 Shuster, the senior most members of Congress from the 2 commonwealth from each political party, were involved in 3 providing input in the process of drawing the maps. And they 4 5 testified that equal population requirements and that the existing districts were essential focus of their efforts to 6 7 create a map that could pass the Legislature. The Plaintiffs 8 here suggested that certain conversations or meetings that took 9 place between legislators and elected officials of both parties should somehow be equated with proof of the -- proof positive 10 11 of a nefarious partisan gerrymander.

12 In fact, consulting with people with an interest in 13 leg -- pending legislation is a normal and vital part of the 14 legislative process for any kind of legislation. Discussions 15 of this type without any evidence as to their content or effect 16 on the map do not give this Court any warrant to overturn duly 17 enacted legislative. At best, the Legislative staffer -staffers testified that the political data was available, but 18 19 there was no indication that this data was actually the driving 20 force behind the boundary changes. And despite some opposition 21 to the map from some Republicans and Committee and the Senate, it was the vote of one Democratic Senator, Senator Tartaglione 22 23 from right here in Philadelphia, that actually moved the map out of the Senate Committee and towards the Senate floor, even 24 25 on the Senate floor, the staffer who testified indicated that

his driving motivation was creating a map that would garner 26
 votes in the Senate. On the Senate floor, three Republicans
 actually opposed the bill and it passed by a narrow 26 to 24
 vote.

5 You heard some testimony from the Senator who testified that this was a shell bill and he did his best to 6 7 deny that this sort of bill is actually quite common in the 8 Senate. And you heard in the testimony from the Senate staffer 9 that he -- who explained that after his 20 years in the Senate, this is actually quite a common procedure. And over on the 10 11 House side, despite some opposition from Republicans and some 12 Democrats in the State House, the fact of the matter is that 40 13 percent of the Democrats in the House, for a total of 36, voted 14 in favor of the map. This is hardly a picture of a Democratic 15 shut-out from the process.

I also want to address Plaintiffs' assertions about 16 17 the use of technology and consultants. The Legislative staffer, who drew part of the map, testified that adding and 18 19 removing municipalities from districts one by one on a manual 20 basis to attempt to meet equal population requirements (sic). 21 There was no evidence of the alleged sophisticated technology 22 or automated methods the Plaintiffs suggested were in use. In 23 fact, the testimony in the record is that the software 24 program used by the legislature is called AutoBound, a program 25 whose own website reflects that it's used in more than 30

states.

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| 2  | There was no evidence in the record of outside                  |
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| 3  | consultants or high cost of data acquisition or analysis. In    |
| 4  | fact, the testimony was quite the opposite. Both Legislative    |
| 5  | staffers denied any outside consultants were involved in the    |
| 6  | legislature's map drawing. There was no evidence of the cost    |
| 7  | or expenses alleged by Plaintiffs associated with this          |
| 8  | technology. And Plaintiffs, throughout much of their complaint  |
| 9  | and many of their proposed findings of fact, refer to something |
| 10 | called "REDMAP." But, in fact, no evidence of out-of-state      |
| 11 | influence or consultants or nefarious plans from partisans in   |
| 12 | Washington, D.C. was actually produced at trial.                |
| 13 | The Plaintiffs make much of Mr. McGlone and Ms.                 |

13 14 Hanna's overlay of political data and district boundaries to make their arguments that a hunt and peck style visual test 15 16 around the borders of the state with 18 districts and more than 17 12 million people can identify minute boundary changes or 18 precinct block geographic units and draw a conclusion that the 19 map makers had an overwhelming intent to draw the map driven by 20 partisan considerations. Professors Gimpel and McCarty 21 established that -- that this methodology is, in fact, no 22 methodology and proves nothing.

Plaintiffs make much of the notion that other states
do better, in their view, at creating districts than
Pennsylvania did based on their visual test and the conclusions

they drew from basic shapes to draw conclusions as to intent.
Professor Gimpel's moving circle example around Allegheny
County demonstrates clearly for this Court that a perfectly
compact district, even when moved to different parts of the
same county, can have a significantly different political
effect.

7 Plaintiffs suggest that many times that the shape of districts in other states outside of -- and that the shapes of 8 9 the districts in Pennsylvania are wild outliners compared to other states. And in oral argument on our motion to dismiss, 10 11 the Court inquired as to the shapes of districts in other states. I'd like to draw your attention to the legislative --12 Defendants' exhibit 14 and show the Court two of these --13 14 certainly.

15 I'd like to show the Court Legislative Defendants' exhibit 14 and show a few of these to the Court without any 16 17 explanation other than to tell the Court the legal process that each of these states used to create these Congressional 18 19 districts. First is Arizona. This map was created by an 20 independent commission, survived multiple court challenges, 21 including two cases that went to the United States Supreme Court. This map of California, and these -- these are all in 22 23 the -- in the Legislative Defendants' exhibit. This was 24 drafted by an independent commission and approved after a 25 challenge in -- in the California Supreme Court.

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| 1 | This map from New Jersey, as soon as I can find New            |
|---|--|
| 2 | Jersey, did I oh, I'm sorry. This map from New Jersey          |
| 3 | shows the shapes that were created as a result of a            |
| 4 | commissioned process and you'll note in the north, you'll see  |
| 5 | some districts that are actually only contiguous by water and  |
| б | that they, sort of, dive in and out of each other. I don't     |
| 7 | know, but that state borders this state and I'm sorry. Some of |
| 8 | these were double-sided and I can't                            |
|   |  |

9 I'd like to show the Court the map of Ohio. You'll 10 note that there's a district in Ohio, a Congressional district 11 in Ohio, that goes all the way across the top of the state, 12 almost from the eastern side to the western side. And you'll see around here, in the Cleveland area, very dis -- you know, 13 14 districts that have very, let's call them, unique shapes, as 15 they stretch down. And you'll see the same around the city of 16 Columbus.

I'd also like to show the Court Connecticut, where the Court can see that even in a square, relatively square or rectangular state like Connecticut, you'll see an interlocking pattern of districts in the central area of the state. I only have two more of these, Your Honors, and, then, I will continue with the rest of my -- once I can find them.

I draw your attention to the map of Illinois and you'll note here the inset of Cook County. Whoop, here we go. And you'll see the inset of Cook County. This -- the shapes

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here survived not one, but two partisan gerrymandering challenges in federal court in Illinois.

And, lastly, I'd like to leave the Court with the 3 districts in Maryland. I know Judge Baylson mentioned that --4 5 that there is a pending political gerrymandering district in Maryland; but, I'll note that that is a -- a pending challenge 6 7 that is focused only on the Sixth Congressional District. Ι'd like to show the Court the other two. And we cited this case 8 9 a couple of times; but, there was actually a case called Fletcher v. Lamone, a case I was actually counsel, where we 10 11 challenged the map primarily on the Voting Rights Act grounds, 12 but which -- and which was affirmed by the United States Supreme Court, where the three Judge panel was critical of the 13 14 shapes of the map, but, ultimately, held that addressing this 15 was just not within their power. None of the courts reviewing these maps looked at the shapes of the districts and struck 16 17 them down because of non-compact shapes. As Professor Gimpel noted, simply looking at any of these shapes, whether regular 18 19 or irregular, where seemingly compact or noncompact, tells you 20 nothing about the districts.

Next, turning to the effect prongs of the -- of the Plaintiffs' arguments: The Plaintiffs claimed that they would show that the 2011 Congressional map was, in their view, voter proof and that the people could not change who their members of Congress are. This is shockingly similar to the plain --

claims made by Plaintiffs in the <u>VanderMeer</u> case who told the 1 Supreme Court that there was no way they could win a majority 2 in the Indiana House. But, what happened two years after 3 VanderMeer, the Indiana House tied in the 1988 election and in 4 5 the 1990 election, under the map the Court declined to reject in <u>VanderMeer</u>, flipped majorities. The 2002 map from 6 7 Pennsylvania, the Plaintiffs, who claimed was a gerrymander as they acknowledged, resulted in a number of seat, majority 8 9 changes after the Supreme Court rejected that political gerrymandering case in Vieth. 10

The Plaintiffs did present some evidence that the 11 12 split between rep -- Democrats and Republicans didn't change since the 2011 map. However, none of their evidence looked 13 14 at how competitive any of the elections since 2012 actually 15 were. Did the incumbents of both parties all win '12, '14 and '16 elections by wide margins or were one or more races very 16 17 close? Were one or more candidates in various districts 18 unopposed? The Plaintiffs presented no evidence with respect 19 to how competitive or non-competitive these districts have been 20 since 2011 and they provided this Court with no evidence to 21 show that voter shifts of a few points in one way or another in one or more districts wouldn't have made a significant change 22 23 in the composition of the delegation.

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The best --

MALE VOICE: Excuse me for one moment.

The best evidence the Plaintiffs MR. TORCHINSKY: 1 presented of this alleged durability of the 2011 plan is the 2 2017 PVI calculations provided by Mr. McGlone. What this 3 evidence actually shows is when comparing the 2017 PVI to the 4 probabilities of Democrats winning those districts is that 5 Democrat actually have a reasonable chance of winning several 6 7 districts. Additionally, the evidence presented by Professors McCarty and Gimpel demonstrate that many Pennsylvanian 8 Congressional districts are actually quite competitive. 9

10 Professor McCarty testified that Democrats stand a 11 reasonable probability of winning slightly more than eight of the 18 Congressional districts based on his application of the 12 PVI to his long-term study of more than 2000 Congressional 13 14 elections when compared to their PVI. Professor Gimpel 15 testified that voter registration is a significant indication of party affiliation and demonstrated that party registration 16 17 and identification data shows that many of Pennsylvania's Congressional districts are actually quite competitive. 18

Plaintiffs make much of their numbers showing that the total of votes cast for Democrat candidates when aggregated from each of the 18 elections into a single statewide number show that Democrats won a majority of the vote for statewide -statewide for Congress, but that they don't hold a majority of the Congressional seats. This, they submit, shows that there is a problem with the map. What this fails to take into

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account, and what Professors Gimpel and McCarty testified to, 1 is that the Republican and Democratic likely voters are not 2 evenly distributed and that simple fact has a large impact on 3 the total aggregate statewide votes for Congress and the 4 5 individual district-by-district outcomes. Even Mr. McGlone admitted that Republican likely voters and Democratic likely 6 7 voters are not distributed geographically evenly across the Commonwealth of the Pennsylvania. 8

9 I want to note for the Court the one graphic in Mr. McGlone's report that demonstrates his statewide aggregation of 10 11 votes he admits overstates Democratic performance by utilizing only an average of statewide and national votes across the '04, 12 '06 and '08 elections. At least two of those elections are 13 14 elections that Mr. McGlone, himself, acknowledged were 15 Democratic waive years. We submit that there are lots of 16 plausible explanations for this other than the effect of any 17 particular statewide districting map.

18 One of the biggest problems facing the Democrat party 19 in Pennsylvania and elsewhere around the country is the high 20 concentration of Democrat voters in urban areas. Like --21 likely Democratic voters are not evenly distributed across the geographic area that constitutes the Commonwealth of 22 23 Pennsylvania. Professors McCarty and Gimpel both testified to 24 this. Mr. McGlone acknowledged it. The color-coded map 25 submitted by Ms. Mc -- by McGlone and Hanna both illustrate

this visually. Simply looking at the red versus blue of 1 Pennsylvania paraded before this Court over the last three days 2 shows that there are discrete areas of very dark blue on 3 opposite sides of the state. And Professor Gimpel testified 4 5 that it not unusual for Democrats to win a high proportion of votes in Congressional districts located in urban areas because 6 7 of the high concentration, according to his political geography research, of Democratic voters in these highly concentrated 8 9 geographic areas.

10 In the end, Plaintiffs really seem to be claiming 11 that they are demonstrating a sufficient effect by showing a 12 lack of proportionality between aggregated statewide votes for Congress from across the 18 individual contests and the split 13 14 of Congressional seats between the two major political parties. 15 As we noted before, the problem with this argument is that the United States Supreme Court has squarely rejected 16 17 proportionality as a basis for invalidating districting plans. 18 And in large part, the reason for the Supreme Court's 19 rejections of this notion is that Congressional elections are, 20 in fact, conducted on a single member district and not a 21 statewide basis. Just last decade in Vieth, a case arising out of this very district, seven Justices of the United States 22 23 Supreme Court held that a lack of proportionality does not 24 present a cognizable claim. And I'd like to turn briefly to my 25 remaining points.

With respect to proposed remedy, Plaintiffs have 1 asked this Court to effectively assert the power of the federal 2 judiciary to alter Pennsylvania State constitutional process 3 for enacting legislation. Plaintiffs ask this Court to direct 4 the Executive Branch to develop and submit a plan to the 5 General Assembly for its approval that complies with their 6 7 concept of compliance with the Elections Clause. We are aware of no redistricting case ever where a federal court ordered a 8 9 State Government to use some process other than the process outlined in the State's Constitutions or Statutes to enforce 10 11 the use of some different method for adopting Congressional districting plans. 12

The last time we were aware of where a federal 13 14 court ordered a state to change its election process outside 15 of a Voting Rights Act claim or a claim involving racial minority voting rights, was <u>New York State Board of Elections</u> 16 17 v. Lopez-Torres. In that case, the 2nd Circuit had affirmed a District Court order compelling New York to use a different 18 19 primary process for judicial elections. The Supreme Court 20 reversed, clearly holding that these are precisely the kinds of 21 policy decisions that federal courts are required to leave to the state's political branches. 22

Even in redistricting cases where the federal courts have drawn a map because of the failure of the political branches to adopt a map following the decennial census or

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following a Voting Rights Act or 14th Amendment violation, the Supreme Court has required the federal court to apply all of the legally permissible state criteria or policy goals that are lawful and embodied in the map. This case was <u>Uppin v. Seaman</u> (phonetic), and its progeny. In other words, even if this Court, like the Court in <u>Fletcher v. Lamone</u>, has concerns about the shapes of the districts as a policy matter, those are simply not something the federal courts have the

9 power to address absent a violation of the Constitution or 10 federal law.

11 With respect to individual harm, there's a need to 12 show a concrete or particularized harm under Lujan and none of the Plaintiffs have made the appropriate showing. Plaintiffs 13 14 each had concerns about certain policy issues that they find 15 personally important. They've expressed their pleasure or displeasure with particular Congressmen. They've expressed 16 17 concerns about whether they have a commonality of interest with Philly people if they live in Chester, or rural farmers if 18 19 they live in the norther suburbs of Philadelphia, or not 20 wanting to be placed with other voters that they perceive to 21 have interests different from them in other parts of the district. 22

In the evidence presented at trial, Plaintiffs' various complaints ranging from the election of a President they appear to disagree with, who I -- who was, I'll note,

elected under a federal election system that involves no 1 decennial map drawing, to concerns about the environment, 2 minority rights, unions, gun control, taxes, North Korea and 3 healthcare. The problem for the Plaintiffs is that 4 5 Congressional districts in Pennsylvania each have about 710,000 people. That is a big number and generally requires a lot of 6 7 territory. Is there any group of 710,000 Americans in geographically connected territory who have the same interests, 8 9 professions, family situations, socioeconomic characteristics, concerns and views on policy or unanimity of views about 10 11 various elective officials in the political parties? I submit to that the answer is no. 12

Each one of the people who live in these districts 13 14 have their own policy preferences. Each one of these people 15 have their own views of their own Congressmen and those -- and many who live close to a district that border -- who live close 16 17 to district borders have positive or negative views of the neighboring Congressmen. Some Plaintiffs express an interest 18 19 in living in a district where their member of Congress sees 20 eye-to-eye with them on everything so that their voices are 21 heard or other expressed a desire to live in a competitive district so they have a choice. Others want to live in a 22 23 district where everyone is like them. Others express the concern that they didn't want to live in a district that 24 25 combines suburban areas with rural areas or suburban areas with

1 urban areas. Other expressed an opinion that gerrymandering 2 contributes to gridlock in the political system. This, of 3 course, ignores the fact that the kinds of obstacles to 4 advancing legislation that regularly confront the House of 5 Representatives are also present regularly in the United States 6 Senate, where there's no decennial redistricting to create or 7 even contribute to the claimed gridlock.

Counsel proffered that at least one plaintiff was a 8 9 candidate for Congress and was placed in a district where she couldn't win. The fallacy of this Plaintiffs' harm is that 10 11 the U.S. Constitution only requires that you be a resident of 12 the state where you run for Congress, unlike the requirements of -- of the State legislative office. 13 There is no 14 Congressional residency requirement, no Congressional 15 district residency requirement in the Constitution. Even though this plaintiff lives in and ran a losing campaign for 16 17 office under a prior map, even that is not a cognizable harm because she could have simply run in a district where she 18 19 didn't reside.

In the end, there was no unifying harm of any sort presented to this Court by the Plaintiffs. At best, they have each expressed some sort of generalized grievance about the conduct of the Federal Government and the Supreme Court has over and over again failed -- or held that this fails to meet the requirements that allow them to maintain case or

### Torchinsky - Closing

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controversy requirements of Article III standing.

I have just about another minute or two. Lastly, 2 there's the final insurmountable hurdle facing the Plaintiffs. 3 This double-hurdle is the United States Supreme Court's 4 decisions in Lance v. Coffman from 2007 and Arizona State 5 Legislature v. Arizona Independent Redistricting Commission 6 7 from I believe 2015 or '16. In Lance, as I noted for this Court in our -- in our Rule 50 motion, the Supreme Court found 8 the four private citizens did not have standing under the 9 Elections Clause to maintain an action in federal court 10 challenging the constitutionality of State Government actions 11 under the Elections Clause. These Plaintiffs are identically 12 situated to the Plaintiffs in Lance. 13

Unlike the Plaintiffs in <u>Arizona State Leqislature</u>, where the Court did find standing to bring a case under the Elections Clause, these Plaintiffs are not the State -- State Officials or any State legislative body. As a result, this Court is compelled by that precedent to enter judgment for defendants, because the Plaintiffs lack standing under the Elections Clause.

While it is true that Plaintiffs in this case have brought what this Court has identified as a novel claim, not all novel claims are valid claims. And this is certainly one of those cases where a novel claim is not a valid claim. In this case, Legislative Defendants have laid out for the Court

#### Torchinsky - Closing

the Plaintiffs lack of Article III standing. The Plaintiffs 1 have not demonstrated the requisite concrete and particularized 2 harm required under <u>Lujan</u>. They have not demonstrated that 3 this Court can afford them any remedy to address what they 4 5 perceive is a violation of law. They have not demonstrated that they can overcome or distinguish themselves from the 6 7 Supreme Court's holdings in Lance or Arizona State Legislature, 8 confirming that private citizens lack standing under the 9 Elections Clause.

Finally, even if Plaintiffs' overcome all of these 10 11 procedural hurdles, then, the Court would be confronted with 12 the most recent version of the intent and effects test they proposed. While our Rule 552 motion makes clear our continuing 13 14 concerns about the legal viability of these elements, for all 15 of the reasons that I outlined here, the Plaintiffs fall far short of presenting evidence to this Court that would permit 16 17 this Court to find that they satisfied proof on their four stated elements of their articulated claim. And with that, we 18 19 respectfully request that this Court enter final judgment for 20 the defendants.

JUDGE SMITH: All right. You'll have three minutes to address by way of response the arguments of the executive defendant.

24 MR. TORCHINSKY: Thank you, Your Honor.25 JUDGE SMITH: Mr. Aronchick.

| 1  | MR. ARONCHICK: Thank you, Your Honors. I'm glad I               |
|----|---|
| 2  | get a chance to talk now. Our defense at the outset was based   |
| 3  | on two principles. One was that the executive will enforce      |
| 4  | this statute in the absent of a court order that we shouldn't   |
| 5  | and, second, that we wanted to give our legislative coordinate  |
| 6  | branch the opportunity to defend its work. And, believe me, I   |
| 7  | found myself in an unusual position throughout this case, an    |
| 8  | unusual place for me, largely letting the record develop as the |
| 9  | parties themselves thought it should develop and not            |
| 10 | interfering and not intervening. I want my remarks today to     |
| 11 | to to be understood that I'm basing them only on this           |
| 12 | record, the record that was developed in this court, what was   |
| 13 | proffered here. That's what I'm reacting to, not what it could  |
| 14 | be in some other case at some other time.                       |

15 The viability of the Plaintiffs' legal test is a 16 whole -- is a separate question; but, factually, the Legislative Defendants think that the Plaintiffs have 17 18 presented compelling evidence that the 2011 map was a partisan 19 gerrymander, a map that was created for the Congressional 20 districts where a significant factor was the intention to favor 21 one political party over another and have the effect of doing 22 so. Thus, we are not contesting the factual case that the 23 Plaintiffs have made.

In fact, that case suggests that the -- the diminishment of traditional redistricting criteria, that they

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were diminished and the notion of incumbency protection was a 1 2 convenience, exaggerated, used in a way to create a partisan or a party guarantee, both Republican and Democrat, by the way. 3 So, the open issue appears to be whether the Plaintiffs have 4 5 presented a legal theory to support a finding of unconstitutionality and until the Court rules on that 6 7 fundamental question, we're going to be in the odd position of 8 having to implement and enforce this map.

9 Now, let me explain to some degree our position concerning the facts in this record. First, let me just 10 11 address, briefly, the Plaintiffs' factual case. I know they 12 will probably address it in much more detail. But, let's start 13 with that the Legislative Defendants produced under order of 14 this Court the data that was used to produce the 2011 map. 15 This was a November 8th order that said that the Legislative 16 Defendants shall produce the requested facts and data 17 considered in creating the map." This was an order from Judge Schwartz for the Panel. 18

Now, they tried to disown that production several times in this hearing, walk away from what they produced as the data that was used to produce the map. It may be that there are some other data somewhere in the server we've heard of or some other place. They have not produced it. They have not brought it forth. What we know in this record is what was called the "Turzai data set." Now, they could have produced

and I believe if -- if this Court finds that they -- they had the burden to do so, the -- the burden shifts, they should have produced Mr. Memmi or the server or a lot of other things that they did -- chose not to produce.

5 Now, that data was unscrambled by the Plaintiffs. Ιt was in a scrambled fashion. You heard that testimony and the 6 7 Plaintiffs unscrambled it. And, according to Mr. McGlone, the census blocks were added and subtracted for dis -- from 8 9 districts for the purpose of distributing registered Democrats in non-competitive Democratic districts, packing and, also, 10 11 spreading other Democrats into less competitive Republican leaning districts, cracking. And when you look at the map, as 12 he went through the testimony in great detail, it makes sense. 13 14 Because you see, lines that were drawn around cities, Reading 15 and drawn through other cities, Harrisburg, and it makes no other sense in this record, than that they were done so on --16 17 based on the partisan data that was produced here and for partisan reasons. 18

And there's no explanation that the Legislative Defendants offered for why these GIS shapefiles from Speaker Turzai's production had census block level partisan data. And their own expert, Mr. Gimpel, testified with great enthusiasm, overwhelming enthusiasm, if you will, that you can only draw conclusions about intent with regard to the use of partisan data, if someone affirmatively sought that data out. That's

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what he said. And that's exactly what happened here.

The -- the Republic -- the -- the -- what we have is 2 the Republican Caucus produced data that they sought out. 3 Whether it was available publically or not is not the point. 4 5 They sought it out and they took the extra affirmative step of gathering up that data and loading it into their 6 7 redistricting software. Whether it was sophisticated or not is not the point. They used the software to load the data 8 9 to, then, produce the information that Mr. McGlone and Ms. Hanna tied to how the little -- the maps were drawn whenever 10 11 they needed to make little cuts and changes. They were 12 always partisan Democratic cuts and changes. That's what this 13 record shows.

14 Now, the -- and -- and that's just my brief reaction 15 to what McGlone and Hanna said. I know we'll probably hear more from them. But, here's some additional points: There's 16 17 great use here by my friends who represent the Legislative Defendants about how terrific their experts were in support of 18 19 their case; but, that's not what I heard. I heard Mr. McCarty, 20 after conceding that he made a middle school computational 21 error, middle school computational error, when he was predicting a lower number of Democratic seats and said, "Oh, 22 23 yes, based on all my data and reports, I predict that under 24 the 2011 map, the Democrats should have had eight seats, could 25 have had eight seats." Well, they've only had five. What

happened? Mr. McCarty doesn't answer. No answer to that
 question.

And McCarty says, "Well, but they were competitive." 3 And when he was tested, "What's competitive in this 4 5 districts?" He said, "Well, a sure shot would be an R+9." That's what he said, "a sure shot." He back off at some point 6 7 and he said, "Well, maybe an R+5." Look at his appendix to his report that was admitted earlier where he lists what -- based 8 9 on his big study, what is competitive or not. And, sure, at R+9, and I'm not going to go over what that means. That was in 10 11 the testimony. I don't want to take my time to do that. But, 12 he was certain that an R+9, that's going to result in maybe a 13 10 percent chance for a Democrat to win a seat, probably not 14 even that. And, so, therefore, he said, "Well, that's a sure 15 shot." Districts like that are not competitive and they're so very few of them. 16

17 But, look down to the rest of his chart. An R+2 18 produces a 27 percent chance for a Democrat to win a seat, just 19 two points redrawn, worked into that map, favoring Republicans. 20 The Democrat has a one out of four shot. And when you go to 21 three, it's a one of five shot. Look at his chart and, then, 22 ask yourself, is that a reasonably competitive map? That's the 23 standard my friends here just proposed that Mr. McCarty said. 24 There's a reasonably competitive map if you draw it in a way where your opponent is going to win maybe one out of four or 25

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one out of five times? That's not -- that -- that testimony does not help their case. And Mr. McCarty, himself, conceded that the 2002 map, which they say was the genesis or the beginning of -- of this map drafting, itself, was probably gerrymandered. He didn't study it. But, we know from the <u>Vieth</u> case about that map.

7 Mr. Gimpel helped the Legislative Defendants? Seriously? With great enthusiasm, I said, he talked about how 8 9 you can infer intent from the use of data. He called this an incumbency protection plan. So, did Mr. McCar -- remem --10 11 they're all talking about incumbency protection. By the way, 12 my opponents didn't even raise that when they just made the 13 presentation to you as the most significant factor that was 14 operating here. They talked about all sorts of other things. 15 But, all of their witnesses said the primary factor here was 16 incumbency protection.

17 Well, Mr. Gimpel goes on to say, but it's e -- this is in the record. It's easy to conflate incumbency protection 18 19 to partisanship protection. He said it's easy to conflate and 20 is -- and if there is any place in the country that's easy to 21 conflate, it's this 2011 map. It's the poster child because 22 what does incumbency protection mean? Mr. Gimpel said, "Well, 23 the primary issues would be seniority and extensive knowledge of the people you represent." Look at Exhibit P-4, Plaintiffs' 24 25 It's a list of who won each election, each cycle, leading P-4.

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into the first cycle under this 2011 map.

You will see that there were four freshman 2 Republicans at that time who were protected: Meehan, 3 Bartolotta, Marino and Kelly. They had all served only one 4 5 term. And, then, however you want to look at Mike Fitzpatrick, he had previously been a Congressman and, then, he 6 7 was out of office for two terms. Now, he's back in for one term. So, you can decide whether he is a sort of freshman with 8 9 an asterisk. But, he was out of office for two terms. And they eliminate two Democratic incumbents in this plan, Altmire 10 11 and Critz, are put together in a district that favors Republicans. Incumbency protection? This freshman incumbent 12 13 protection? That's not incumbency protection. That's 14 protecting the Republican seats that they held at the time of 15 the drawing of this map.

Now, I heard Ms. Hanna say, you know, incumbency, 16 17 yes, I'll recognize that as a factor. But, it's got to be based on real seniority. I heard Mr. Gimpel say it has to be 18 19 based on real seniority. Let's not talk about historic 20 traditions. The basis of those traditions is what's 21 important, real seniority. You cannot call this map an 22 incumbency protection plan and that -- and you -- and in words 23 of Mr. Gimpel, it does conflate to a partisan party protection 24 plan.

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Now, the defendants' witnesses also, in our

| 1  | estimation, helped the Plaintiffs' case. Mr. Arneson and Mr. |
|----|--|
| 2  | Schaller both conceded that partisan data was used. They     |
| 3  | didn't say to what extent; I I grant that, but that it was   |
| 4  | used. But, each one of them really said something very       |
| 5  | different. They said in this was all about incumbents.       |
| 6  | That's what we were interested in. Mr. Schaller was evasive  |
| 7  | for probably 40 pages, as you sat here and listened.         |
| 8  | But, at the end and and and, at the end,                     |
| 9  | he makes a huge concession at the end of his direct the      |
| 10 | direct that was read at page 76 and `7, he says the          |
| 11 | question was:  |
| 12 | "Is it fair for me to say that the information you           |
| 13 | got about the discussion among Republican                    |
| 14 | stakeholders and the legislative process was probably        |
| 15 | the most important factor that you used in drawing           |
| 16 | the maps?" "Yes, I would say so."                            |
| 17 | And there was some testimony in in an effort to make you     |
| 18 | know, to to to re rehabilitate him that:                     |
| 19 | "Did you do a simulation of districts more likely to         |
| 20 | vote Republican?"  |
| 21 | "I don't remember."  |
| 22 | "Did you use the Cook PVI?"                                  |
| 23 | "No."  |
| 24 | He was never asked a direct question which was: was          |
| 25 | partisan voter data a factor in the drawing of these maps?   |
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That was the direct question. They evaded that and went all the way around that. And, to me, this kind of evasion, not producing the server information, Mr. Memmi, all of these kinds of things, inform -- help, at least, inform me in the position that we're taking on this record of what this map was and what it looks like.

7 You know, Mr. Schaller and Mr. Arneson, when you -when you pin it all down, you pair it all down, what are they 8 9 saying? They're saying that their real job here was to please the Republican stakeholders. Mr. Brady may have had some 10 11 input, but it was the Republican stakeholders and to get 26 of 12 those votes and to listen to what they had to say and Mr. Memmi, to tinker with the map, based on what that input was all 13 14 about. That's what was really going on here. And -- and to 15 dress it up with these generalities about, well, we were waiting and considering all kinds of other things and -- they 16 17 never tied that down: How? Where? How?

18 If -- if the burden shifts to them, they have 19 utterly failed in either rebutting the Plaintiffs' case or in 20 establishing their burden of how this map was actually created. 21 They have the information. My friends on the other side of --22 of, you know, on this table behind me here who represent the 23 legislature, several of those lawyers were involved as legal 24 counsel to the Caucuses at that time.

You know what was one of the more amazing -- I mean,

| 1  | I to me, bombshell, was yesterday, learning that Mr. Memmi     |
|----|--|
| 2  | is actually a consultant to one of the law firms in this case  |
| 3  | representing the Legislative Defendants and that he was        |
| 4  | advising Mr. Gimpel in his expert report and that wasn't       |
| 5  | disclosed. We learned that in court. Because this Court had    |
| 6  | the well, made the order that these depositions should         |
| 7  | occur while this case was going on, depositions that they were |
| 8  | hoping would never occur, I suppose. We never knew about these |
| 9  | people until the end. And what comes out, Mr. Memmi is not     |
| 10 | here as a witness. He's not here to talk about what hap        |
| 11 | happened. He's here as a consultant to feed something to Mr.   |
| 12 | Gimpel.  |

13 Now, they said that Gimpel and -- and Mr. McCarty 14 justified, they looked at this map and told -- and -- and said that -- explained why this map is legal. They didn't do that. 15 16 They weren't either -- either one of them were given anything about this map. They weren't given the data. They weren't 17 18 given the server information. They -- they -- they said, 19 themselves, they were just here to rebut McGlone and Hanna, not 20 to do a report supporting the legality, constitutionality, 21 correctness, the factors, whatever you want to say, about this 22 matter.

I under -- I -- I heard some discussion, rapid discussion here in this last presentation, that somehow they were converted to experts who actually undergird and support

| 1  | this map. But, that's not what happened and you heard it and    |
|----|---|
| 2  | we all heard it. And on top of that, Mr. Arneson conceded at    |
| 3  | the end, I heard, and and asked, I quote,                       |
| 4  | "I didn't particularly consider to what degree to               |
| 5  | respect incumbency. Because that was important to               |
| б  | the Caucus. I was trying to get 26 votes."                      |
| 7  | A worthwhile thing, but trying to round up 26 votes doesn't     |
| 8  | allow you to round-up those votes over a partisan gerrymandered |
| 9  | map. You have to round up the votes over a properly drafted     |
| 10 | map. So, rounding up votes doesn't really get them anywhere.    |
| 11 | I know that this Court expected, at least I heard,              |
| 12 | more transparency. They were hop I I I assume order             |
| 13 | after order, at the beginning of this case, no legislative      |
| 14 | privilege. Three orders you had to to to make to make it        |
| 15 | clear that the legislative privilege wasn't applied. And only   |
| 16 | days before this Court proceeding do we start to get more       |
| 17 | rolling production, over the weekend, before this Court         |
| 18 | proceeding starts. I think that that approach to litigating is  |
| 19 | not transparent. I said at the beginning we were looking for    |
| 20 | transparency. I wanted them to have every effort to establish   |
| 21 | this map, hear all that I could possibly hear on behalf of my   |
| 22 | clients, and I think that inferences and and run against        |
| 23 | people who don't produce what they have available to            |
| 24 | demonstrate the legality of that map.                           |
| 25 | (Transcriber change)  |

| 1  | Let me just go over quickly some of their other                |
|----|--|
| 2  | attempts to rebut because they're so weak. Some democrats were |
| 3  | also protected. Okay, maybe they shouldn't have been. But      |
| 4  | when you have 54 percent of the Congressional vote, you've got |
| 5  | to put them somewhere. They've got to be in some districts,    |
| 6  | and, so, they wind up in five districts.                       |
| 7  | Somehow or other that this map creates                         |
| 8  | competition, I assume, if there's no incumbents. But if you    |
| 9  | look at P-4 again, you will see that three incumbent           |
| 10 | Republicans either resigned or chose not to run, and three new |
| 11 | Republicans were elected: Costello, Smucker, and I'll get      |
| 12 | the other. There's a third. And all three filled in the spots  |
| 13 | of those incumbents.   |
| 14 | Now, there isn't a vote total in this record; the              |
| 15 | Plaintiffs didn't put that in there. You can decide whether    |
| 16 | you can take judicial notice of those vote totals. But we know |
| 17 | in these supposedly competitive districts that we still had    |
| 18 | 13-5, 13-5, 13-5, even if there were no incumb even when the   |
| 19 | long-term incumbents stopped you know, had left left           |
| 20 | office. That doesn't work.                                     |
| 21 | They talk about the Voting Rights Act and its                  |
| 22 | importance and, sure surely, it's important. But, so what?     |
| 23 | There is a district that covers it. That doesn't mean          |
|    |  |

24 everything else you do can be a partisan gerrymander.

25

They say that Mr. Gimpel, "Well, these carveouts,

yes, they look like they're all Democratic little spots," 1 every -- you know, the ones that Mr. McGlone talked about. 2 "But voters are people." How many times did he scream and yell 3 that, "Voters are people?" Of course, they're people. Of 4 5 course, they're people. But -- and they -- and -- and voters make decisions for all sorts of reasons. Where's the 6 7 Republicans' data set of all the sociological reasons that they incorporated into redrawing this map? The only data set we 8 9 have is the partisan voting data. That's what it boiled down 10 to.

The -- they -- well, they worked off 2002. I already said it, 2002, their own experts couldn't say whether that was a gerrymandering map.

14 Fewer county and municipal splits show up in 2011 15 than 2002; but, you know, what's not calculated here and, there -- therefore, this can't really be credited: Was 16 17 Montgomery County split three times maybe in a pervious map and five times now, and so that's only one county split both times? 18 19 Or is it three and five? We don't know how you're adding up 20 splits. You can't tell from this record. So certainly the 21 legislative defendant can't get -- can't get any credit for 22 that.

I want to go very quickly -- I'll come back to some of these additional points, but I -- I do want to go quickly to some of these other arguments, the last one that my friends

1 made about standing. I have to tell you, I don't want to 2 associate myself with those arg -- with those in any way, shape 3 or form with those -- with those points.

We saw citizens in here, people who talked about 4 their harms. 5 One person whose medical condition is such that she wishes she could talk to be involved in a competitive 6 7 location where she can -- can advance her particular point of view. A high school teacher who -- who said, "I'm -- I'm not 8 9 in a competitive place, but I've got to teach my students civics and they are losing interest in everything about this 10 11 democracy; each generation is -- is more turned off."

Witness-wide. I mean seriously, witness-wide. 12 People who said their votes are diluted. "I don't have 13 meaningful competition. I don't have people I can really vote 14 15 for." And what did the Legislative Defendants say? They said, "Well, but you voted for somebody and you called your 16 17 congressman and your voice -- you made your voice heard, didn't you? And you don't have any right, you don't have any right to 18 19 have your viewpoints considered."

You know what that is? That's taking people who haven't yet lost the hope and faith in this democracy, who still think notwithstanding they are in the most difficult situation, they're not in competitive districts, and they are still believing enough in the system to go to these people that don't -- that they have to vote for, that -- that it --

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1 that they're -- that it doesn't matter who they vote for, and try to urge their points. And because they're still active or 2 because somebody's act -- activism was generated by the last 3 presidential election or maybe because they slipped and fell 4 5 on the floor, who cares. But, their activism is recent and they want to fight in this system. And you say, "Well, what 6 7 harm do you have, you're still fighting. You're still voting. You're still talking." That is the most callous look at 8 9 citizen participation and citizen standing than I can possibly imagine. 10

11 These are people who said their votes have been 12 diluted. They don't have competitive people to vote for. 13 Judge Baylson asked several times, and Gimpel agreed, "Isn't it 14 true that if you have gerrymandering maps, you turn voters off? 15 It lowers turnout. It chases them away from the system." 16 That's harm. That is harm.

17 This case is important to all Pennsylvanians, not 18 just Democrats. Some other day it could be equally important 19 to Republicans. The judiciary is where we have to look to now. 20 Of all the times that I at least have been alive, now, the 21 judiciary. Partisan gerrymandering has eroded trust. It has 22 produced a lack of transparency. It's turning off those high 23 school students. And this brings me to the second point, the 24 legal arguments.

25

These are what separate my clients' role from yours

in our democracy. My clients have to enforce this map, unless and until they are ordered not to, or unless it is palpably and plainly unconstitutional. That's what we will do. But you make the decision about whether we have to.

5 These are novel theories, there's no question. My 6 friend's arguments on the novelty of the theories must be 7 weighed. I grant them that, they have to be weighed, as well 8 as the Plaintiffs' arguments.

9 Your decisions on the facts and law, however it comes 10 out, will matter. Your views about the factual record, about 11 the law, however it comes out, will matter. It will be noticed 12 in that parallel case. It will be noticed. And you have 13 another case here, the Diamond case, that you haven't decided 14 what to do with yet that might produce a fuller record. And 15 that gets to me to the next point, timing and remedy.

I said at the outset our stipulated facts, and that's why I wanted to make sure the full facts were in, talk about the current election calendar dates. Currently, our primary is currently calendared in a way that we would need to know if there's a new plan by January 23rd. But I also said there's flexibility.

I know we haven't had a remedy hearing, so I -- and there's no record for me to go into that. But all I can say is that if there was, we could and would be willing to demonstrate some degree of flexibility, and we could talk about that. We

|    | Torchinsky - Closing 55   |
|----|---|
| 1  | have all the interests in the room and we could see whether     |
| 2  | that mattered.  |
| 3  | If we are meeting the current schedule, the                     |
| 4  | Legislative Defendants, if you order this plan to be changed,   |
| 5  | will pledge whatever it takes to help develop a new plan under  |
| 6  | whatever proper remedy and direction the Court wants that to    |
| 7  | proceed.  |
| 8  | Your Honors, I think that's that's all I want to                |
| 9  | address right now. Thank you.                                   |
| 10 | JUDGE SMITH: Thank you very much, Mr. Aronchick.                |
| 11 | You have three minutes, Mr. Torchinsky.                         |
| 12 | MR. TORCHINSKY: Thank you, Your Honor. I thought                |
| 13 | they were on our side of the V. That was quite a speech by the  |
| 14 | Governor's counsel, who basically just utterly abandoned the    |
| 15 | state's duly enacted law, a law that was enacted with support   |
| 16 | of 36 democrats in the state house.                             |
| 17 | Half of his presentation was about what legislative             |
| 18 | discovery what Legislative Defendants purportedly didn't do     |
| 19 | in discovery. Legislative defendants violated no order.         |
| 20 | There's no argument on this was not an argument on a motion     |
| 21 | to compel. Where was the Legislative Defendants' discovery?     |
| 22 | Where were their motions to compel, if they thought this was so |
| 23 | important?  |
| 24 | We were ordered to turn over documents on November              |
| 25 | 28th. We turned over everything by November 30th, within 48     |

Torchinsky - Closing

hours of this Court's order. Legislative defendants did
 everything to comply with every discovery request and every
 discovery order of this Court.

Turning back to the merits, because I don't want 4 5 to -- I don't want to belabor the -- the campaign-like speech made by the -- the Governor's counsel, Legislative Defendants 6 7 here said that the map was drawn to account for a myriad of factors, including one person, one vote, the loss of a 8 district. Where in the record is there evidence of this map 9 drawn by the partisanship you just heard from my apparently 10 11 co-defendant? I mean simply because -- I mean the loss of the district and the protection of incumbents was clearly 12 important. Arnes - Arneson and Schaller both testified and 13 14 said lots of things impacted this map. There was no one single driving factor. 15

The Plaintiffs have the burden here of proving that the map was a result of something that violated the law. They haven't done that. They haven't established their standing. They haven't established the elements of their claim, and they haven't established any violation of the United States Constitution. Thank you, Your Honor.

JUDGE SMITH: Thank you, sir. Mr. Geoghegan, you're arguing for the Plaintiffs?

24 MR. GEOGHEGAN: I am, Your Honor.25 JUDGE SMITH: Proceed, please.

MR. GEOGHEGAN: Plaintiffs, first of all, want to thank this Court for the opportunity to present our case. To bring -- just having these hearings has brought some measure of accountability to a gerrymandering scheme that was concealed from the citizens of this state, rammed through in one day in the respective chambers of the Pennsylvania state legislature. For that, we thank the Court.

And I want to note at the outset that there is an 8 9 area where we certainly agree with Mr. Torchinsky, the Legislative Defendants' counsel, who was just up here quoting 10 11 Professor Gimpel and presenting as the Legislative Defendants' own explanation for this 13 to 5 ratio, the fact that it all 12 comes down to the geographical distribution of Republican and 13 14 Democratic voters throughout the state. We agree and that is 15 why a districting scheme that deliberately put more of the Rs, if I may call them that, the Republican voters, than the Ds, 16 17 Democratic voters, systematically, in one district after another, has exactly what the Legislative Defendants just told 18 19 this Court, an outcome determinative effect.

In example after example -- and we do rely very prominently on Mr. McGlone's report -- this Court can see a pattern of shoving Democratic voters or precincts with Democratic voting histories into these super Democratic districts in ratios of something like 70, 75 percent or higher, and using nooks and extensions and crannies of all

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kind, to pull in voters from other districts that are much more 1 evenly divided between Democrats and Republicans. And in the 2 case of one Republican-leaning district after another, almost 3 with like a tweezer, picking out little clumps of Republican 4 5 voters to push that pers -- and taking out clumps of Democratic voters to get that percentage up to 55 percent Republican, 60 6 7 percent Republican, as efficiently throughout the state as possible. 8

9 And to do this, to have this scheme, really have an effect at a statewide level, you had to have very sophisticated 10 11 microanalysis so that the deals could be cut among the people 12 that Mr. Schaller called the stakeholders, so that they all had 13 just their share to have their support for a gerrymandering 14 scheme that has this consistent pattern over and over, that is, 15 the movement of Republican precincts, the movement of Democratic precincts to reach a certain percentage in district 16 17 after district in the Republican side in an efficient way, 55 18 percent, 60 percent, and 75 or higher on the Democratic side. 19 That was the scheme, and it does matter where you put the Rs 20 and the Ds. And geographic distribution does have an outcome 21 determinative effect.

The elements of our claim is as follows: That there was a one-sided partisan gerrymander by stakeholders who are largely Republican congressmen, and certainly the house Republican and Senate Republican Caucuses, that had the intent

of maximizing the election not of incumbents, but of 1 Republicans in the state delegation, that had the intent of 2 targeting two Democratic incumbents in the west side of the 3 state, Mr. Altmire and Mr. Critz, discouraging another up in 4 5 Erie County from running, and generally putting up hurdles to challengers, to those likely to hold Republican seats, whether 6 7 incumbents or otherwise. And that this scheme did have an outcome determinative effect, an important causal effect, in 8 9 the current repetition of this 13 to 5 cycle in 2012, 2014, 2016. It is an important explanatory factor. And the best 10 witnesses on behalf of the effectiveness of the scheme are the 11 Legislative Defendants themselves, the so-called stakeholders. 12 They intended it and they intended it because they did think it 13 14 had an outcome determinative effect as, in fact, it objectively 15 has.

16 It is also our contention that this partisan 17 gerrymander, with the intent and effect of maximizing the 18 election of Republicans and targeting certain Democratic 19 incumbents while protecting others, is beyond the authority of 20 the state under the Elections Clause, Article I, Section IV. 21 And it's beyond the authority of the Elections Clause for three 22 reasons, and there are three sources of authority about what 23 the Election Clause means that we would like to direct this Court to at the close of this case. 24

25

The first, of course, is <u>Thornton</u> and <u>Cook</u>, which are

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the term limit cases. In the case of <u>Thornton</u>, there is an 1 actual dictate, a decree that really bars incumbents from 2 remaining in office for more than a certain number of terms. 3 In <u>Cook</u>, it's different; it's a statement on the ballot urging 4 voters not to support candidates who don't favor term limits to 5 the United States Congress. Those cases set out our 6 7 understanding of the Elections Clause, which is that it is a 8 grant of procedural regulations, time, place and manner, and 9 not a source of authority for dictating electoral outcomes or favoring or disfavoring a class of candidates. 10

11 How does our case line up in terms of <u>Thornton</u> versus Thornton, of course, is an outright ban on certain -- a 12 Cook? certain class of congressmen from remaining in office beyond a 13 14 specific term. But at least it's neutral on its face; it's not 15 partisan. At least it's expressed; the voters know that it's 16 there. This case, by contrast, is partisan. It's a 17 discriminatory regulation saying that electing Republicans, not neutral across the board and it's not express. 18 The voters 19 don't even know or the citizens don't even know it happens.

I mean go back to how this law was passed, the 2011 plan. One day, introduced on December -- in the case of the Senate, introduced on the morning of December 14th, 2011, enacted 2000 -- December 14th, 2011 after 11:00 at night. The citizens of this state just missed, if they

25 blinked, a decision that is effectively going to determine the

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outcome of the state's Congressional delegation for the next five election cycles, all happening in less than 24 hours, just jammed through like that. At least the <u>Thornton</u> case, the law is there and the voters know what it means. So, in that sense, this is worse than <u>Thornton</u>.

6 Let's take <u>Cook</u>. <u>Cook</u> is only a nudge. It is a 7 statement on a ballot expressing the view of the state 8 legislature that the citizens of Missouri should be electing to 9 the Congress people who support term limits. It's just a 10 statement saying this is what we think you should do.

This case then falls in the middle between Thornton 11 12 and Cook. Thornton is an absolute dictate; Cook is a nudge. 13 What we have in Agre versus Wolf is a hard shove. It's shoving 14 surreptitiously, without any kind of transparency, Republican 15 voters into districts to affect the outcome of the election and other Democratic voters into super Democratic districts to 16 17 affect the outcome of the election. It's concealed. It's a much more direct intervention in the election outcome than Cook 18 19 is. And it is --

In -- in some ways, I tried to imagine in terms of <u>Cook</u> the state legislature putting on the ballot the following information: We like the election of incumbents and we want you to vote for incumbents and we think it's a good idea that you the people of the state do that. The state legislature has no authority to give that kind of instruction to the voters of

Missouri and it would have no instruction to give that authority to the voters of Pennsylvania. Is there any doubt that a federal court would strike down an attempt like that? But that's exactly what they've been arguing here at various times. Oh, incumbent protection is -- that is so important and the state has a right to promote it.

7 I -- I want to say something about incumbent 8 protection because it keeps coming up. First of all, we don't 9 think this is an incumbent protection scheme. We think it's a 10 scheme to elect the maximum number of Republicans and target 11 certain Democratic incumbents. But, we certainly agree that 12 there's some legitimacy to incumbent protection.

13 One of the worst aspects of gerrymandering over the 14 years that incumbent protection is a legitimate objective, is 15 to prevent state drafters from taking boundary lines to push incumbents out of their districts and, effectively orphaning 16 17 them on their side and depriving the voters of their opportunity to keep their incumbents. That's a legitimate form 18 19 of incumbent protection, to take into account where they live 20 and make sure they're not being pushed out for some politically 21 discriminatory reason.

There's also another side of incumbent protection that is legitimate, and that is when you have protect core constituencies and protect the course of the districts, if you have compactness, if you have contiguity, if you respect

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political communities, if you respect legislative boundaries, 1 necessarily, it's going to have a positive effect for the 2 incumbents who have been representing those areas before 3 because it's keeping communities together. It's keeping a 4 5 kind of relationship between incumbent and voter together. That's all legitimate. And to that -- if that is what 6 7 incumbent protection means, we agree that that's a legitimate 8 object.

9 What is not legitimate and what this case is all about, even though we have to keep emphasizing we don't think 10 11 this was an incumbent protection scheme, what is not legitimate, even in an incumbent protection scheme, which 12 13 this is not, is to go the next step and to say we're going to 14 use -- we the state are so certain that you should be 15 reelecting incumbents that we're going to take Republicans out of here and put them over here just to make sure that this guy 16 17 goes back to Washington. And that is taking away the right of the voters to make that decision. It might be appropriate for 18 19 those voters to keep returning incumbents, but it's also 20 appropriate for those voters to hold their incumbents 21 accountable for what they're doing or not doing. And to the 22 extent that incumbent protection goes beyond these legitimate 23 aspects that we've identified and becomes entrenching of 24 political elites in power, it is beyond the authority of the 25 Elections Clause.

| 1  | And one of the things that I areas where the court                   |
|----|--|
| 2  | has specifically addressed this, and we urge you to pay close        |
| 3  | attention to the Supreme Court words. And and this is in             |
| 4  | Arizona Indepen <u>State Legislature v. Arizona Independent</u>      |
| 5  | Redistricting Commission. Judge Shwartz asked me at in               |
| б  | earlier oral argument, "Why hasn't the Supreme Court made some       |
| 7  | notice of the Elections Clause and its effect on                     |
| 8  | gerrymandering," and that's been in the briefs of the                |
| 9  | Defendants. But the Supreme Court has discussed the Elections        |
| 10 | Clause in terms of gerrymandering, and I don't mean the              |
| 11 | plurality, I mean quite recently in <u>Arizona State Legislature</u> |
| 12 | v. Arizona Independent Redistricting Commission, 135 Supreme         |
| 13 | Court, 2652 in 2015, a case that the defendants cited.               |
| 14 | Here's what the court states at page 2672, which sums                |
| 15 | up our concern in this case and why we think this                    |
| 16 | gerrymandering is beyond the authority of the state under the        |
| 17 | Elections Clause. The Supreme Court stated in that case that,        |
| 18 | "The Elections Clause" I'm quoting                                   |
| 19 | "The Elections Clause was also intended to act as a                  |
| 20 | safeguard against the manipulation of electoral rules                |
| 21 | by politicians and factions in the state to entrench                 |
| 22 | themselves and to place their interests over those of                |
| 23 | the electorate. As Madison urged, without the                        |
| 24 | Elections Clause,"   |
| 25 | And here they're quoting Madison:                                    |

|    | Geoghegan - Closing 65   |
|----|--|
| 1  | "whenever the state legislatures has had a                           |
| 2  | favorite measure to carry, they would take care to                   |
| 3  | mold their regulations as to favor the candidates                    |
| 4  | they wished to succeed."   |
| 5  | Quoting from the records of the Federal Convention. As the           |
| 6  | court continued:   |
| 7  | "Madison spoke in response to a motion by South                      |
| 8  | Carolina's delegates to strike out the federal power                 |
| 9  | to prescribe overrides by Congress of state election                 |
| 10 | regulations. Those delegates," the Court said, "so                   |
| 11 | moved because South Carolina's coastal elite had                     |
| 12 | malapportioned their legislature and wanted to retain                |
| 13 | the authority to do so."   |
| 14 | Quoting Jay Rakove, <u>Original Meanings: Politics, and Ideas in</u> |
| 15 | the Making of the Constitution. The court concludes,                 |
| 16 | "The problem Madison has identified has hardly                       |
| 17 | lessened over time. Conflict of interest is inherent                 |
| 18 | when legislators draw lines that they ultimately have                |
| 19 | to run in."  |
| 20 | And later in that opinion, and I won't read from it, the court       |
| 21 | notes the great promise of independent redistricting                 |
| 22 | commissions in eliminating the kind of gerrymandering that is        |
| 23 | such a scourge in our country today.                                 |
| 24 | So, the Supreme Court has invited this Court to go                   |
| 25 | the next step. Yes, the Elections Clause applies to partisan         |
|    |  |

gerrymandering, and no court until now has had the Elections 1 Clause since Arizona State Legislature v. Arizona Independent 2 <u>Redistricting Commission</u> presented to it and in light of the 3 court's decision that that Elections Clause does apply to 4 5 partisan gerrymandering, making a decision as to how it applies. Well, if ever there was a partisan gerrymander to 6 7 which it applies, this one is it. It is systematic. It has 8 the effect of -- even when the majority of the state voters are 9 voting Democratic, you still get this 13 to 5 ratio over and over and over again. 10

11 They don't even deny that it's a gerrymander. All 12 they do in this case, the Legislative Defendants, pardon me, 13 is to try to beat up Mr. McGlone with two so-called experts 14 whose testimony does not meet the standards of Rule 702, which 15 says that, "The testimony to be admissible" -- and we challenged the admissibility of this testimony -- "The 16 17 testimony to be admissible is -- has to be based on sufficient facts or data." 18

Well, they didn't even ask the Legislative Defendants for information about how they put together the districts. They came in and opined about it. There is Mr. Memmi, the main consultant bringing them in. They have all the facts and data as to what they did, and these so-called experts never bothered to ask as to what facts or data were being used to conduct these gerrymanders. That, in itself, to -- would -- should

1 exclude it.

| 2  | The second is that the testimony is the product of              |
|----|---|
| 3  | reliable principles and methods. Well, here Mr. McCarty,        |
| 4  | Professor McCarty came and made this predictive value for his   |
| 5  | methodology, which turns out to be completely in error. Not     |
| 6  | only does he make simple computational mistakes in applying it, |
| 7  | but it's just plain wrong. He said at the end of his            |
| 8  | testimony, "Well, maybe it really only holds good for 2012,"    |
| 9  | the year immediately following the particular gerrymander,      |
| 10 | where he thought that the Democrats should get eight seats at   |
| 11 | least.  |
|    |   |

12 2012 happened to be the bonanza year for the 13 Democrats in this state. They carried the Presidential level. 14 The majority of the citizens of the state voted for Democrats. 15 And what was the outcome of that under his model? The outcome 16 was that the Democrats lost two seats, even as the Republicans 17 were losing statewide in a substantial degree. This is a model 18 that has no predictive value.

And as -- finally, the third requirement, as the rule says, is that the expert has reliably applied the principles and methods to the facts of the case. First of all, he doesn't know what the facts of the case are. He's not that familiar with Pennsylvania. He didn't ask the defendants as to what they actually did. And he makes simple computational mistakes in applying his model. That testimony should be excluded. 1 It's unreliable. It was unreliably applied, and it has no
2 basis in the facts or data of the case that they could have had
3 access to.

And Professor Gimpel is even worse. Here he is, an 4 5 expert, opining as follows: "Well, the particular gerrymander that is involved here wasn't all that great because they only 6 7 had a slight Republican advantage. They only put so many --8 with a tweezer, they only put so many Republican dots into the 9 map and they didn't put enough to make it an effective gerrymander." But then he goes on to say that "Incumbency has 10 11 this enormous effect." Well, what is the effect, Professor 12 Gimpel? "Oh, it's 10 to 15." A few minutes later in his testimony, he said it was "5 to 8." This is an expert? 13 14 What -- what are his methods?

15 It's -- not only did he not inquire into the facts and evidence of the case to make any kind of rational opinion 16 17 about this, but he also stated that in fact where the dots are 18 placed, the Rs and the Ds does have an outcome determinative 19 effect, but that there weren't enough to really make that good 20 of a gerrymander, but then left out the whole incumbency effect 21 that he then went on to say was so important. I mean you couldn't make anything out of his methods, except his shouting 22 23 at the end that, "People are people," which we agree with. 24 But we don't need an expert under Rule 702 to tell the Court 25 that.

| 1  | What is significant about this case is that their own           |
|----|---|
| 2  | experts have amply testified as to one thing that we have       |
| 3  | consistently been saying in this case, which is that this is a  |
| 4  | statewide gerrymander and it requires a statewide decision.     |
| 5  | That is, if you change one district, you have to change all of  |
| 6  | them. Professor Gimpel testified to that. Professor McGlone     |
| 7  | testified to that. Mr. Arneson said, you change one district    |
| 8  | boundary, it's going to have a ripple effect through the state. |
| 9  | This is a plan that can't be revised on a district by           |
| 10 | district basis. Their own evidence says so. All the map         |
| 11 | makers say so. All the professors and experts, no matter how    |
| 12 | unreliable their methods, at least agree on that. You change    |
| 13 | one thing, you change everything. And that is what the kind     |
| 14 | of relief that we're seeking here. And what we're seeking       |
| 15 | specifically is that this Court should issue a declaratory      |
| 16 | judgment that what the defendants attempted to do here was to   |
| 17 | dictate electoral outcomes and/or favor or disfavor a class of  |
| 18 | candidates, namely Republicans, and that they engaged in        |
| 19 | conduct that frustrates the checks that the Elections Clause    |
| 20 | wanted to place on the abuses of state authority in the conduct |
| 21 | of federal elections.   |

And that's the third area. I identified, first of all, the term limit cases, then the <u>Arizona Independent</u> <u>Redistricting Commission</u>. And I think it's important not to leave out the Federalist Papers themselves, where in Federalist

1 52, you heard Professor and Senator Dinniman talk about the 2 suffrage requirement. In Federalist 52, Madison states that, 3 "In mandating the suffrage requirement" -- and what they tried 4 to do, Your Honors, is to tie the suffrage requirement and the 5 state constitutional requirement for suffrage so that there'd 6 be no adjusting it for purposes of federal elections.

7 "To have submitted the eligibility to vote to legislative discretion of the states," Madison says, 8 9 "would have rendered too dependent on the state 10 governments the branch of the federal government 11 which should be dependent on the people alone, and it 12 cannot be feared because of this objective tie-in, 13 that the people of the states will alter this part of 14 their constitution in such a manner as to abridge the 15 rights secured to them by the federal constitution, that is to vote for their own members of Congress." 16

And in Federalist 59, which I think is the most important example of where this concern is expressed by the framers about the outcome of the Constitution really, if states have their way to manipulate these election rules, Mr. Hamilton states:

22 "The drafters of the constitution have submitted the 23 regulation of elections for the federal government in 24 the first instance to the local administrations" --25 namely the state administrations --

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| 1  | "which in ordinary cases and when no improper views             |
|----|---|
| 2  | prevail may be both more convenient and more                    |
| 3  | satisfactory, but they have reserved to the national            |
| 4  | authority a right to interpose whenever extraordinary           |
| 5  | circumstances might render that interposition                   |
| 6  | necessary to its safety."                                       |
| 7  | Well, these extraordinary circumstances have arrived. The       |
| 8  | increased sophistication of software, the availability of       |
| 9  | data down to the precinct level and census flock level creates  |
| 10 | a situation where the states have authority for a kind of       |
| 11 | micro-gerrymandering, making deals with all sorts of            |
| 12 | "stakeholders" throughout the state that threatens not only the |
| 13 | rights of the individual citizens, their voting rights, their   |
| 14 | rights to have some control over the process, but really the    |
| 15 | whole structure of the Constitution. And that's why in this     |
| 16 | situation, it is proper for this Court to act.                  |
| 17 | It has been said that, well, Congress has a veto over           |
| 18 | these regulations, in fact it's the only place in the           |
| 19 | Constitution where Congress is specifically given a veto power  |
| 20 | over a state law. That veto power has been exercised in this    |
| 21 | respect, that under 2 U.S.C., Section 2, Congress directed the  |
| 22 | states to engage in single member districting. There is         |
| 23 | nothing in that statute that gives them the authority to        |
| 24 | gerrymander.  |

25

And also Congress has delegated the power to keep

watch over these states to this Court. That's exactly why 1 three judges are on this panel. You're here because of 28 2 U.S.C. 2284 where Congress says you are the people who are 3 supposed to figure out whether or not these predations by the 4 state are consistent with the structure of the United States 5 Constitution. That's your role. You are here to hear 6 7 constitutional challenges to redistricting. It's not something where you're usurping something that Congress doesn't want you 8 to be involved in. 9

10 Congress is saying, we can't do it, and properly so, 11 because Congress people are really picked by the state legislatures. At least they have the decency to turn it over 12 to what is in effect a kind of version of an independent 13 14 redistricting commission, namely the federal courts, to 15 determine when a state has gone too far in threatening the structure of the constitution, as Madison has laid it out and 16 17 as Hamilton has laid it out in the Federalist -- Federalist Papers, and as the Supreme Court in Arizona State Legislature 18 19 has encouraged this Court to consider, which is keeping some 20 limit on the authority of the states to engage in partisan 21 gerrymanders.

22 So that's why we're here, and that's why you're here. 23 We're all here to really to determine, to have an accounting as 24 to whether the State of Pennsylvania is interfering with a 25 privilege and immunity of federal citizenship, of these

1 citizens that we're representing.

Well, who are we representing? Well, we're representing this high school coach from Boyertown. And I apologize, being out of state, I've probably blown the name of the town, whose students are telling him they're blowing out the system because, you know, it's all red.

7 Imagine, if you will, and this gets to the injury. I 8 can talk about injury to the individual rights to vote, and I 9 can cite constitutional cases. We can do that in argument, and 10 there are lots of cases that say that the right to vote is not 11 a general right, it's an individual right, it's been impaired 12 here.

We can cite verdict about the way election 13 14 regulations have an inherent impairment of every voting right 15 and there has to be a sliding scale scrutiny. We can go into all that. But let's -- to put it in more, as Professor Gimpel 16 17 might say, people language, let's imagine for a second that this court hearing has been videotaped and you're showing it to 18 19 the students of the high school coach from Boyertown. What 20 would those kids think at seeing the rigging of this election? 21 I think it might be an R-rated kind of production. You know, you don't want -- you don't want young people to see this 22 23 without some adult supervision.

It's -- it's a classic case of why things have been taken away from people, and that's the anguished cry, and it

wasn't very articulate all the time, and sometimes it was
 articulate, the anguished cry of all these Plaintiffs who came
 to testify.

There are two injuries that are at stake here. First 4 5 is the injury identified by Justice Kennedy in <u>Thornton</u>, and the injury that I'm going to quote, identified by Justice 6 7 Souter. The Justice Kennedy injury is this interference 8 between the people and the national legislature, the only true 9 national branch of Government, the House of Representatives. If the state legislatures are effectively casting a vote once 10 11 every 10 years that is deciding these cycle of elections over 12 and over again, that is substantial interference with that direct relationship of the people to the one branch of 13 14 government that is supposed to represent the people and not the 15 The paradox at the moment is that it's probably the states. branch of government that is most under the heel and dominion 16 17 of the states in terms of gerrymandering. What a paradox. 18 That's the Justice Kennedy injury.

But there's another injury which I think that you can capture as sort of subtext of all the testimony of the Plaintiffs in this case, and that's the Justice Souter injury. After he retired from the Supreme Court, there was an interview by Justice Souter, and you can find it on Google. It's been sort of -- it went viral a couple of years ago, where he was asked, well, you're not in the Supreme Court anymore, you know,

| 1 | what what is it that disturbs you the most, what do you       |
|---|---|
| 2 | think is the greatest threat that this country faces today?   |
| 3 | And Justice Souter said, well, I don't think it's nuclear war |
| 4 | or globalization or threats to our security of that kind.     |
| 5 | Here's the greatest threat that is facing the United States   |
| 6 | right now. I'm paraphrasing his remarks. It's that the people |
| 7 | of this country don't know who to hold accountable.           |

And this is a case where all of these citizens came 8 9 in here and made clear to you that they know something is 10 wrong. They know this government is dysfunctional. They know 11 that they don't have any control over it. They know in some 12 way that they can't prove by a preponderance of the evidence themselves personally without counsel that the system is 13 14 They know that. And they don't care if they're riqged. 15 getting the Democratic representatives they wanted. They know that they've lost some critical quantum of the right of self 16 17 government.

18 That's what we're here to try to restore, self 19 government in the Commonwealth of Pennsylvania. And we urge 20 this Court to take up the invitation of the United States 21 Supreme Court in Arizona State Legislature v. Independent 22 Redistricting and take up the invitation that Madison and 23 Hamilton have made to you, and take up the invitation that Congress made to you when it put you three judges in charge of 24 25 hearing challenges to redistricting schemes that might threaten

|    | Geoghegan - Closing 76   |
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| 1  | the structure of the constitution, and declare that this       |
| 2  | constitutional gerrymandering scheme is unlawful, illegal, and |
| 3  | a violation of our right of self government.                   |
| 4  | JUDGE SMITH: Thank you, Mr. Geoghegan.                         |
| 5  | We'll take a 10-minute recess.                                 |
| 6  | (Recess at 2:44 p.m. to 3:03 p.m.)                             |
| 7  | JUDGE SMITH: Please be seated. I trust we may now              |
| 8  | mark the record of the trial closed to all of counsel?         |
| 9  | MR. TORCHINSKY: Yes, Your Honor.                               |
| 10 | MR. B. GORDON: Yes, Your Honor.                                |
| 11 | JUDGE SMITH: Very well. Let me, lest there is any              |
| 12 | misunderstanding, indicate, having consulted with my my        |
| 13 | colleagues, we we have ruled on the motion for protective      |
| 14 | order. I trust that that ruling is now clear, if it was not    |
| 15 | before.  |
| 16 | MR. B. GORDON: It's clear and will be honored. It              |
| 17 | is respected, and it will be honored, Your Honor.              |
| 18 | JUDGE SMITH: Very well. Thank you.                             |
| 19 | Counsel, thank you all very much. Believe me, the              |
| 20 | Panel knows, not from having been present with all of you and  |
| 21 | the extraordinarily busy pace you have had to pursue but, we   |
| 22 | know, even from a distance, the hard work each of you has done |
| 23 | to prepare for this trial. We know the lengths to which you    |
| 24 | have gone in the courtroom to cooperate and remediate matters  |
| 25 | where possible, while not sacrificing any trial interests. And |
|    |  |

#### Colloquy

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we know the importance of this matter to all of the parties represented here and we hope you know we, too, regard those interests as extraordinarily important in -- to our system and at a time when our judicial system faces particular challenges and, perhaps, there is the Democratic process as well.

In some ways it's been heartening to sit here on this panel and to sit with two very respected colleagues, one from the District Court, one from the Court of Appeals. So, we thank you all for your able representation, for your sincere representation of the interests that are at stake here. Be assured that we will take you very seriously.

We indicated -- I indicated earlier about the prospect of supplemental submissions in the wake of trial, just because trial did take place and evidentiary productions took place, and that there might be a need in the view of counsel to supplement what has previously been filed with us recently. It is not a requirement. We have decided we will leave that to each of you to file, not in responsive fashion, but --

(Judges conference)

19

JUDGE SMITH: Because we feel under the gun, too, at this point and, also, because we have indicated that any supplemental is optional for you, despite the fact that rumor has it that there's another proceeding going on next week, our schedules are going to require that we ask that any supplemental be provided to us by the close of business next

|    | Colloquy 78  |
|----|--|
| 1  | Friday, that is by 4 p.m. next Friday, and that no submission  |
| 2  | exceed 10 pages. Sorry, we can't afford more time, but that'll |
| 3  | be we feel compelled to proceed quickly toward an              |
| 4  | adjudication.  |
| 5  | So is there anything further before we adjourn the             |
| 6  | proceedings?   |
| 7  | MR. TORCHINSKY: Nothing from us, Your Honor.                   |
| 8  | MR. ARONCHICK: Nothing from us, Your Honor.                    |
| 9  | MR. B. GORDON: Nothing, Your Honor.                            |
| 10 | JUDGE SMITH: Thank you very much.                              |
| 11 | JUDGE SHWARTZ: Thank you all.                                  |
| 12 | JUDGE BAYLSON: Thank you.                                      |
| 13 | (Proceedings concluded at 3:08 p.m.)                           |
| 14 | * * * *  |
| 15 | CERTIFICATION  |
| 16 | We, the court approved transcribers, certify that the          |
| 17 | foregoing is a correct transcript from the official electronic |
| 18 | sound recording of the proceedings in the above-entitled       |
| 19 | matter.  |
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