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APPENDIX B:

LAY PERSON'S GUIDE TO FEDERAL CIRCUITS

In the body of this manual, we often cite Court of Appeals decisions from the 13 federal judicial circuits covering the 50 states, the District of Columbia, and United States territories. Each decision is binding precedent only for district courts that are located within the appellate court's circuit, although courts may choose to follow the reasoning of a court in a different circuit. The following table is designed to help lay persons determine which Court of Appeals decisions govern the law of campaign finance in their states.

CIRCUIT:	COMPOSITION:
District of Columbia	District of Columbia
First	Maine, Massachusetts, New Hampshire, Puerto Rico, Rhode Island
Second	Connecticut, New York, Vermont
Third	Delaware, New Jersey, Pennsylvania, Virgin Islands
Fourth	Maryland, North Carolina, South Carolina, Virginia, West Virginia
Fifth	District of the Canal Zone, Louisiana, Mississippi, Texas
Sixth	Kentucky, Michigan, Ohio, Tennessee
Seventh	Illinois, Indiana, Wisconsin
Eighth	Arkansas, Iowa, Minnesota, Missouri, Nebraska, North Dakota, South Dakota
Ninth	Alaska, Arizona, California, Idaho, Montana, Nevada, Oregon, Washington, Guam, Hawaii
Tenth	Colorado, Kansas, New Mexico, Oklahoma, Utah, Wyoming
Eleventh	Alabama, Florida, Georgia
Federal	All federal judicial circuits

APPENDIX C:

LIST OF CITED ARTICLES AND BOOKS

Bruce Brown, *Alien Donors: The Participation of Non-Citizens in the U.S. Campaign Finance System*, 15 Yale L. & Pol'y Rev. 503 (1997)

Vincent Blasi, *Spending Limits and the Squandering of Candidates' Time*, 6 J. L. & Pol'y 123 (1997)

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Thomas F. Burke, *The Concept of Corruption in Campaign Finance Law*, 14 Const. Comment 127 (1997)

Bruce E. Cain, *Moralism and Realism in Campaign Finance Reform*, 1995 U. Chi. Legal F. 111

Michael E. Campion, Note, *The Maine Clean Election Act: The Future of Campaign Finance Reform*, 66 Fordham L. Rev. 2391 (1998)

William J. Connolly, Note, *How Low Can You Go? State Campaign Contribution Limits and the First Amendment*, 76 B.U. L. Rev. 483, 531 (1996)

Paul S. Edwards, *Defining Political Corruption: The Supreme Court's Role*, 10 B.Y.U.J. Pub. L. 1 (1996)

Craig M. Engle, John Dilorenzo, Jr. & Charles Spies, *Buckley Over Time: A New Problem With Old Contribution Limits*, 24 J. Legis. 207 (1998)

Janet M. Grenzke, *PACs and the Congressional Supermarket: The Currency Is Complex*, 33 Am. J. Pol. Sci. 1 (1989)

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D. Bruce LaPierre, *Raising a New First Amendment Hurdle for Campaign Finance "Reform,"* 76 Wash. U. L.Q. 217 (1998)

Michael J. Malbin & Thomas L. Gais, *The Day After Reform: Sobering Campaign Finance Lessons from the American States* (Brookings Institution 1998)

Frank Sorauf, *Politics, Experience and the First Amendment: The Case of American Campaign Finance*, 94 Colum. L. Rev. 1348 (1994)

David A. Strauss, *Corruption, Equality, and Campaign Finance Reform*, 94 Colum. L. Rev. 1369 (1994)

Geoffrey M. Wardle, Note, *Political Contributions and Conduits After Charles Keating and EMILY's List: An Incremental Approach to Reforming Federal Campaign Finance*, 46 Case W. Res. L. Rev. 531 (1996)

William P. Welch, *Campaign Contributions and Legislative Voting: Milk Money and Dairy Price Supports*, 35 W. Pol. Q. 478 (1982)

Kenneth N. Weine, *Triggering the First Amendment: Why Campaign Finance Systems That Include "Triggers" Are Constitutional*, 24 J. Legis. 223 (1998)

Fred Wertheimer & Susan Manes, *Campaign Finance Reform: A Key to Restoring the Health of Our Democracy*, 94 Columbia Law Review 1126 (1994)

APPENDIX D:
NATIONAL ORGANIZATIONS OFFERING RESOURCES
FOR CAMPAIGN FINANCE REFORMERS

Association of Community Organizations for Reform Now (ACORN)

Zach Pollett, Political Director
2101 South Main Street
Little Rock, AR 72206
phone: 501-376-7151
fax: 501-376-3952
e-mail: poldirect@acorn.org

ACORN is a grassroots organization of community groups that are made up of low and moderate income families. ACORN has experience organizing for campaign finance reform and has participated as a party in reform litigation.

Americans for Campaign Reform

John D. Rauh, President
5 Bicentennial Square
Concord, NH 03301
phone: 603-227-0626
fax: 603-227-0625
email: info@just6dollars.org
www.just6dollars.org

Americans for Campaign Reform is a non-partisan grassroots campaign to restore public accountability and increase participation in American politics through public financing of federal elections.

American University School of Communication

Prof. Wendell Cochran
4400 Massachusetts Avenue NW
Washington, DC 20016-8017
phone: 202-885-2075
fax: 202-885-2019
email: cochran@american.edu
<http://www1.soc.american.edu/campfin/index.cfm>

The *American University School of Communication* has a campaign finance project with its own website.

Brennan Center for Justice at NYU School of Law
Laura MacCleery, Deputy Director, Democracy Program
161 Avenue of the Americas, 12th Floor
New York, NY 10013
phone: 212-998-6730
fax: 212-995-4550
email: brennan.center@nyu.edu
www.brennancenter.org

The Democracy Program of the *Brennan Center for Justice* supports campaign finance reform through scholarship, public education, and legal action, including litigation and legislative counseling at the federal, state, and local levels. The Brennan Center has served as litigation counsel for proponents of reform in cases throughout the country and encourages reformers to call for legal advice throughout the legislative drafting process.

Brookings Institution
Thomas E. Mann, Senior Fellow
1775 Massachusetts Avenue NW
Washington, DC 20036
phone: 202-797-6000
fax: 202-797-6004
email: gscomments@brookings.edu
www.brookings.edu

The *Brookings Institution* maintains a web page specifically addressed to campaign finance issues (<http://www.brookings.edu/topics/campaign-finance.aspx>).

Campaign Finance Information Center
C/O Investigative Reporters and Editors
138 Neff Annex
Missouri School of Journalism
Columbia, MO 65211
phone: 573-882-2042
fax: 573-882-5431
email: cfc-comments@ire.org
www.campaignfinance.org

The *Campaign Finance Information Center* is a division of the Investigative Reporters and Editors and the National Institute for Computer-Assisted Reporting. The Center provides story ideas, networking information, and databases for journalists reporting on campaign finance. It also publishes *Tracker*, a quarterly online newsletter on campaign finance.

Campaign Finance Institute

Michael J. Malbin, Executive Director
1990 M Street NW Suite 380
Washington, D.C. 20036
phone: 202-969-8890
fax: 202-969-5612
email: info@CFInst.org
<http://cfinst.org>

The *Campaign Finance Institute* brings together activists and academics from different political backgrounds to work towards campaign finance reform that enjoys broad popular support. Not committing themselves to one singular principle or reform method, the founders of the Campaign Finance Institute seek to promote agreement on campaign finance issues through sound political science research.

Campaign Legal Center

J. Gerald Herbert, Executive Director
1640 Rhode Island Avenue
Suite 650
Washington, DC 20036
phone: 202-736-2200
fax: 202-736-2222
email: info@campaignlegalcenter.org
www.campaignlegalcenter.org

The *Campaign Legal Center* is a non-profit organization created to act as the “people’s voice” in administrative hearings and proceedings on campaign finance and media laws.

Center for Governmental Studies

Robert M. Stern, President
10951 West Pico Blvd., Suite 120
Los Angeles, CA 90064
phone: 310-470-6590
fax: 310-475-3752
email: center@cgs.org
www.cgs.org

The *Center for Governmental Studies* is a non-partisan think tank in the areas of campaign finance, electoral, and government reform and a leader in the use of technology for those reforms. CGS supplies state and local governments and public interest organizations with model laws, case studies, databases, and other campaign finance information.

Center for Public Integrity

Bill Buzenberg, Executive Director
910 17th Street NW, 7th Floor
Washington, DC 20006
phone: 202-466-1300
email: contact@publicintegrity.org
www.publicintegrity.org

The *Center for Public Integrity* is a watchdog organization that has published a variety of studies related to campaign finance reform and the influence of money on politics.

Center for Responsive Politics

Sheila Krumholz, Executive Director
1101 14th Street NW, Suite 1030
Washington, DC 20005
phone: 202-857-0044
fax: 202-857-7809
email: infor@crp.org
www.crp.org and www.opensecrets.org

The *Center for Responsive Politics* (“CRP”) is a non-partisan research organization that specializes in the role that money plays in congressional elections and action. CRP develops complete campaign finance profiles of every congressional race. In addition, CRP maintains an impressive variety of campaign finance databases and has issued landmark publications in the field.

Common Cause

Bob Edgar, President
1133 19th Street, NW
9th Floor
Washington, DC 20036
phone: 202-833-1200
fax: 202-659-3716
email: redgar@commoncause.org
www.commoncause.org

Common Cause is a nonpartisan citizens’ lobbying organization promoting open, honest, and accountable government in part through campaign finance reform. Its website includes a number of campaign finance studies and an interactive database tracking the campaign finance activities of every member of Congress. State chapters of Common Cause have also been active in drafting campaign finance legislation.

Council of State Governments

Dan Sprague, Executive Director
2760 Research Park Drive
P.O. Box 11910
Lexington, KY 40578-1910
phone: 859-244-8000
fax: 859-244-8001
email: info@csg.org
www.csg.org

The *Council of State Governments* serves state governments with a network for identifying and sharing ideas. Its publication *The Book of the States* offers a comprehensive description of election and campaign finance laws in each state.

Council on Governmental Ethics Laws

Sarah Jackson
196 Alps Road, Ste. #2, PMB 393
Athens, GA 30606
phone: 706-548-7758
fax: 706-548-7079
email: director@cogel.org
www.cogel.org

The *Council on Governmental Ethics Laws* seeks to provide members with avenues for the exchange and dissemination of up-to-date information in the areas of ethics, elections, campaign finance, lobbying, and freedom of information. It has developed a model campaign finance reporting and disclosure bill.

Democracy 21

Fred Wertheimer, President and CEO
1875 I Street NW, Suite 500
Washington, DC 20006
phone: 202-429-2008
fax: 202-293-2660
e-mail: info@democracy21.org
www.democracy21.org

Democracy 21 is working actively for campaign finance reform on the federal level.

Democracy Matters

Joan Mandle, Executive Director

P.O. Box 157

Hamilton, NY 13346

phone: 315-824-4306

fax: 315-824-4306

email: joanm@democracymatters.org

www.democracymatters.org

Democracy Matters seeks to reduce voter apathy as well as the role of private money in elections by educating and organizing students on college campuses around the country.

Demos: A Network for Ideas and Action

Stuart Comstock-Gay, Director of Democracy Program

358 Chestnut Hill Avenue, Suite 303

Brighton, MA 02135

phone: 617-232-5885

fax: 617-232-7251

email: scomstock-gay@demos.org

www.demos.org

Demos is a non-partisan public policy research and advocacy organization. The Demos Democracy Program works with advocates and policymakers to advance a broad agenda for election reform.

Federal Election Commission

Thomasenia P. Duncan, General Counsel

999 E Street NW

Washington, DC 20463

phone: 800-424-9530; in DC: 202-694-1100

fax: 202-219-8504 (Information Division)

www.fec.gov

The *Federal Election Commission* is the governmental agency administering the federal campaign finance law. Its website provides access to disclosure reports filed by candidates, parties, and PACs in all federal elections. The site also provides information about current campaign finance laws.

FECInfo

Tony Raymond, Co-founder
P.O. Box 42040
Washington, DC 20015
phone: 202-628-0618
fax: 202-237-2815
email: traymond@trkcinc.com
www.politicalmoneyline.com

FECInfo provides Federal Election Commission data in a format said to be more user-friendly than that used by the FEC. It is a free service made available by TRKC Inc. and Tony Raymond.

League of Women Voters of the United States

Lloyd Leonard, Senior Director of Advocacy and Lobbying
1730 M Street NW, Suite 1000
Washington, D.C. 20036
phone: 202-429-1965
fax: 202-429-0854
email: lwv@lwv.org
www.lwv.org

The *League of Women Voters* has long supported campaign finance reform, including comprehensive reforms such as public financing and voluntary spending limits. Many of the League's chapters are active on the issue on the state and local levels. The League's website offers information about campaign finance issues, strategies for reform, and more. The websites of state and local chapters are also available as links on the national website.

National Civic League

Gloria Rubio-Cortes, President
1640 Logan Street
Denver, CO 80203
phone: 303-571-4343
fax: 303-571-4404
email: ncl@ncl.org
www.ncl.org

The *National Civic League* ("NCL") seeks to transform democratic institutions by helping local reform groups learn from each other. NCL has established a New Politics Program, which has published a study of local campaign finance reforms.

National Conference of State Legislatures

William T. Pound, Executive Director
7700 East First Place
Denver, CO 80230
phone: 303-364-7700
fax: 303-364-7800
www.ncsl.org

The *National Conference of State Legislatures* publishes information on its web site regarding state legislation related to campaign finance, lobbying, and ethics.

National Institute on Money in State Politics

Edwin Bender, Executive Director
833 N. Last Chance Gulch, 2nd Floor
Helena, MT 59601
phone: 406-449-2480
fax: 406-457-2091
email: edwinb@statemoney.org
www.followthemoney.org

The *National Institute on Money in State Politics* tracks campaign finance data and developments at the state level. Its web site offers a database containing information on state laws, ballot measures, and contributions to candidates, including state supreme court candidates.

Project Vote Smart

Richard Kimball, President
1 Common Ground
Philipsburg, MT 59858
phone: 406-859-8683, 888-VOTE-SMART
fax: 406-859-8681
email: comments@vote-smart.org
www.vote-smart.org

Project Vote Smart has compiled information on more than 12,000 candidates and elected officials, including detailed breakdowns of campaign finance contributions. Project Vote Smart also provides educational materials on campaign financing to clarify regulations and procedures. If you are unable to find information you need on the Project's website, you may call the Voter's Research Hotline: 1-888-868-3762.

Public Campaign

Jeannette Galanis, National Field Director
1320 19th Street NW, Suite M-1
Washington, DC 20036
phone: 202-293-0222
fax: 202-293-0202
email: info@publiccampaign.org
www.publiccampaign.org

Public Campaign advocates “Clean Money Campaign Reform,” which includes full public financing of candidate campaigns. Campaign finance laws based on Public Campaign’s model went into effect in 2000 in Maine and Vermont. The web site contains an extensive collection of links to other organizations engaged in the campaign finance debate.

Public Citizen

David Arkush, Director
215 Pennsylvania Avenue SE
Washington, DC 20003
phone: 202-546-4996
fax: 202-547-7392
email: congress@citizen.org
www.citizen.org

Public Citizen has long been committed to bringing about meaningful campaign finance reform. Information about federal campaign finance reform can be found at a web page dedicated to the subject: www.citizen.org/congress/campaign/index.cfm.

Reform Institute, Inc.

Cecilia Martinez, Executive Director
300 N. Washington Street, Suite 600
Alexandria, VA 22314
phone: 703-535-6897
fax: 866-863-5510
email: cmartinez@reforminstitute.org
www.reforminstitute.org

The Reform Institute is a not-for-profit 501(c)(3) educational organization representing a thoughtful, moderate voice for reform in the campaign finance and election administration debates.

USAction

William McNary, President
1825 K Street NW, Suite 210
Washington, DC 20006
phone: 202-263-4520
fax: 202-263-4530
email: usaction@usaction.org
www.usaction.org

USAction coordinates state and national issue work by state-based citizen organizations, many of which are leaders in developing campaign finance reform work in their states.

U.S. Public Interest Research Group

Kimberly Larson, Deputy Political Director
218 D Street SE
Washington, DC 20003
phone: 202-546-9707
fax: 202-546-2461
email: uspirg@pirg.org
www.uspirg.org/money-politics

The *U.S. Public Interest Research Group* (“U.S. PIRG”) works to achieve campaign finance reform by enforcing tough campaign contribution limits, creating systems of public financing, and enacting lasting lobby reform.