Los Angeles Joint Regional Intelligence Center

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Vision
(Concept of Operations)

• The LA JRIC will collect information using an all-crimes approach, convert the information into operational intelligence, and disseminate the intelligence to prevent terrorist attacks and combat crime in the Central District of California.
Mission (MOU)

• The JRIC will fully integrate criminal and terrorism threat intelligence information either affecting or having the potential to affect the greater Los Angeles region and provide for intake, analysis, fusion, and synthesis of that information. The JRIC will also disseminate developed intelligence, provide analytical case support, analyze trends, and provide tailored analytical products to end users. The JRIC will operate on a 24 hours a day, 7 days a week basis. The JRIC will not be a primary investigative entity. Investigative activities will be limited to those necessary to support intelligence gathering and analysis.
Additional Functions (MOU)

- The JRIC will function as the State of California Regional Terrorism Threat Assessment Center (RTTAC).
- The JRIC will support regional and local infrastructure protection initiatives by providing analytical support and producing threat assessments. (Archangel)
- The JRIC will also support law enforcement training related to terrorism awareness and analysis.
JRIC Governance
(MOU)

• The Assistant Director in Charge (ADIC) of the Los Angeles Field Office of the FBI, the Sheriff of Los Angeles County, the Chief of the Los Angeles Police Department, the United States Attorney for the Central District of California, and the Chief of the California Department of Justice Criminal Intelligence Bureau or their designees, shall identify, agree upon, and articulate goals and objectives for the JRIC.
• Responsibility for the overall policy and direction of the JRIC shall rest with an Assistant Special Agent in Charge (ASAC) or Program Manager of the FBI, who will closely coordinate with the Sheriff of Los Angeles County, the Chief of the Los Angeles Police Department, the United States Attorney for the Central District of California, and the Chief of the California Department of Justice Criminal Intelligence Bureau or their designees, on matters of mutual concern relating to such policy and direction, thus ensuring the absence of conflict.
Best Practices

- Multi-Agency participation
  - Local (LAPD, LASD, TEW) State (CA DOJ, other RTTAC’s) Federal (FBI, DHS)
    - First in Country to have DHS presence
- Value Added
- Adherence to Fusion Center Guidelines and National Criminal Intelligence Sharing Plan.
- Measurements are mapped to Intelligence Center Objectives
- Terrorism and Intelligence Analysis Training Mandate
- Best Practices Information Sharing IT Capabilities (Memex, Microsoft Platforms, HSIN-S/HSDN, secure remote access capabilities)
• Voluntary adherence with Intelligence and privacy guidelines
  – All new Tips recorded into the system must be scored and rated according to Intelligence Guidelines. They can’t be entered unless they are scored.
  – All new records created must be substantiated by a tip or lead based on reasonable suspicion or criminal predicate.
  – All new Tips and Leads automatically purged by Memex after one year and review by staff.
  – All Intelligence files automatically receive a 5 year review date.
  – All actions on the system are captured in an audit trail.
Intelligence Products (Deliverables)

- Net Assessments
- Sit Reps (Situational reports)
- Advisories
- BOLO
- Warnings
- Alerts
- Bulletins
- Threat Assessments
- Executive Report
- TLO Report
- SME Analysis Reports
- Tips/Leads
Measurable Objectives

LA-JRIC Intelligence Manager Statistical Reports

Display a report by double clicking on its name in the list below.

- Number Of New Accounts Created On Each Day Last Month
- Number Of New Accounts Created Month-By-Month
- Number of Disseminations Performed For Other Agencies On Each Day Last Month
- Number Of Disseminations Performed For Other Agencies On Each Day Of Last Month, Broken Down By Agency
- Number Of Disseminations Performed For Other Agencies Month-By-Month
- Number of Disseminations Carried Out For Other Agencies, Month-By-Month, Broken Down By Agency
- Number Of Searches Performed For Other Agencies On Each Day Of Last Month
- Number Of Searches Carried Out For Other Agencies On Each Day Of Last Month, Broken Down By Agency
- Number Of Searches Performed For Other Agencies, Month-By-Month
- Number Of Searches Performed For Other Agencies, Month-By-Month, Broken Down By Agency
- Number of Tips Assigned to Each User
- Number of Disseminations Carried Out On Each Day Of Last Month
- Number of Disseminations Performed, Month-By-Month
- Number Of New Location Records Created On Each Day Of Last Month
- Number Of Location Records Created Month-On-Month
- Number Of Users Logging-On To Intelligence Manager On Each Day Of Last Month
- Number Of Users Logging-On To Intelligence Manager, Month-By-Month
- Number Of Miscellaneous Records Created On Each Day Of Last Month
Measurable Objectives
(Concept of Operations)

- Integrate the intake, analysis, fusion, and synthesis of intelligence information with an emphasis on terrorist threat intelligence.
- Identify patterns and trends that may be indicative of emerging threat conditions.
- Provide relevant and actionable intelligence in a timely manner to prevent, mitigate, and respond to emergent threats.
- Produce timely, relevant, and accurate value added intelligence products for the region, provide analytical case support, identify trends, and perform strategic analysis and reporting.
• Operate on a 24 X 7 basis.
• Produce and disseminate, on a regular basis, locally relevant threat summary products to provide regionally focused situational awareness of significant criminal and terrorism events, trends, and threats.
• Consistent with established dissemination policy, share and exchange terrorism-related information and intelligence products with public and private sector organizations having public safety and infrastructure protection responsibilities.
• Develop, maintain, and expand a broad liaison and information and intelligence sharing base which includes law enforcement, public safety, and critical public sector counterparts. Existing Terrorism Early Warning Group, Regional Public and Private Infrastructure Collaboration Systems (RPPICS), Public Sector Terrorism Response Groups (PSTRG), and InfraGard initiatives should be utilized and expanded upon.
# Suggested Initial Measures

<table>
<thead>
<tr>
<th>Functions</th>
<th>Training-Analytical and Terrorism</th>
<th>Data Capture</th>
<th>Tips and Leads Analysis</th>
<th>Strategic Analysis and Intel Production/Information Sharing</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td># of personnel hired/contracted</td>
<td># of Library Documents added</td>
<td>New tips and leads records added</td>
<td># of visits/visitors</td>
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<tr>
<td></td>
<td># of courses/name of course/topics</td>
<td>New Account records added</td>
<td># of tips assigned to each user</td>
<td># of publications</td>
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<tr>
<td></td>
<td># and name of agencies trained</td>
<td>New Location records added</td>
<td># of tips due to be reviewed</td>
<td># of presentations</td>
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<tr>
<td></td>
<td># of people trained</td>
<td>New Miscellaneous records added</td>
<td># of tips overdue one month or less</td>
<td>Total # of searches performed for outside agencies</td>
</tr>
<tr>
<td></td>
<td></td>
<td>New Object records added</td>
<td># of tips overdue more than one month</td>
<td># performed per agency</td>
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<tr>
<td></td>
<td></td>
<td>New Organization records added</td>
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<td>Total # of disseminations</td>
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<td></td>
<td></td>
<td>New Subject Records added</td>
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<td># of disseminations by agency</td>
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<td></td>
<td></td>
<td>New Technology records added</td>
<td></td>
<td># and name of participating agencies</td>
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<td></td>
<td>New Vehicle Records added</td>
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<td># of MOU’s</td>
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<tr>
<td></td>
<td></td>
<td>Total number of searches performed</td>
<td></td>
<td># of requests for projects</td>
</tr>
<tr>
<td>Measures</td>
<td></td>
<td>Number of users that logged onto the system</td>
<td>Customer Satisfaction Surveys and positive/negative outcomes</td>
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</table>
Intelligence vs. Privacy Rights

• The JRIC will not be a primary investigative entity. Investigative activities will be limited to those necessary to support intelligence gathering and analysis. (MOU)

• The JRIC does not maintain intelligence files. JRIC has access to files maintained by primary participating agencies for strategic analysis purposes to “connect dots.” (Memex)

• Each primary participating agency is subject to intelligence guidelines (US DOJ, Cal DOJ, LAPD Police Commission Guidelines). Each agency member who is a JRIC participant will be subject to the personnel rules, regulations, laws and policies applicable to those of their respective agencies. FBI participants will continue to adhere to the Bureau’s ethical standards and will remain subject to the Supplemental Standards of Ethical Conduct for employees of the Department of Justice. (MOU)
• The authority for entering into this MOU can be found at 28 U.S.C. § 533; 42 U.S.C. § 3771; 28 C.F.R. § 0.85; and sections 2001 and 2002 of the Intelligence Reform and Terrorism Prevention Act of 2004.

• All parties agree to abide by the United States Attorney General's Guidelines on General Crimes, Racketeering Enterprise and Terrorism Enterprise Investigations (AG Guidelines) effective on 5/30/2002, and the Attorney General's Guidelines for FBI National Security Investigations and Foreign Intelligence Collection, effective 10/31/03, as they pertain to International Terrorism matters. In addition, it is understood that personnel of the LASD, LAPD, USAO, CA DOJ, and the FBI shall be required to utilize only those standards and/or policies consistent with their agency's standards and/or policies.
• 28 CFR part 23 governs the basic requirements of the intelligence system process. The process includes:
  – Information submission or collection
  – Secure storage
  – Inquiry and search capability
  – Controlled dissemination, and
  – Purge and review process
Memex Forces Compliance

Selecting each button opens the rating choices for each evaluation:

- **Source** – Reliable, Usually Reliable, Sometimes Reliable, Unreliable, Reliability Unknown
- **Intelligence** – Confirmed, Probably True, Possibly True, Doubtful, Cannot Be Judged
- **Handling** – LES, SBU, FOUO, Confidential, Open Source

Each Evaluation button opens a Source Evaluation box with rating buttons for each:

- **Source**
  - A: Reliable
  - B: Usually Reliable
  - C: Sometimes Reliable
  - D: Unreliable
  - E: Reliability Unknown

- **Intelligence**
  - 1: Confirmed
  - 2: Probably True
  - 3: Possibly True
  - 4: Doubtful
  - 5: Cannot be judged

- **Handling**
  - 1: Law Enforcement Sensitive - "LES"
  - 2: Sensitive but Unclassified - "SBU"
  - 3: For Official Use Only - "FOUO"
  - 4: Confidential
  - 5: Open Source

Click one of buttons A-E to select the most appropriate evaluation of the source of the information contained in your record.

Click one of buttons A-E to select the most appropriate evaluation of the accuracy of the intelligence information in your record.

Click one of buttons 1-5 to select the most appropriate evaluation of how dissemination of the information in your record should be handled.
Suspicious Incident Reports
(Tips and Leads)

• Files may contain names, other personal information and locations necessary to conduct initial analysis and vetting.
  – Memex prompts user to justify keeping record longer than one year (28CFR)
  – If no action Memex automatically purges information
• Otherwise, case becomes open intelligence case by appropriate agency and file maintained by agency, not JRIC.
• Recommendation
  – NCTC or other Federal Agency create a system for State and locals to dump SIR’s into that can be searched against to connect dots in the future.
Budget

• UASI Grant
  – Lion share of future JRIC budget UASI ‘06 = $6+ million
    • Future IT technology
    • Contract analysts and IT consultants
    • Salary reimbursement to 6 LA County police departments for participation in JRIC
    • Salary reimbursement to other 6 counties of region for analyst participation in JRIC space or virtual office
    • Analysis training
    • On-going operational costs

• FBI Budget
  – 5 year space lease