John Macy has sent for your review the revised PEADS. This updating process has been under way for three years. It is probably the first thorough up-date in a decade. I don't believe you want to read them, but if you are curious about some of the legalities of this country's transition from peace to war in a hurry, you can glance down the table of contents, pp. vi-vii.

RECOMMENDATION

Sign the transmittal memorandum to the White House Military Office.
MEMORANDUM FOR: HUGH CARTER
FROM: ZBIGNIEW BRZEZINSKI
SUBJECT: PEADs

John Macy has sent me the latest revised version of the Presidential Emergency Action Documents. I have reviewed them and find them in good order. I am sending them to you for proper disposition. You and the White House Military Office are to be commended for pushing the review process to completion.
Honorable Zbigniew Brzezinski  
Assistant to the President  
for National Security Affairs  
The White House  
Washington, D.C. 20500  

Dear Dr. Brzezinski:

(S) Enclosed, for approval, is a copy of a new Annex A to the Federal Emergency Plan D, containing the latest revisions of the Presidential Emergency Action Documents (PEAD's). Following your approval, the Annex should be transmitted directly to the White House Military Office and substituted for the documents which are now in the President's "emergency portfolio." Please instruct the Military Office to advise me when this action is taken so that we may distribute the new PEAD's to all holders of the Federal Emergency Plan D.

(S) Each of the enclosed PEAD's has been approved by the department or agency with assigned responsibility for its development and implementation, as indicated in the revised "cover sheet" accompanying each document. With the exception of PEAD No. 5, "Providing for the Mobilization of the Nation's Resources," all have been reviewed and approved by the Office of Management and Budget (OMB) and cleared, as to legal form and content, by the Department of Justice (DOJ).

(S) PEAD No. 5, which was approved by President Nixon for inclusion in the March 1970 edition of Plan D, was revised only to the extent required to reflect recent changes in government organization, public law, and Executive order format. Because of its reliance on the "implied" powers of the President and in the absence of a definitive legal basis for the PEAD, it was deemed inappropriate to seek OMB and DOJ clearance at this time. However, since it remains the keystone in our mobilization plans, I urge that this PEAD continue to be included among the President's emergency options.

(U) The project officer for this review is Hal McNeese, (Telephone: 566-1650), who will be available to answer any questions which your staff may have.

Sincerely yours,

John W. Macy, Jr.
Director

cc: Marty Beaman, White House Military Office

Enclosure