IN THE

Supreme Court of the United States

STEVE CHABOT, ET AL.,

—v.—

Appellants,

OHIO A. PHILIP RANDOLPH INSTITUTE, ET AL.,

Appellees.

ON APPEAL FROM THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF OHIO

MOTION TO DISMISS

David Carey
AMERICAN CIVIL LIBERTIES
UNION OF OHIO FOUNDATION
1108 City Park Avenue
Columbus, OH 43206

Robert Fram
Nitin Subhedar
Jeremy Goldstein
COVINGTON & BURLING LLP
415 Mission Street
San Francisco, CA 94105

T. Alora Thomas-Lundborg

Counsel of Record

Theresa J. Lee

Emily Rong Zhang

Dale E. Ho

Cecillia D. Wang

AMERICAN CIVIL LIBERTIES

UNION FOUNDATION

125 Broad Street

New York, NY 10004

(212) 549-2500

athomas@aclu.org

Counsel for Appellees

(Counsel continued on inside cover)

Perrin Cooke
Peter J. Rechter
Robert S. Day
Isaac Wood
COVINGTON & BURLING LLP
850 Tenth Street, NW
Washington, D.C. 20001

David D. Cole AMERICAN CIVIL LIBERTIES UNION FOUNDATION 915 15th Street, NW Washington, D.C. 20005

Freda J. Levenson Elizabeth Bonham AMERICAN CIVIL LIBERTIES UNION OF OHIO FOUNDATION 4506 Chester Avenue Cleveland, OH 44103

QUESTION PRESENTED

Whether the district court erred in entertaining this partisan-gerrymandering claim, notwithstanding that "partisan gerrymandering claims present political questions beyond the reach of the federal courts." *Rucho v. Common Cause*, 139 S. Ct. 2484, 2506–07 (2019).

CORPORATE DISCLOSURE STATEMENT

In accordance with United States Supreme Court Rule 29.6, respondents make the following disclosures:

- 1) Respondent Ohio A. Philip Randolph Institute has no parent company, and no publicly traded company owns 10% or more of its stock.
- 2) League of Women Voters of Ohio Respondent Ohio A. Philip Randolph Institute has no parent company, and no publicly traded company owns 10% or more of its stock.
- 3) Respondent the Ohio State University College Democrats has no parent company, and no publicly traded company owns 10% or more of its stock.
- 4) Respondent the Northeast Ohio Young Black Democrats has no parent company, and no publicly traded company owns 10% or more of its stock.
- 5) Respondent the Hamilton County Young Democrats has no parent company, and no publicly traded company owns 10% or more of its stock.
- 6) No publicly held company owns ten percent or more of the stock of any respondent.

TABLE OF CONTENTS

QUESTION PRESENTED	i
CORPORATE DISCLOSURE STATEMENT	ii
TABLE OF CONTENTS	iii
TABLE OF AUTHORITIES	ivi
INTRODUCTION	1
STATEMENT OF THE CASE	1
1. Procedural History	1
2. Findings of Fact	2
ARGUMENT	4
I. THE CASE SHOULD BE REMANDED WITH AN INSTRUCTION TO DISMIS FOR LACK OF JURISDICTION	\mathbf{S}
CONCLUSION	4

TABLE OF AUTHORITIES

CASES

Ex parte McCardle,		
74 U.S. 506 (1868)		4
Hernandez v. New York, 500 U.S. 352 (1991)		2
Rucho v. Common Cause, 139 S. Ct. 2484 (2019)	. 1, 4,	5
Steel Co. v. Citizens for a Better Environment, 523 U.S. 83 (1998)		4

INTRODUCTION

At the end of the past term, this Court held, for the first time, that partisan gerrymandering claims present a non-justiciable political question. *Rucho v. Common Cause*, 139 S. Ct. 2484, 2506–07 (2019). Steve Chabot *et al.* ("Intervenors"), who were intervenors at the trial stage, have submitted a jurisdictional statement asking that this Court order that the case be remanded with an order to dismiss pursuant to *Rucho*. Given the Court's clear holding in *Rucho*, the Ohio A. Philip Randolph Institute *et al.* ("Plaintiffs") agree that this case should be remanded to the three-judge panel ("Panel") with instructions to dismiss.

STATEMENT OF THE CASE

The three-judge trial panel ("Panel") found that Ohio's legislature intentionally diluted the votes of individual voters by packing and cracking them into districts designed to minimize Democratic influence and maximize Republican advantage, regardless of the electorate's preferences.

1. Procedural History

Plaintiffs filed their complaint in May 2018. R.1. During the summer of 2018, expedited motions to dismiss were decided. The parties engaged in expedited discovery throughout the rest of 2018. The Defendants and Intervenors, moved for summary judgment on January 8, 2019. R.136–40. On February 15, 2019, the Panel denied the motions for summary judgment. R. 222. Commencing March 4, 2019, the Panel held an eight-day trial with 23 live witnesses. The Panel also received testimony from additional witnesses through designated deposition

testimony. On May 3, 2019, the Panel issued its opinion, which constituted its findings of fact and conclusions of law pursuant to Federal Rule of Civil Procedure 52(a)(1). R.262. The Panel found that Ohio's congressional map was an unconstitutional gerrymander, violating the First and Fourteenth Amendments to the U.S. Constitution and exceeding the State's powers under Article I. *See generally* App. at 1–408.

2. Findings of Fact

After reviewing voluminous evidence, the Panel found that Ohio's map was the result of an explicit campaign to crack and pack Democratic voters in order to dilute their influence. The Panel considered and rejected the Intervenors' contention that the map was a result of a bipartisan compromise and legitimate redistricting criteria. See, e.g., App. at 231 n.737, 324–57.

The Panel found that the cracking and packing of Democrats in Ohio was driven by Republican operatives, including national Republican congressional staff in Washington, who had final sign off the design of Ohio's congressional map. App. at 4–5, 16–20. The map drawers amassed a large collection of partisan data on Ohio's voters, which was used to surgically crack and pack Democratic voters. *Id.* at. 19–20.

_

¹ Intervenors continue to insist, even after the Panel's contrary factual finding, that the map was the result of a bipartisan compromise and legitimate redistricting criteria. Br. at 15–16; see App. at 336–340. Intervenors cannot demonstrate that the Panel's factual finding was clearly erroneous. See Hernandez v. New York, 500 U.S. 352, 364–65 (1991). The Panel conclusions were based on over 60 witnesses' testimony (both live and by designation) and hundreds of exhibits.

The intent of the map drawers was made manifest by contemporaneous statements and trial map bv $_{
m the}$ drawers. Statements considered by the Panel as probative included the map drawers' characterization of the "downtown" Democratic area in Columbus as "dog meat" voting territory and newly packed Democratic district in Franklin County as "the [] sinkhole." App. at 26, 256, 282. The map makers stated that their map was crafted to guarantee that 12 Republican seats remained within the "safety zone." Id. at 222, 286. After a 12-4 partisan advantage had been secured by the Republican map-drawers, all other changes to the map were de minimis. Id. at 381-82. The Panel noted that the Speaker of the Ohio House "testified that while some negotiations occurred, there was never a chance that the Republicans in the majority would permit a map that altered the [12-4] partisan balance[.]" Id. at 338; see also id. at 35. That some Democratic legislators voted for the map in exchange for small, parochial concessions to their individual district lines did not negate the fact that the process was dictated by the Republican Party, which controlled both houses of Ohio's legislature and the governorship. Id. at 379-82.

Further, after careful assessment of the evidence at trial, the Panel determined that no legitimate redistricting criteria or state interest justified the map's congressional district lines. App. at 324–57, 377–86. Examining each district in turn, the Panel concluded that many more rational districts, respecting traditional districting principles, could have been drawn. *Id.* at 270–324. The Panel considered and rejected the assertion that the goal of protecting incumbents explained the district lines

based on the trial evidence. *Id.* at 325–36. Panel also found that Voting Rights Act (VRA) compliance did not explain or justify the district Id. at 340–52, 382–83. The Panel also determined that "Ohio's natural political geography in no way accounts for the extreme Republican advantage observed in the 2012 map." Id. at 352-53. concluded The Panel that Ohio's map successfully cracked and packed Democratic voters for the purpose of entrenching the Republican Party's advantage.

ARGUMENT

I. THE CASE SHOULD BE REMANDED WITH AN INSTRUCTION TO DISMISS FOR LACK OF JURISDICTION

Less than two months ago, this Court held, for the first time, that "partisan gerrymandering claims present political questions beyond the reach of the federal courts." *Rucho*, 139 S. Ct. at 2506–07. As this Court has now held that these claims are not justiciable in the federal courts, the only "function remaining" for the Court is to announce that the matter is non-justiciable and dismiss. *Steel Co. v. Citizens for a Better Env't*, 523 U.S. 83, 94 (1998) (quoting *Ex parte McCardle*, 74 U.S. 506, 514 (1868)). Given *Rucho*, the proper course at this point is to "remand[] with instructions to dismiss for lack of jurisdiction." *Rucho*, 139 S. Ct. at 2508.

CONCLUSION

Given this Court's holding in *Rucho*, 139 S. Ct. at 2506–07, finding that partisan gerrymandering

cases present political questions beyond the reach of the federal courts, the decision of the lower court should be remanded with an order to dismiss the case.

David Carey
AMERICAN CIVIL LIBERTIES
UNION OF OHIO
FOUNDATION
1108 City Park Avenue
Columbus, OH 43206

Robert Fram Nitin Subhedar Jeremy Goldstein COVINGTON & BURLING LLP 415 Mission Street San Francisco, CA 94105

Perrin Cooke
Peter J. Rechter
Robert S. Day
Isaac Wood
COVINGTON & BURLING LLP
850 Tenth Street, NW
Washington, DC 20001

Respectfully submitted,

T. Alora Thomas-Lundborg

Counsel of Record

Theresa J. Lee

Emily Rong Zhang

Dale E. Ho

Cecillia D. Wang

AMERICAN CIVIL LIBERTIES

UNION FOUNDATION

125 Broad Street

New York, NY 10004

(212) 549-2500

athomas@aclu.org

David D. Cole AMERICAN CIVIL LIBERTIES UNION FOUNDATION 915 15th Street, NW Washington, D.C. 20005

Freda J. Levenson
Elizabeth Bonham
AMERICAN CIVIL LIBERTIES
UNION OF OHIO
FOUNDATION
4506 Chester Avenue
Cleveland, OH 44103

Dated: August 12, 2019