"Reforming Intelligence and Securing America Act" is Designed to Do Nothing

Section 702 of the Foreign Intelligence Surveillance Act, which is scheduled to expire on April 19 unless renewed, is a warrantless surveillance authority that is supposed to be targeted at non-Americans located abroad. But this collection "inevitably" captures Americans' communications, too. Intelligence agencies have turned Section 702 into a domestic spying tool, using it to perform hundreds of thousands of warrantless "backdoor" searches for Americans' private phone calls, e-mails, and text messages every year. These searches have included shocking abuses, including baseless searches for the communications of 141 Black Lives Matter protesters, members of Congress, 19,000 donors to a congressional campaign, a local political party, and tens of thousands of people involved in "civil unrest." Lawmakers from both parties have thus vowed not to reauthorize the law without "significant reforms."

The "Reforming Intelligence and Securing America Act," however, is a "reform" bill in name only. Modeled closely on the House Intelligence Committee's bill—and bypassing the critical reforms included in the House Judiciary's Committee's <u>Protect Liberty and End Warrantless Surveillance Act</u>—it is carefully crafted to preserve the status quo. Unless significantly amended to add meaningful protections for Americans' privacy, it will do nothing to prevent continuing abuses of Section 702.

Backdoor Searches: A Green Light for Further Abuse

- The bill's leading "reform" is a prohibition on backdoor searches performed for the sole purpose of finding evidence of a crime—i.e., with no foreign intelligence purpose. As the bill's drafters know, however, the FBI almost never labels its searches "evidence-of-a-crime only." In 2022, a year in which the FBI conducted 204,090 backdoor searches, this prohibition would have stopped the FBI from accessing Section 702 data in only two cases. This prohibition would not have prevented any of the egregious abuses cited above, all of which were purportedly intended to find foreign intelligence.
- The bill's other "reforms" relating to backdoor searches are equally toothless. For instance, several provisions just codify changes that the FBI has already made to its training, supervisory approval, and systems access requirements. But those changes have proven to be insufficient. After the FBI implemented them, the government continued to report FBI violations at a rate of 4,000 violations per year, including searches for the communications of a U.S. Senator, a state senator, and a state court judge who contacted the FBI to report civil rights violations by a local police chief.
- The bill gives special treatment to members of Congress, requiring notification and consent for certain queries of lawmakers that are not required for queries of ordinary Americans.

Weakened Oversight and Accountability "Lite"

- The problems with the FISA Court are well-documented, and there is widespread consensus that the
 role of amici curiae should be strengthened as provided in the <u>Lee-Leahy amendment</u>, which the
 Senate passed by a <u>77–19</u> vote in 2020. Yet, astonishingly, this bill would weaken the role of amici in
 various ways, including by limiting the issues amici could address to those chosen by the court.
- The bill includes various requirements to audit and report FISA compliance issues. Multiple existing
 audits, however, have already uncovered "persistent and widespread" FISA violations (in the FISA
 Court's words). Additional audits and reporting will not solve the problem; what's needed is reform.
- Some of the bill's accountability measures would be useful to an extent when it comes to FISA Title I
 and Title III applications (unrelated to Section 702). Even so, these provisions, in almost every instance,
 are weaker than the parallel provisions in the Protect Liberty and End Warrantless Surveillance Act.

For questions about Section 702, contact Liza Goitein at goiteine@brennan.law.nyu.edu or Noah Chauvin at chauvinn@brennan.law.nyu.edu.