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**Case Management**

**Create a Victim Identification ROI**

The Victim Identification ROI provides HSI leadership with statistics and identifiers associated to the victims of child exploitation and human trafficking.

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S.T.O.P. Trafficking

The HSI Human Trafficking Unit (HTU) has created a new outreach initiative called the Strategic Targeted Outreach Program (S.T.O.P.) Trafficking. The initiative is designed to address and mitigate human trafficking in a more focused and strategic manner by engaging key industries and raising public awareness to recognize and report trafficking. S.T.O.P. Trafficking will replace the current Trafficking in Persons (TIPs) outreach program and will utilize a multi-faceted approach to combat widespread exploitation seen across multiple sectors of industry.

Each SAC office will be required to conduct at least 40 S.T.O.P. Trafficking
outreach events per fiscal year. To prioritize and maximize this outreach effort, the HTU has utilized a data-driven approach to identify three industries – (b)(7)(E) – that frequently encounter but fail to report potential instances and victims of human trafficking. Offices should initiate S.T.O.P. Trafficking outreach engagements with these sectors first, utilizing the specific outreach pamphlets for these industries created by the HTU. All outreach engagements with the public and private sector should be referred to as a S.T.O.P. Trafficking outreach event. Quarterly reporting and ICM documentation will remain the same. The outreach program code will also remain the same. Additional details on the S.T.O.P. Trafficking initiative can be found in the attached Concept of Operations, and any requests for presentation materials, including outreach pamphlets, should be sent to (b)(7)(E) @ice.dhs.gov. For further information or guidance, please contact HTU Unit Chief (b)(6); (b)(7)(C) via email at (b)(6); (b)(7)(C) @ice.dhs.gov.

(b)(8); (b)(7)(C)

Acting Executive Associate Director
Homeland Security Investigations
For Official Use Only

Concept of Operations

S.T.O.P. Trafficking
Strategic Targeted Outreach Program

*HSI-driven initiative to mitigate trafficking by engaging key industries & raising public awareness*

*January 16, 2020*

Human Trafficking Unit

Homeland Security
1.0 Overview

In response to an increasing and distinct set of industry typologies associated with human trafficking, U.S. Immigration and Customs Enforcement (ICE), Homeland Security Investigations (HSI), proposes S.T.O.P. Trafficking. This is a Human Trafficking Unit (HTU) led initiative, designed to establish a methodology for a more focused, strategic outreach campaign. S.T.O.P. is an acronym for Strategic Targeted Outreach Program and is designed to mitigate trafficking by engaging key industries and raising public awareness to recognize and report trafficking.

2.0 Background

To disrupt and dismantle human trafficking networks/cells, and help victims, HSI must be able to identify the manifestations of trafficking in our communities. Whether it is trafficking via commercial sex services or labor trafficking, the ways victims are exploited varies widely. Each typology requires different strategies for recruitment, victimization, and concealing the crime. To date, our outreach programs have been overly generalized and too broad in concept. Currently we categorize trafficking into either sex or labor, however, data has identified 25 different types of trafficking, associated with both illicit and legitimate industries. Without a focused outreach strategy, HSI will potentially miss a significant portion of victim population, and lead generation. Based on analysis from Polaris and the Coalition to Abolish Sex Trafficking (CAST), up to 88% of trafficking victims accessed the health care system while they were being exploited. These portals not only include emergency rooms, but also urgent care clinics, primary care clinics, reproductive health clinics, medical sub-specialties, mental health, and substance use disorder treatment. Despite all this access, an overwhelming 96.7% of victims indicated they had never been provided with information and/or resources about trafficking while visiting a health care provider. Furthermore, 64.3% of victims indicated that they believed health care providers are in a position to help identify and refer trafficking victims for services.

Even though human trafficking does not require transportation as an element, almost all forms of trafficking have a nexus to transportation. This is seen either in the recruitment phase, or during the exploitation phase (transferring the victims to and from the location of the criminal activity). Data reveals that 63% of victims utilized some combination of mass transit such as public buses, subways, and publicly accessible transportation services including long-distance buses, taxis, and rideshares. An outreach campaign that is data driven and focuses on distinct typology is needed to mitigate trafficking.

3.0 Objectives

HTU intends to revise its human trafficking outreach program by creating S.T.O.P. Trafficking. The Strategic Targeted Outreach Program is an HSI-driven initiative to mitigate trafficking by engaging key industries and raising public awareness to recognize and report trafficking. The key industries identified are not random but identified by data collected over 10 years and analyzing over 32,000 cases reported through the National Human Trafficking Hotline. S.T.O.P. Trafficking utilizes a multi-faceted approach to combat the widespread exploitation seen across 25 distinct typologies of industry. HTU has prioritized which industries to engage first, and has
determined, based on data that the health care industry and transportation industries require immediate action.

S.T.O.P. Trafficking will utilize an awareness informational pamphlet that is concise, effective, and will deliver consistent messaging of HSI’s two-fold human trafficking mission:

1. Identify, disrupt and dismantle cross-border human trafficking organizations and minimize the risk they pose to national security and public safety.
2. Employ a victim centered approach, whereby equal value is placed on the identification, rescue, and stabilization of victims and on the deterrence, investigation, and prosecution of traffickers.

The focus of the brochure will be an action plan that emphasizes three R’s: Recognize, Report and HSI will Respond to the call to action. The human trafficking indicators of the S.T.O.P. Trafficking pamphlet will change according to the industry targeted. For example, indicators in the health care setting are distinct and different from transportation industries or hospitality industries. The images on the pamphlet will also change to represent the distinct industry engaged. The pamphlet is designed to have longevity by being able to address any of the 25 typologies currently associated with trafficking, or any emerging industries yet to be identified.

This outreach initiative is also designed to not compete with already existing awareness campaigns. DHS’s Blue Campaign is broader in focus and raises awareness through general human trafficking indicators. S.T.O.P. Trafficking in contrast goes beyond what Blue Campaign is delivering by being more focused, targets key industries, and highlights relevant industry trafficking indicators. The Blue Lightening Initiative (BLI) is specific to the aviation industry and airline stakeholders. The S.T.O.P. Trafficking initiative will not duplicate BLI efforts and will engage all other relevant transportation stakeholders to include but not limited to, over the road trucking, rail, motor coach, ridesharing, and taxis.

Blue Campaign has been consulted and is willing to collaborate in delivering S.T.O.P. Trafficking material and incorporate it into their public awareness campaign. Blue Campaign has expressed a willingness to utilize “out of home advertising” funding from its budget to promote S.T.O.P. Trafficking through billboard advertising. In addition, Blue Campaign is willing to collaborate in promoting S.T.O.P. Trafficking in various media campaigns in conjunction with significant events, such as the Superbowl.

4.0 Update Product Development

To date, HTU has created and currently has 2000 copies each of the general awareness, healthcare, and industry pamphlets in inventory. In addition, the complimentary poster has been designed and an order for printing has been requested. Anticipated delivery of the posters is imminent. HTU is currently in the product development for a S.T.O.P Trafficking (Hospitality) pamphlet and poster. HTU is in the process of selecting the appropriate indicators and images relevant to this industry.
5.0 Testing Phase

On April 29, 2019, HTU soft tested the S.T.O.P. Trafficking outreach presentation at Woodbridge University. The target audience was a graduating class of nursing students and university staff. The outreach presentation was well received and HTU received an invite for future presentations to graduating classes.

On October 2 and 3, 2019, HTU more thoroughly tested the S.T.O.P. Trafficking (Healthcare) presentation in Oneida, NY. The venue location was the Oneida Healthcare Hospital and the target audience consisted of hospital staff and administration. In addition, HTU delivered S.T.O.P. Trafficking at the American Nurses Association (ANA) New York Conference on October 23, 2019 in Clayton, NY. The target audience consisted of 150 nurses from multi-disciplines. These two presentations were also well received. Based on this positive interaction, the HTU has been invited to present again at an American Nurses Association (ANA) Conference in Albany, NY on April 30, 2020. HTU anticipates that the PowerPoint presentation created for these venues will be the template for future S.T.O.P. outreach delivered to the field.

6.0 Operational Stage

The HTU proposes implementing the S.T.O.P. Trafficking initiative with four pamphlets: (1) General Public Awareness, (2) Health Care Professionals, (3) Hospitality, and (4) Transportation Industry. In addition, there is a poster that compliments each pamphlet that emphasizes the three R action plan of Recognize, Report and HSI will Respond. Field offices can submit a material request through HTU initially. These resources will also be available in electronic format that can be accessed on the HTU page on a specific tab. The HTU is ready to deploy this initiative in the beginning of 2020. In order to maximize results when deploying this initiative, it is required that each SAC office use the S.T.O.P. Trafficking portfolio to conduct an average of 40 outreach presentations per fiscal year within their respective area of responsibility, commencing in fiscal year 2020. HTU is working with OPA to develop an official lunge of the initiative. HTU will provide S.T.O.P. Trafficking material to Miami for the upcoming Super Bowl.

7.0 Operational Reporting

It is anticipated that the S.T.O.P. Trafficking outreach initiative To capture data associated with this initiative, field offices will use already established program code in the system to easily collect, track, and report outreach presentations and leads/cases resulting from those presentations. The HTU will employ real-time statistical measures to monitor and quantify the activities related to this effort. Additionally, Criminal Analysts may use this data to prepare statistical reports and/or intelligence reports as necessary to identify new and emerging trends.
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### Human Smuggling and Human Trafficking

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<th>Description</th>
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<tr>
<td>18 U.S.C. § 1583</td>
<td>Enticement into slavery = defendant makes another person available to become a slave or subject to involuntary servitude.</td>
</tr>
<tr>
<td>18 U.S.C. § 1584</td>
<td>Sale into Involuntary Servitude = defendant makes another a slave or sells another person into involuntary servitude.</td>
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<tr>
<td>18 U.S.C. § 1589</td>
<td>Forced Labor = provides or obtains labor or services of another person by force, threats, etc… or gains financial benefit from doing so.</td>
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<tr>
<td>18 U.S.C. § 1581</td>
<td>Peonage = hold or return a person to peonage.</td>
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<tr>
<td>18 U.S.C. § 1590</td>
<td>Trafficking with respect to peonage, involuntary servitude, and forced labor = recruit, harbor, transport, provide, or obtain by any means, any person for labor or services violating 18 U.S.C. §§ 1581-1596.</td>
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<tr>
<td>18 U.S.C. § 1591</td>
<td>Sex Trafficking = recruit, entice, harbor, transport, provide, obtain, or maintain a person by any means or a minor for commercial sex act or benefit financially from doing so.</td>
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<tr>
<td>18 U.S.C. § 1593A</td>
<td>Benefit financially from acts of peonage (1581) or travel document violations (1592).</td>
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Human Trafficking Indicators

Homeland Security
Blue Campaign
Global Impact

Men, women and children are trafficked across international borders each year. Victims are trafficked into the international sex trade and into forced labor situations throughout the world. Many of these victims are lured from their homes with false promises of well-paying jobs; instead, they are forced or coerced into prostitution, domestic servitude, farm or factory labor or other types of forced labor.

Understanding Means of Coercion

Victims often find themselves in a foreign country and cannot speak the language. Traffickers often take away the victims’ travel and identity documents and tell victims that if they attempt to escape, the victims or their families back home will be harmed or that the victims’ families will assume the debt. We recognize that men, women and children that are encountered in brothels, sweat shops, massage parlors, agricultural fields and other labor markets may be forced or coerced into those situations and potentially are trafficking victims.

<table>
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<tr>
<th>Trafficking Indicators</th>
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<td>Is the victim in possession of identification and travel documents; if not, who has control of the documents?</td>
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<td>Was the victim coached on what to say to law enforcement and immigration officials?</td>
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<td>Was the victim recruited for one purpose and forced to engage in some other job?</td>
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<tr>
<td>Is the victim’s salary being garnished to pay off a smuggling fee? (Paying off a smuggling fee alone is not considered trafficking.)</td>
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<tr>
<td>Was the victim forced to perform sexual acts?</td>
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<tr>
<td>Does the victim have freedom of movement?</td>
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<tr>
<td>Has the victim or family been threatened with harm if the victim attempts to escape?</td>
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<tr>
<td>Has the victim been threatened with deportation or law enforcement action?</td>
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<tr>
<td>Has the victim been harmed or deprived of food, water, sleep, medical care or other life necessities?</td>
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<tr>
<td>Can the victim freely contact friends or family?</td>
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<tr>
<td>Is the victim a juvenile engaged in commercial sex?</td>
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<tr>
<td>Is the victim allowed to socialize or attend religious services?</td>
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Trafficking vs. Smuggling

Human Trafficking is defined as:
- sex trafficking in which a commercial sex act is induced by force, fraud or coercion, or in which the person induced to perform such act has not attained 18 years of age; or
- the recruitment, harboring, transportation, provision or obtaining of a person for labor or services, through the use of force, fraud or coercion for the purpose of subjecting to involuntary servitude, peonage, debt bondage, or slavery.

Human Smuggling is defined as:
- the importation of people into the U.S. involving deliberate evasion of immigration laws. This offense includes bringing illegal aliens into the U.S., as well as the unlawful transportation and harboring of aliens already in the United States.

These are not interchangeable terms:
- Smuggling is transportation-based
- Trafficking is exploitation-based

Role of ICE

U.S. Immigration and Customs Enforcement (ICE), a component of the Department of Homeland Security, works with its law enforcement partners to dismantle the global criminal infrastructure engaged in human trafficking. ICE accomplishes this mission by making full use of authorities and expertise, stripping away assets and profit incentive, collaborating with U.S. and foreign partners to attack networks worldwide and working in partnership with nongovernmental organizations (NGOs) to identify, rescue and provide assistance to trafficking victims.

Victim-Centered Approach

ICE recognizes that in order to successfully investigate and prosecute traffickers, victims must be stable and free from fear and intimidation to be effective witnesses. Equal value is placed on the identification and rescue of victims and the prosecution of traffickers. ICE has more than 300 collateral duty victim/witness coordinators who work with NGOs to assist in the provision of victim services. Short-term immigration relief is provided to certified victims of trafficking in the form of Continued Presence (CP).
Anti-Trafficking Successes

NGO Tip Leads to Rescue of 85 Trafficking Victims
In New York, Peruvian migrants were subjected to forced labor and debt bondage. A husband and wife were sentenced to 11 and 15 years, respectively, for conspiracy to commit forced labor and document servitude. The trafficker was brought to the United States and was later arrested in Cameroon. The trafficker was sentenced to a 13-year sentence for consorting with a minor for immoral purposes and harboring for financial gain. The trafficker was ordered to pay $100,000 restitution to the victim.

Trafficker Arrested in Cameroon
In Baltimore, a 10-year-old girl from Cameroon was brought to the United States for the purpose of domestic servitude and subjected to physical abuse and isolation. The trafficker fled the U.S. and was later arrested in Cameroon. The trafficker was brought back to the U.S. to serve a 13-year sentence for involuntary servitude and harboring for financial gain. The trafficker was sentenced to 10 years in prison for her involvement in the scheme.

Russian, Ukrainian, and Czech Labor Trafficking Victims Rescued in Detroit
In Detroit, 15 women and girls were forced to work as dancers against their will and for fees. They were forced to work through threats of violence, with threats of violence, sexual abuse, and threats of jail and deportation. The investigation resulted in the arrest and indictment of nine defendants. All of the defendants pleaded guilty and their sentences ranged from probation to 14 years imprisonment.

Traffickers Arrested in Hair Braiding Salon
In Newart, 20 young women and girls from Togo and Ghana were brought to the United States through a visa scheme, forced to work in hair braiding salons under appalling conditions, and subjected to physical abuse and threats. Six traffickers from Togo entered guilty pleas or were convicted by a jury for offenses involving forced labor, document servitude, visa fraud, and transportation of a minor across state lines to engage in criminal sexual activity, and alien smuggling.

Cooperation with Mexican Law Enforcement Rescues 24 Victims
In New York, an ICE-led investigation, in collaboration with the government of Mexico, targeted a trafficking organization that smuggled Mexican women into the United States and then subjected them to commercial sexual exploitation. Twenty-four women were forced into prostitution at brothels on the East Coast through threats of violence against them and their children. The principal traffickers were sentenced to terms of imprisonment from 25 to 50 years each. The mother of the main defendants was arrested in Mexico and later extradited to the United States where she was sentenced to 10 years in prison for her involvement in the scheme.

Homeland Security Blue Campaign

Report Suspicious Activity:
1-866-DHS-2-ICE
1-866-347-2423
www.dhs.gov/humantrafficking
01/2010
Homeland Security Investigations
Crimes: Human Smuggling and Human Trafficking
ICE HSI Special Agent Training
ICE Academy
Terminal Performance Objective

Given a set of case related facts indicating human smuggling or human trafficking, determine investigative and victim-support actions, in accordance with legal requirements, agency policy, and agency resources.
Enabling Performance Objectives

- Explain the elements of human smuggling crimes
- Define human smuggling and related terms and identify indicators to establish violations of human smuggling statutes
- Identify the different methods used by ASOs to bring aliens into the U.S., including by land, sea and air, both through the POEs and by crossing the borders at other than POEs
- Determine investigative approaches and actions to investigate human smuggling cases
- Explain the elements of human trafficking crimes, and define the differences between sex trafficking and labor trafficking/forced labor
Enabling Performance Objectives (cont’d)

- Define human trafficking and identify indicators to establish violations of human trafficking statutes.
- Identify common methods of operation utilized by human trafficking organizations.
- Identify investigative approaches and actions to investigate each type of human trafficking case.
- Identify various programs within HSI designated to provide assistance to identified victims of human trafficking.
- Handle an alien smuggling load from initial encounter to writing the criminal complaint.
Homeland Security Investigations (HSI)

Why we must stop it...

- Thousands of people trafficked to the U.S. Coerced into prostitution, domestic servitude, or forced labor. You can save lives!
Review of the Past

• Human smuggling: Surreptitious entry people into the U.S. and deliberately evading immigration laws

Transportation-based

Human trafficking: Sex trafficking (a commercial sex act induced by force, fraud, coercion, or when the person is under age 18)

Recruiting, harboring, transporting, provisioning, obtaining, advertising, maintaining, patronizing or soliciting of a person for labor or services by force, fraud, coercion, subjection to involuntary servitude, peonage, debt bondage, or slavery

Exploitation-based
Main Ideas

• Human smuggling – Surreptitious entry of people into the U.S., facilitated by a third party, involving deliberate evasion of immigration laws. Smuggled aliens: Critical as material witnesses. May be placed in parole status. After testimony, generally placed in removal proceedings.
Main Ideas (cont’d)

- Human trafficking – The recruitment, harboring, transportation, provision, obtaining, advertising, maintaining, patronizing or soliciting of a person, by means of threat or use of force, fraud, or coercion, subjecting victims to involuntary servitude, peonage, debt bondage, or slavery for the purpose of sexual exploitation or forced labor. Victims of trafficking must be protected and may also be witnesses. Eligible for Continued Presence. May be eligible for a T or U visa.
Homeland Security Investigations (HSI)

Advanced Organizer

Crimes Enforced by HSI

General Crimes
- Terrorism Crimes
- Controlled Substances
- Money Laundering
- Forfeiture Law
- Child Exploitation

Customs Crimes
- Export Crimes
- MDLEA
- Aviation Smuggling
- Financial Crimes
- Commercial Fraud

Immigration Crimes
- Human Smuggling
- Human Trafficking
- Identity and Benefit Fraud
- Worksite Enforcement
- Gang Crimes
Agenda (1 of 2)

- Elements of human smuggling crimes and investigations
  - Definition and indicators of human smuggling violations
  - Methods used for human smuggling and investigative approaches
  - Demonstration and practice with case examples
Agenda (2 of 2)

- Elements of human trafficking crimes and investigations
  - Definition and indicators of human trafficking violations
  - Methods used for human trafficking and investigative approaches
  - Providing assistance to victims
  - Handling an alien smuggling load
- Demonstration and practice with case examples
Human Smuggling Crimes

- 8 U.S.C. § 1324(a)(2)
- 8 U.S.C. § 1324a
- 8 U.S.C. § 1325
- 8 U.S.C. § 1326
- 8 U.S.C. § 1327

It is a crime to bring or attempt to bring an alien to the United States at an unauthorized location.

Transporting an alien in furtherance of the alien’s illegal presence in the U.S.

See Example in Student Guide

Concealing, harboring, or shielding illegal aliens.

See Example in Student Guide

Encouraging or inducing an alien to come to, enter, or reside in the U.S. in violation of law.

See Example in Student Guide
8 U.S.C. § 1324(a)(1)(A)(v)(I) and (II)

Conspiring to commit alien smuggling, aiding or abetting alien smuggling.
8 U.S.C. § 1324(a)(2)

Bringing or attempting to bring an alien to the U.S. knowing or in reckless disregard of the fact that the alien has not received prior official authorization to come to, enter, or reside in the United States.
8 U.S.C. § 1327

Aiding or assisting inadmissible aliens to enter the U.S., or conniving or conspiring with any person(s) to do so.

See Example in Student Guide
Import an alien for prostitution or an immoral purpose.
8 U.S.C. § 1324(a)(3)

Knowingly hiring at least 10 smuggled aliens within a 12-month period.

See Example in Student Guide
Hiring, recruiting, or referring for a fee, an illegal alien for employment.
8 U.S.C. § 1325(d)

Creating a business to evade immigration laws.

See Example in Student Guide
8 U.S.C. § 1325(c)

Knowingly entering into marriage for the purpose of evading any provision of the immigration laws.

See Example in Student Guide
8 U.S.C. § 1325

Improper entry by alien
Improper time or place
Avoidance of examination or inspection
Misrepresentation and concealment of facts

See Examples in Student Guide
8 U.S.C. § 1326

An alien who was denied admission, excluded, deported, or removed enters or attempts to enter or is found in the U.S.

See Example in Student Guide
Demonstration, cont’d
Definition of Human Smuggling

- Surreptitious entry of people into the U.S., facilitated by a third party, involving deliberate evasion of immigration laws. May be motivated by profit, religion, politics, or family interest.
- Statutes governing offense contained within 8 U.S.C. § 1324
Human Smuggling Terms

- ASOPolloCoyote or polleroGuideDriverPoll o listBajadoresDrop house or stash house
- Pocket trashMaterial witnessesOTMSmokeheadLoadLoad vehicleSponsorReporting party

Terms and Definitions in Student Guide
Human Smuggling Investigatory Leads
Indicators of Human Smuggling

• Is subject in possession of ID and travel documents? Was subject coached on what to say to law enforcement and immigration officials? Is subject’s salary being garnished to pay smuggling fee? Does subject have freedom of movement? Has subject or family been threatened with harm for refusing to pay smuggling fees? Has subject been threatened with deportation or law enforcement action? Can subject freely contact friends or family?
Investigation, Prosecutorial Focus, Penalties

- Investigations focused on identifying, disrupting criminal organizations involved in bringing in, transporting, harboring illegal aliens. Typical sentences: 1 to 5 years. Much heavier sentences for repeat offenders or if crime results in severe injury or death.
Human Smuggling Organizations (3 of 4)

(b)(7)(E)
Southern Border Smuggling
Southern Border Smuggling (cont’d)
Hostage-Taking Investigations

(b)(6); (b)(7)(C); (b)(7)(E)
Northern Border Smuggling

(b)(7)(E)
Northern Border Smuggling (cont’d)
Northern Border Smuggling (cont’d)
Typical View of U.S. – Canadian Border
Air Smuggling

(b)(7)(E)
Air Smuggling (cont’d)
Marine Smuggling

(b)(6); (b)(7)(C); (b)(7)(E)
Marine Smuggling (cont’d)
Container Smuggling
Homeland Security Investigations (HSI)

Investigative Approach for Container Smuggling

(b)(7)(E)
Investigative Approach: Vehicle Stop
Homeland Security Investigations (HSI)

Investigative Approach: Vehicle Stop (cont’d)

(b)(7)(E)
Investigative Approach: Material Witnesses
Drop House Investigation

(b)(7)(E)
Pollo Lists
Homeland Security Investigations (HSI)

Cell Phones and Other Evidence

(b)(7)(E)
Criminal Charges and Evidence
Controlled Delivery of Undocumented Aliens

(b)(7)(E)
Homeland Security Investigations (HSI)

Controlled Delivery of Undocumented Aliens
(3 of 3)

(b)(7)(E)
Homeland Security Investigations (HSI)
Approval Guidance for Controlled Delivery of Aliens

(b)(7)(E)
Materials for AUSA

(b)(7)(E)
Human Trafficking Crimes

8 U.S.C. § 1328
18 U.S.C. § 1203
18 U.S.C. § 1581
18 U.S.C. § 1583
18 U.S.C. § 1584
18 U.S.C. § 1589
18 U.S.C. § 1590

18 U.S.C. § 1591
18 U.S.C. § 1592
18 U.S.C. § 1593A
18 U.S.C. § 1594
18 U.S.C. § 2421
18 U.S.C. § 2424
18 U.S.C. § 1583

Force someone into involuntary servitude or slavery.

See Example in Student Guide
Homeland Security Investigations (HSI)

18 U.S.C. § 1584

Sell someone into involuntary servitude, and interfere with the enforcement of this section of law.

See Example in Student Guide
18 U.S.C. § 1589

Force someone into labor or to receive financial benefits from forced labor.

See Example in Student Guide
18 U.S.C. § 1581

Force someone into peonage and obstruct enforcement of this section of law.

See Example in Student Guide
Seize or detain, threaten to kill or injure, a person to compel a third person or government to do or abstain from doing a specific act for the hostage to be released; conspire or attempt to take someone hostage.

See Example in Student Guide.
18 U.S.C. § 1590

Trafficking with respect to peonage, slavery, involuntary servitude, or forced labor.

See Example in Student Guide
Financially benefit from peonage, slavery, and trafficking in persons.

See Example in Student Guide
18 U.S.C. § 1591

Sex trafficking of children by force, fraud, or coercion.

See Example in Student Guide
18 U.S.C. § 1592

Destroy, conceal, remove, confiscate, or possess someone’s passport of immigration documents in furtherance of trafficking, peonage, slavery, involuntary servitude, or forced labor.

See Example in Student Guide
Severe Forms of Human Trafficking

Defined in 22 U.S.C. § 7102 (8): Sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age. The recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.
18 U.S.C. § 1594


See Example in Student Guide
Definition of Human Trafficking

The recruitment, harboring, transportation, provision, or obtaining of a person (regardless of citizenship or immigration status), by means of threat or use of force, fraud, or coercion, subjecting victims to involuntary servitude, peonage, debt bondage, or slavery for the purpose of sexual exploitation or forced labor.
Homeland Security Investigations (HSI)

Statutes Governing Human Trafficking Offense

Contained within: 18 USC §§ 1581-1594

The associated Mann Act statutes of 18 USC §§ 2421-2424

Title 8 USC § 1328, Importation and Harboring of Aliens for Immoral Purposes

Other: Trafficking Victims Protection Act of 2000 (TVPA) – Public Law 106-386

Trafficking Victims Protection Reauthorization Act of 2003 (TVPRA)

Trafficking Victims Protection Reauthorization Act of 2013 (TVPRA)
Homeland Security Investigations (HSI)

Trafficking Victims Protection Act of 2000 (TVPA) Public Law 106-386

- Human trafficking is the fastest growing source of profits for organized criminal enterprises worldwide.

TVPA goals:
- Prevent human trafficking overseas
- Protect victims and help them rebuild their lives in the U.S. with federal and state support
- Prosecute traffickers of persons under stiff federal penalties
trafficking and forced labor to RICO offenses 2013 18 U.S.C. § 1597: Penalties for trafficker or employer confiscating an individual’s passport or identity documents – actual or purported
TVPRA 2013 provides for the following: In general, 18 USC Chapter 77, Peonage, Slavery, and Trafficking in Persons, is amended by adding at the end § 1597 – Unlawful Conduct with Respect to Immigration Documents: Penalty – Whoever violates subsection (a) shall be fined under this title, imprisoned for not more than 1 year, or both. Obstruction – Whoever obstructs, attempts to obstruct, or in any way interferes with or prevents the enforcement of this section, shall be subject to the penalties described in subsection (b)."
Homeland Security Investigations (HSI)

Investigatory Leads

(b)(7)(E)

Be alert. Be strong. Be free.
Stop Human Trafficking

To reach a non-governmental, confidential help line

CALL TOLL-FREE, 24 HOURS:
1-888-3737-888

170+ languages

Or call 911 in an emergency
Indicators of Human Trafficking Include...

- Who has control of ID and travel docs? Are victim’s wages taken? Was victim recruited for one job, forced to perform another? Was victim forced to perform sexual acts? Does victim have freedom of movement, allowed to socialize, attend religious services, contact friends or family? Has victim or family been threatened with harm, deportation, or law enforcement action? Has victim been harmed or deprived of food, water, sleep, medical care, or other life necessities? Is victim a juvenile engaged in commercial sex?
Indicators of Human Trafficking Include...

- Heavy security at commercial establishments
- Victims live at worksite or quarters by guards
- Victims accompanied (trafficker) when seeking medical care
- Untreated medical problems, malnutrition
- Signs of rape or sexual abuse
- Nervousness (especially if translation present)

Brochure in Student Guide
Elements that Constitute a Trafficking Victim

- Must contain an element of force, fraud, or coercion (actual, perceived, or implied), unless under 18 and involved in commercial sex acts.
- Forced labor and/or exploitation.
- Persons trafficked are victims.
- Enslaved, subjected to limited movement or isolation, or had documents confiscated.
- Need not involve the actual movement of victim.
- No requirement to cross international border.
- Person need not be actively involved in labor/services or commercial sex acts – must be “working.”
 Trafficking Organization Structure

• Recruiter – Uses ads, personal contacts, family sales to obtain victims in source countries

• Arranger/Coordinator – Facilitates acquisition of travel documents, fraudulent or legitimate, arranges transport to U.S. Receiving

• Co-conspirator – Receives victims in U.S., arranges staging locations, retrieves travel documents, reveals debt bondage, distributes or resells victims to business owners/managers
Transporter – Transports victims from harboring site to job site, between job sites, or on out-calls for prostitution.

Harboring/security – Maintains victims at harboring site, if not job site, prevents escape and freedom of movement, may double as transporter.

Business owner/manager – May employ victims in prostitution, agricultural, garment, or other industries, or be involved in domestic servitude for selves or others.
Victim-centered Philosophy and Investigative Priorities

- Protection of trafficked aliens is of equal importance with apprehension and prosecution of traffickers. Especially true in cases involving juveniles and sexual exploitation. HSI facilitates procurement of aid and victim services through social service agencies and NGOs. Includes assistance with applications for continued presence and other governmental aid. Engage cooperating NGOs consistent with policy.
Convert Reactive to Proactive Investigations

- Target suspected violators beyond the immediate reactive cases brought to HSI attention
  Liaison with other LEAs, HSI attaché offices
Prepare Case for AUSA
Dealing with Trafficking Victims

- Most victims may not speak or understand English. The interpreter must be fluent in victim’s language and dialect. Victims may be afraid to speak to authorities, believe they will be held responsible. Fear of imprisonment, fear of harm to self or family. Reassure victims that their safety is HSI’s first priority. Use least-confining custody setting, minimize exposure to weapons, badges. Involve social service agencies from the outset.
Victims Encountered in Enforcement Actions

• In advance of enforcement action...Identify interpreters Identify NGOs to provide short- and long-term services to victims Bring only vetted NGOs on-site for processing Identify temporary housing following release Arrange transportation to housing, including security Avoid using HSI/ERO detention vans Request that NGOs not disclose to press that they are assisting the victims
During enforcement action...Have all potential victims gather personal belongings (clothes, papers, medications, money, hygiene items) Tag bags with (b)(7)(E) from which belongings were recovered. If multiple sites, assign/label each potential victim with identification tag (b)(7)(E) etc.) to indicate arrest location and avoid confusion.
Victims Encountered in Enforcement Actions (cont’d)
Assistance for Smuggled Aliens and Victims of Trafficking

Smuggled Aliens
Material witnesses
May be paroled, released into U.S. for short time
After testimony, placed in removal proceedings

Trafficking Victims
HSI's victim-centered approach:
subject is first a victim to be protected, may also be a witness
Eligible by statute for Continued Presence
May be eligible for T or U visa if cooperating with prosecution
Authorities Requiring Victims' Rights and Services

• Victims’ Rights and Restitution Act (VRRA), 42 U.S.C. § 10607 Includes mandatory services

Crime Victims’ Rights Act (CVRA), 18 U.S.C. § 3771 Includes court-enforceable rights

Other statutes and rules of criminal procedure

Attorney General Guidelines for Victim and Witness Assistance
Authorities Requiring Victims' Rights and Services

- Victims’ Rights and Restitution Act (VRRA), 42 U.S.C. § 10607 C
- Rights Act (CVRA), 18 U.S.C. § 3771
- Other state and local criminal procedure
- ICE Directive 1007.1 in Student Guide
- ICE Academy
- Homeland Security Investigations (HSI)

ICE Directive 1007.1 in Student Guide
Definitions of Victim

• VRRA victim – “a person that has suffered direct physical, emotional, or pecuniary harm as a result of the commission of a crime. . . .” CVRA victim – “a person directly and proximately harmed as a result of the commission of a federal offense…”

Direct and proximate harm – Based on analysis of harm allegedly suffered and the crime alleged to have caused the harm. Harm a direct consequence of the crime. CVRA: harm must have been reasonably foreseeable result of charged offense.
ICE Victim Assistance Program Definitions

• Victim – “a person directly or proximately harmed as a result of the commission of a federal offense.” May be culpable for violations or crimes other than the crime being investigated. Victims definition may include: Victims of trafficking may be considered victims for purposes of prosecution, despite legal culpability for ancillary immigration or prostitution offenses. Criminal suspects subjected to excessive force by law enforcement officers. Inmates who are victims of crime during incarceration.

Directive 1007.1 in Student Guide
ICE VAP Definitions (cont’d)

- Witness – a person who has information, knowledge, or evidence concerning a crime and provides information to an LEAA victim of a crime may become a witness and a witness who is threatened may become a victim.

Directive does not cover (b)(7)(E)
Special Victim Populations

Federal statutory provisions for services for victims of: Domestic violence, stalking, or sexual assault
Child abuse
Identity theft
Human trafficking

Mandatory reporting of any suspected child abuse or exploitation under state and federal law – responsibility of individual SAs, with sanctions for failing to report
Identifying Victims

- VRRA: Responsibilities to victims begin ASAP after detection of a crime (without interfering in investigation) – generally at opening of criminal investigation.
- CRVA: Rights attach when criminal proceedings initiated by complaint, information, or indictment.

Codes:

\[(b)(7)(E)\]
Services and Rights of Victims

Responsible official shall provide identified victims with information about available services:

- Referral to receive emergency medical or social services
- Availability of restitution or other relief that victim may be entitled to
- Public and private programs for counseling, treatment, other support
- Reasonable protection – not a service per se but a required consideration
Special Victim Populations

- Victims of domestic violence, stalking, sexual assault. Immigrant victims may petition for immigration protections, relief, assistance. Investigating agency can pay for forensic sexual assault exam (with no requirement to cooperate with LEA).
- Victims of child abuse. Forensic interview by HSI Forensic Interview Specialist.
- Age-appropriate support services. Privacy protection for child victims and witnesses – names, other identifiers not included in court documents, public records.
Special Victim Populations (cont’d)

- Victims of identity theft: If victim requests, SAs shall assist in notifying creditors and employers of identity theft.
- Victims of human trafficking.
- Victims of severe form of trafficking in persons, as identified by federal LEA, eligible for benefits, services Employment authorization and parole without regard to immigration status. May be eligible for public benefits like refugee alien. Shall not be detained in facilities inappropriate to their status as crime victims.
Coordinating Victim Services

• Case agent or Victim Assistance Specialist (VAS) or Victim Assistance Coordinator (VAC) coordinates victim services as needed. During investigation, the investigating agency responsible for referring the victim to services. When investigation transferred to prosecutorial entity or charges are filed, the prosecutorial entity responsible for service referrals.
Case Agent Responsibilities

With or without victim's request, case agents: Ensure victim's property is maintained in good condition and returned as soon as it is no longer needed as evidence. Provide information regarding prohibition against intimidation. Arrange for reasonable protection from suspected offender. Discuss temporary protective measures. —

(b)(7)(E)
(b)(7)(E)
Focus on Victim

• Investigation is secondary to rescue of victim
  Coordinate with Victim Assistance Specialist (VAS) or Victim Assistance Coordinator (VAC) for forensic interview of victim
  Coordinate with local NGOs and victim service providers
Continued Presence (CP)

- Provided statutorily under Trafficking Victims Protection Act
- LEO makes initial determination if individual is victim of a severe form of human trafficking
- Federal LEOs authorized to submit CP applications
- Submit as soon as victim identified
- Coordinate with SAC Victim Assistance Specialist
- Approved by HSI Law Enforcement Parole Branch
• Granted for up to two-years, with extension of up to two years. Victim's cooperation with LEA not required for eligibility but other benefits may be available to cooperating witnesses. Cooperation with LEA not required for benefits if victim is minor. Alien with CP issued employment authorization document and I-94

CP Brochure in Student Guide
T Visa and U Visa

T Visa (5,000 annual cap) For victims of severe form of human trafficking and qualifying family Can remain in U.S. up to 4 years Can lead to LPR status Coordinated by VAS Certification of application (Form I-914, Supplement B) by LEA

U Visa (10,000 annual cap) For victims of certain serious crimes and qualifying family Specified crimes, occurring in U.S., listed on I-918 Suffered substantial physical or mental abuse Victim possesses information on the crime LEA certifies victim helpful in investigation or prosecution
Segregation of Detained Aliens

(b)(7)(E)
State / Local LEA Encounter with Smuggling

- State, local LEAs encounter individuals using conveyances to smuggle illegal aliens into and through U.S. Many encounters traffic-related Others in response to domestic-violence calls, noise disturbance calls, etc.
HSI Response to Local / State LEA Traffic Stop of Alien Smuggling Load
Interviewing

(b)(7)(E)
Demonstration

Demonstration Scenario in Student Guide
Practice Scenarios

Practice Scenarios in Student Guide
Summary

• Human smuggling is bringing someone into the U.S., while deliberately evading immigration laws. Human trafficking is also bringing someone into the U.S., but it involves using force, fraud, or coercion.
Distinctions between human smuggling and human trafficking ASO structure and operations vary on southern, northern U.S. borders HSI investigative approaches include:

Rescue of victims is top priority Procedures for handling alien smuggling load
Protecting the Borders Against Illicit Trade, Travel, and Finance