

No. 14-1845 (L), 14-1856, 14-1859

IN THE UNITED STATES COURT OF APPEALS
FOR THE FOURTH CIRCUIT

LEAGUE OF WOMEN VOTERS OF NORTH CAROLINA, *et al.*,
Plaintiffs,

and

LOUIS M. DUKE, *et al.*,
Intervenors/Plaintiffs – Appellants,

v.

STATE OF NORTH CAROLINA, *et al.*,
Defendants – Appellees.

On Appeal from the U.S. District Court for the Middle District of North Carolina, Case Nos. 1:13-cv-00660 (TDS-JEP), 1:13-cv-00658 (TDS-JEP), 1:13-cv-00861 (TDS-JEP).

**AMICUS CURIAE BRIEF OF JUDICIAL WATCH, INC.,
ALLIED EDUCATIONAL FOUNDATION, AND
CHRISTINA KELLEY GALLEGOS-MERRILL
IN SUPPORT OF APPELLEES AND AFFIRMATION**

Chris Fedeli
JUDICIAL WATCH, INC.
425 Third Street SW, Suite 800
Washington, DC 20024
(202) 646-5172

Bradley J. Schlozman
HINKLE LAW FIRM LLC
301 North Main Street, Suite 2000
Wichita, KS 67202-4820
(316) 660-6296

H. Christopher Coates
LAW OFFICE OF H. CHRISTOPHER COATES
934 Compass Point
Charleston, South Carolina 29412
(843) 609-7080

Gene B. Johnson
JOHNSON LAW FIRM, P.A.
P.O. Box 1288
Arden, North Carolina 28704
(828) 650-0859

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Identity and Interests of the Amici

Judicial Watch, Inc. (“Judicial Watch”) is a non-partisan, public interest organization headquartered in Washington, D.C. Founded in 1994, it seeks to promote accountability, transparency and integrity in government and fidelity to the rule of law. In furtherance of these goals, Judicial Watch regularly files lawsuits as well as *amicus curiae* briefs relating to election integrity and voting. Judicial Watch has developed knowledge, expertise, and insight regarding the balance election laws must strike between ballot access and election integrity.

The Allied Educational Foundation (“AEF”) is a nonprofit charitable and educational foundation based in Englewood, New Jersey. Founded in 1964, AEF is dedicated to promoting education in diverse areas of study, including electoral law. AEF regularly files *amicus curiae* briefs to advance its purposes. AEF has filed *amicus* briefs in recent election integrity cases in Tennessee and Virginia and in cases supporting citizens’ rights to participate and to have their votes counted in elections to decide ballot initiatives and referenda.

Ms. Merrill is a resident of North Carolina and a registered voter. In 2012, she was a Republican candidate for County Commissioner of Buncombe County, and lost by only 13 votes. Ms. Merrill believes that this loss was due to same-day registration during early voting that resulted in improperly cast ballots. Ms. Merrill is running for the same office in 2014. As a candidate and also as a

registered voter, Ms. Merrill is concerned that a lack of election integrity under the pre-HB 589 laws could lead to fraud, to the dilution of her vote, and possibly to another unwarranted electoral loss.

Judicial Watch, AEF, and Ms. Merrill previously appeared in this case before the district court, filing an *amicus curiae* brief supporting North Carolina and opposing a preliminary injunction, and counsel for *amici* participated in the oral argument. *See* ECF No. 136 (*Amicus Curiae* Brief in Support of Defendants and in Opposition to Plaintiffs' Motion for Preliminary Injunction). This brief is submitted pursuant to Rule 29(b) of the Federal Rules of Appellate Procedure.¹

ARGUMENT

THE BURDENS ASSOCIATED WITH HB 589 ARE NOT SUBSTANTIAL AND DO NOT SUPPORT A SECTION 2 "RESULTS" CLAIM OR JUSTIFY THE REQUESTED INJUNCTION.

I. A "Results" Claim Under Section 2 Requires Proof that a Challenged Practice Caused a Substantial Burden on the Right to Vote.

Section 2 of the Voting Rights Act forbids a State to impose or apply voting qualifications, practices, or procedures "in a manner which results in a denial or abridgement of the right of any citizen of the United States to vote on account of race or color . . ." 42 U.S.C. § 1973(a). A violation is established when the

¹ No party's counsel authored the brief in whole or in part; no party or party's counsel contributed money that was intended to fund preparing or submitting the brief; and no person other than the *amici curiae* or their counsel contributed money that was intended to fund preparing or submitting the brief.

political processes leading to nomination or election . . . are not equally open to participation by members of a [protected] class . . . in that its members have less opportunity than other members of the electorate to participate in the political process and to elect representatives of their choice. . . .

42 U.S.C. § 1973(b).² While Section 2 clearly prohibits intentional discrimination with respect to voting, its language also proscribes discriminatory *results*, or “voting practices that ‘operate, designedly or otherwise,’” to deny or abridge voting rights. *United States v. Charleston Cnty.*, 365 F.3d 341, 345 (4th Cir. 2004). The claims against North Carolina include Section 2 “results” claims.

Two other requirements are apparent from the plain text of Section 2. It provides that states may not impose or apply practices “in a manner which results” in a proscribed outcome, which means that a challenged practice must have *caused* the result prohibited by the statute. 42 U.S.C. § 1973(a); *see also Thornburg v. Gingles*, 478 U.S. 30, 47 (1986). Second, it does not proscribe practices that merely *affect* voting, but sets a higher standard. Rather, a violation occurs only where voters in a protected class have less opportunity than other voters “to participate in the political process and to elect representatives of their choice.” 42 U.S.C. § 1973(b). This necessarily requires an injury to or burden on voters that is sufficiently serious or intractable.

The relevant case law bears out these requirements, both as to claims of

² On September 1, 2014, Section 2 of the Voting Rights Act was renumbered in the U.S. Code as 52 U.S.C. § 10301. As it is not yet electronically available on Lexis at that number, *amici* will refer to it throughout by its former designation.

“vote dilution” and “vote denial.”³ In a typical vote-dilution challenge to at-large elections, for example, a racial minority seeks to show that the “white majority votes sufficiently as a bloc to enable it . . . usually to defeat the minority’s preferred candidate.” *Gingles*, 478 U.S. at 51. In such a case, the “evidence of racial bloc voting provides the requisite causal link between the voting procedure and the discriminatory result.” *United States v. Blaine Cnty.*, 363 F.3d 897, 912 n.21 (9th Cir. 2004). Further, the injury is substantial and beyond the control of minority voters. Where an at-large system is accompanied by racially polarized voting, a minority may never be able to elect a candidate of choice, regardless of minority turnout. The loss of electoral power can be extreme, as the facts in *Blaine Cnty.* amply demonstrate. In that case, despite a Native American population of 45.2% (*id.* at 900), the district court noted that “no Native American [had] served as a County Commissioner in the eighty-six year history of Blaine County.” *United States v. Blaine Cnty.*, 157 F. Supp. 2d 1145, 1147 (D. Mont. 2001).

Vote-denial claims – like those at issue here – likewise require sufficient showings regarding causation and injury. A number of courts of appeal, including

³ A Section 2 “results” claim may involve vote dilution or vote denial. Vote dilution refers to “‘practices that diminish minorities’ political influence,’ such as at-large elections and redistricting plans” that weaken minority voting strength. *Simmons v. Galvin*, 575 F.3d 24, 29 (1st Cir. 2009) (citations omitted). Vote denial, alleged here against North Carolina, “refers to practices that prevent people from voting or having their votes counted,” such as, for example, “literacy tests, poll taxes, white primaries, and English-only ballots.” *Id.* (citations omitted).

the Fourth Circuit, have emphasized that a vote-denial claim requires proof that a challenged practice *caused* the harm proscribed by Section 2. These same courts repeatedly have stressed that it is not enough merely to show that a challenged practice had a disproportionate impact on a particular race. *See Irby v. Va. State Bd. of Elections*, 889 F.2d 1352, 1358 (4th Cir.1989) (Section 2 challenge to an appointed school board system rejected despite a “significant [racial] disparity” between the population and the school boards, because there was no “causal link between the appointed system and black under-representation.”); *Gonzalez v. Ariz.*, 677 F.3d 383, 406 (9th Cir. 2012) (en banc), *aff’d sub nom., Arizona v. Inter Tribal Council of Ariz., Inc.*, 133 S. Ct. 2247 (2013) (even though “Latinos had suffered a history of discrimination . . . socioeconomic disparities [and] racially polarized voting,” there was “no proof of a causal relationship between [the challenged] Proposition 200 and any alleged discriminatory impact on Latinos.”); *Smith v. Salt River Project Agric. Improvement & Power Dist.*, 109 F.3d 586, 595 (9th Cir. 1997) (“a bare statistical showing of disproportionate *impact* on a racial minority does not satisfy the § 2 ‘results’ inquiry”), citing *Ortiz v. City of Phila. Office of the City Comm’rs*, 28 F.3d 306, 308 (3rd Cir.1994) (although “African-American and Latino voters are purged at disproportionately higher rates than their white counterparts,” plaintiff “failed to prove that the purge statute caused” this disparity). These cases agree that “Section 2 plaintiffs must show a causal

connection between the challenged voting practice and the prohibited discriminatory result.” *Ortiz*, 28 F.3d at 312.

In cases that have granted relief for vote denial, the harm caused by the challenged voting practice is usually substantial. For example, in *Brooks v. Gant*, No. 12-5003, 2012 U.S. Dist. LEXIS 139070 at *23 (D.S.D. Sept. 27, 2012), the residents of Shannon County, who were almost all Native Americans, had to travel from one to three hours to another county in order to engage in early voting. The court found that this opportunity “was substantially different from the voting opportunities afforded to the residents of other counties in South Dakota and to the majority of white voters.” *See also Spirit Lake Tribe v. Benson Cnty.*, No. 2:10-cv-095, 2010 U.S. Dist. LEXIS 116827 at *9 (D.N.D. Oct. 21, 2010) (closure of 7 of 8 polling sites in a single county with a large Native American population will “have a disparate impact on members of the Spirit Lake Tribe because a significant percentage of the population will be unable” to get to the remaining location); *Brown v. Dean*, 555 F. Supp. 502, 504 (D.R.I. 1982) (move of a single polling site would make it “considerably more difficult” to vote and “would be a substantial deterrent to voting by the members of the plaintiff class”); *see also Brown v. Detzner*, 895 F. Supp. 2d 1236, 1249-50 (M.D. Fla. 2012) (vote denial is based on a denial of “meaningful access” to the polls) (emphasis added), citing, *inter alia*, *Osburn v. Cox*, 369 F.3d 1283, 1289 (11th Cir. 2004).

Two recent district court cases do support the plaintiffs' position in accepting that no showing that the challenged procedures caused a denial of the equal opportunity to participate or to elect candidates of choice. In *Frank v. Walker*, Nos. 11-cv-01128, 12-cv-00185, 2014 U.S. Dist. LEXIS 59344 (E.D. Wis., Apr. 29, 2014), *injunction stayed*, Nos. 14-2058, 14-2059, 2014 U.S. App. LEXIS 17653 (7th Cir., Sept. 12, 2014),⁴ the court, in considering a photo ID requirement (not at issue in this appeal), held that "Section 2 protects against a voting practice that creates a barrier to voting that is more likely to appear in the path" and that has a "disproportionate impact" on minority voters. *Id.* at *93. The *Frank* court added that it would have enjoined even a "minimal" burden that had that effect. *Id.* at *108. In *Ohio State Conf. of the NAACP v. Husted*, No. 14-cv-404, 2014 U.S. Dist. LEXIS 123442 at *6-9 (S.D. Ohio, Sep. 4, 2014), the court enjoined the elimination of seven of 35 days (and other changes) to Ohio's early voting laws, as this would "burden the voting rights of African Americans because they use [early voting] at higher rates than other groups of voters."⁵

⁴ Importantly, the Seventh Circuit stayed the lower court's injunction in *Frank*, based on its view that Wisconsin's "probability of success on the merits of this appeal is sufficiently great." 2014 U.S. App. LEXIS 17653 at *1.

⁵ *Ohio State Conf. of the NAACP* involved a factually dense record that differs significantly from the record here. For example, the court credited testimony about "subtle or direct racial appeals" in recent elections, and noted that "African Americans are significantly underrepresented" in elective offices. 2014 U.S. Dist. LEXIS 123442 at *110. By contrast, there were no findings that racial appeals had

Amici curiae respectfully submit that these cases were wrongly decided and are contrary to the law in this and other circuits. A voting procedure that may “appear in the path” of minority voters is simply not the same as one that actually causes a denial of the equal opportunity to participate and to elect representatives of choice. *Ohio State Conf. of the NAACP*, moreover, would render any voting practice unrepealable under if minority voters utilized it “at higher rates.” Both decisions erred by failing to apply the causation requirement set forth in Section 2. *See Irby*, 889 F.2d at 1358; *Smith*, 109 F.3d at 595 (“a bare statistical showing of disproportionate *impact* on a racial minority does not satisfy the § 2 ‘results’ inquiry”). Plaintiffs are asking this Court to commit the same error.

II. The District Court Correctly Determined that the Insignificant Burdens Imposed by HB 589 Do Not Support Either a Section 2 “Results” Claim or the Requested Injunction.

HB 589 places insignificant burdens on the voters of North Carolina. First, it requires voters to register 25 days in advance of an election. As the District Court noted, this actually extends the registration cut-off authorized by Congress by an additional five days. *N.C. State Conf. of the NAACP v. McCrory*, Nos. 13cv658, 13cv660, 13cv861, 2014 U.S. Dist. LEXIS 109626 at *67-68 & n.35 (M.D.N.C., Aug. 8, 2014). Second, under HB 589, North Carolina voters may not

been used in recent North Carolina elections, and the plaintiffs’ own witnesses testified that “blacks in North Carolina have been elected to political office at levels that now ‘approach [] parity’ with their prevalence in the electorate.” *N.C. State Conf. of the NAACP*, 2014 U.S. Dist. LEXIS 109626 at *58.

utilize same-day registration. In this regard, their circumstances are like those of the voters of 36 other states. *Id.* at *66-67 n.34. Third, North Carolina voters must “early vote” during the adjusted ten-day period. Of course, many states do not offer *any* early voting, and the United States has conceded that the failure to offer it does not, in itself, violate Section 2. *Id.* at *130-31 n.61. The Justice Department, moreover, has precleared state law changes significantly restricting early voting. *Id.* Fourth, under HB 589, North Carolina voters must vote in their own precinct – as must the voters in a majority of other states. *Id.* at *115 n.54. In each instance, the prospect of successfully registering and voting remains comfortably within the control of individual voters.

Further, the District Court demonstrated at length in its opinion that the provisions of HB 589, considered in the larger context of North Carolina’s electoral system as a whole, do not impose burdens on voters that warrant Section 2 relief. Discussing same-day registration, the District Court noted that the plaintiffs’ experts confirmed that black registration in North Carolina exceeds that of whites. *Id.* at *58. In addition, the plaintiffs failed to show that black voters “currently lack [] an equal opportunity to easily register to vote,” given the alternative possibility of registering by mail; the voter registration services offered by numerous State agencies; the lenient laws concerning voter registration drives; and even the option to update certain registrations within the 25-day cut-off. *Id.* at

*62-64. In light of all of these facts and options, the lack of same-day registration was not an actionable burden. As correctly determined by the District Court, “[t]hat voters *preferred* to use SDR [same-day registration] over these methods does not mean that without SDR voters lack equal opportunity.” *Id.* at *64.

In the same vein, the District Court analyzed changes to the number of days (but not hours) of early voting by conducting a detailed examination of both the law and the facts on the ground, including a county-specific assessment of Sunday voting and a review of organized voter registration efforts. *Id.* at *124-41. Noting, among other things, that “no witness testified that he or she will not be able [to] adjust operations readily to fit the new early-voting period,” the District Court ultimately concluded that any claim of irreparable harm was speculative. *Id.* at *139-40. The District Court also concluded that the totality of circumstances, including “the minimal usage of out-of-precinct ballots” and the “ready availability of other methods of voting – including early voting and mail-in absentee balloting – without regard to precinct,” showed that the plaintiffs were not likely to succeed on the merits of their challenge to HB 589’s out-of-precinct procedure. *Id.* at *118.

The District Court’s broad approach, considering all available facts within the context of a “totality of circumstances” analysis, is the proper one for a Section 2 claim. It contrasts sharply with the restrictive and incorrect approach advanced by the plaintiffs.

III. The Plaintiffs' Theory of Section 2 Liability is Fundamentally Flawed.

The plaintiffs relied below on a theory of Section 2 liability that is contrary to the governing law. The basic premise of the plaintiffs' case is that a greater proportion of black voters use same-day registration, early voting, and out-of-precinct voting. *See, e.g.*, ECF No. 113 at 24, 30, 34; ECF No. 98-1 at 17-20. However – mindful perhaps of the long line of circuit court cases holding that “a bare statistical showing of disproportionate *impact* on a racial minority does not satisfy the § 2 ‘results’ inquiry” (*Smith*, 109 F.3d at 595) – the plaintiffs have elaborated that Section 2 causation is established by showing that such a disparate impact arises from an “interaction” between a challenged practice and social, economic, and historical factors. ECF No. 98-1 at 28; ECF 113 at 23-24.

The plaintiffs have misapplied the governing law. The plaintiffs are ostensibly relying on the *Gingles* Court's statement that the “essence of a § 2 claim is that a certain electoral law, practice, or structure interacts with social and historical conditions to cause an inequality in the opportunities enjoyed by black and white voters to elect their preferred representatives.” 478 U.S. at 47. But *Gingles* did not hold that *any* inequality will support a Section 2 claim. Rather, the Court's language makes clear that the inequality must implicate Section 2's core requirement that members of a protected class “have less opportunity than other [voters] to participate in the political process and to elect representatives of their

choice.” 42 U.S.C. § 1973(b).

Failing to acknowledge this requirement, the plaintiffs contend that, once any racial disparity is shown to affect voters’ preferences regarding, for example, same-day registration, a Section 2 violation has been established. But the plaintiffs’ focus is too narrow. Showing that there is such a disparity, even one shaped by an interaction with history, is not the same as making the required showing that minority voters cannot participate equally in the political process and elect candidates of their choice.

By structuring the Section 2 inquiry incorrectly as they have done, the plaintiffs shut off the appropriate inquiry too soon. Their arguments slight the pertinent questions regarding trade-offs, alternatives, and mitigating factors that one would want to know under a totality of circumstances analysis – and that the District Court carefully examined – in order to determine whether racial groups can participate equally in the political process. For example, how hard is it *in general* to register? How many different options are there for would-be registrants other than same-day registration? How many Sunday voting hours will actually be lost? How hard is it to start a registration drive now, and how could organizers adapt to the new rules? How hard is it for voters to vote in-precinct, or, for that matter, by absentee ballot? *See N.C. State Conf. of the NAACP*, 2014 U.S. Dist. LEXIS 109626 at *62-64, 118, 132-33, 138-39. The District Court has made the

proper “totality of the circumstances” inquiry that addresses all of these issues.

The plaintiffs’ incorrect approach has avoided doing so.

The plaintiffs’ failure to adopt the correct standard is reflected in their approach to turnout data. In May 2014, a primary election was held in North Carolina. It was the first election of any kind held pursuant to the provisions of HB 589. Notwithstanding 900 or so pages of plaintiffs’ expert reports forecasting that HB 589 would inflict numerous burdens on North Carolina’s voters, voter turnout actually increased in the May 2014 primary over the previous midterm primary in May 2010 – and, by every measure, *black turnout increased faster* than general turnout. *See* ECF 136 at 2-4 and Ex. 1.

In response, the plaintiffs argued in part that the increase in turnout data “does not explain the persistent racial disparities in the *mode* of voting across multiple elections,” and that, because “turnout can vary for a number of reasons, the best evidence for determining whether HB 589 has racially disparate effects is the undisputed fact that African Americans disproportionately relied on the eliminated practices for multiple election cycles.” ECF No. 153 at 10. They argued, in other words, that the disparate use of same-day registration, early voting, and out-of-precinct voting is determinative of their claim and that actual

turnout data are not.⁶

This is exactly backwards. The only reason to assess racially disparate use of “modes” of voting is to determine whether factors that vary by race will, at some point, depress a metric of political participation like turnout or registration. The plaintiffs, however, maintain that a Section 2 violation is established *by* the racially disparate preference for modes of voting changed by HB 589 – and not, as would comport with Section 2, by the effect that such disparate use has on a minority’s opportunity “to participate in the political process and to elect representatives of their choice.” Note that, by this logic, *even if it were undisputed that black turnout and registration will increase in November 2014 faster than white turnout and registration under the challenged provisions of HB 589*, Section 2 would still be violated because more black voters than white prefer same-day registration, early voting, and out-of-precinct voting.

The plaintiffs are wrong to think that the Section 2 violation *consists of* the racially disparate preference for same-day registration, early voting, or out-of-precinct voting. In fact, those disparities are only relevant to a Section 2 claim

⁶ The court in *Ohio State Conf. of the NAACP* makes this same error, stating that, while changes to early voting may not reduce turnout, “§ 2 is not necessarily about voter turnout but about opportunity to participate in the political process compared to other groups.” 2014 U.S. Dist. LEXIS 123442 at *114. As explained in the accompanying text, turnout, rather than the disparate use of early voting by minority voters, is the correct measure of the opportunity to participate and to elect candidates of choice guaranteed by Section 2.

insofar as an analysis of the totality of circumstances shows that they impair a minority's opportunity to participate in the political process and elect candidates of choice. The plaintiffs' flawed approach to Section 2 explains why they should lose this appeal, and their lawsuit.

Conclusion

For the foregoing reasons, *amici* respectfully urge the Court to confirm the District Court's denial of the plaintiffs' motion for a preliminary injunction.

Dated: September 17, 2014

Respectfully submitted:

Chris Fedeli
JUDICIAL WATCH, INC.
425 Third Street SW, Suite 800
Washington, DC 20024
(202) 646-5172

Bradley J. Schlozman
HINKLE LAW FIRM LLC
301 North Main Street, Suite 2000
Wichita, KS 67202-4820
(316) 660-6296

H. Christopher Coates
LAW OFFICE OF H. CHRISTOPHER COATES
934 Compass Point
Charleston, South Carolina 29412
(843) 609-7080

Gene B. Johnson
JOHNSON LAW FIRM, P.A.
P.O. Box 1288
Arden, North Carolina 28704
(828) 650-0859

CERTIFICATE OF SERVICE

I hereby certify that on this 17th day of September, 2014, I transmitted the foregoing document to the parties by means of an electronic filing pursuant to the ECF system.

s/ Bradley J. Schlozman
Bradley J. Schlozman

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT
APPEARANCE OF COUNSEL FORM

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COUNSEL FOR: Judicial Watch, Inc.

as the (party name)

[] appellant(s) [] appellee(s) [] petitioner(s) [] respondent(s) [X] amicus curiae [] intervenor(s)

(signature)

Bradley J. Schlozman
Name (printed or typed)

(316) 660-6296
Voice Phone

Hinkle Law Firm LLC
Firm Name (if applicable)

(316) 660-6596
Fax Number

301 North Main Street, Suite 2000

Wichita, KS 67202
Address

bschlozman@hinklaw.com
E-mail address (print or type)

CERTIFICATE OF SERVICE

I certify that on 9/17/2014 the foregoing document was served on all parties or their counsel of record through the CM/ECF system if they are registered users or, if they are not, by serving a true and correct copy at the addresses listed below:

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UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT
DISCLOSURE OF CORPORATE AFFILIATIONS AND OTHER INTERESTS

Disclosures must be filed on behalf of all parties to a civil, agency, bankruptcy or mandamus case, except that a disclosure statement is **not** required from the United States, from an indigent party, or from a state or local government in a pro se case. In mandamus cases arising from a civil or bankruptcy action, all parties to the action in the district court are considered parties to the mandamus case.

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No. 14-1845 Caption: League of Women Voters of N.C. et al. v. State of North Carolina et al

Pursuant to FRAP 26.1 and Local Rule 26.1,

Judicial Watch, Inc.

(name of party/amicus)

who is amicus, makes the following disclosure:
(appellant/appellee/petitioner/respondent/amicus/intervenor)

1. Is party/amicus a publicly held corporation or other publicly held entity? YES NO

2. Does party/amicus have any parent corporations? YES NO
If yes, identify all parent corporations, including grandparent and great-grandparent corporations:

3. Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? YES NO
If yes, identify all such owners:

4. Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation (Local Rule 26.1(b))? YES NO
 If yes, identify entity and nature of interest:

5. Is party a trade association? (amici curiae do not complete this question) YES NO
 If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member:

6. Does this case arise out of a bankruptcy proceeding? YES NO
 If yes, identify any trustee and the members of any creditors' committee:

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 Counsel for: Judicial Watch, Inc.

Date: 9/17/2014

CERTIFICATE OF SERVICE

I certify that on _____ the foregoing document was served on all parties or their counsel of record through the CM/ECF system if they are registered users or, if they are not, by serving a true and correct copy at the addresses listed below:


 (signature)

9/17/2014
 (date)

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT
DISCLOSURE OF CORPORATE AFFILIATIONS AND OTHER INTERESTS

Disclosures must be filed on behalf of all parties to a civil, agency, bankruptcy or mandamus case, except that a disclosure statement is **not** required from the United States, from an indigent party, or from a state or local government in a pro se case. In mandamus cases arising from a civil or bankruptcy action, all parties to the action in the district court are considered parties to the mandamus case.

Corporate defendants in a criminal or post-conviction case and corporate amici curiae are required to file disclosure statements.

If counsel is not a registered ECF filer and does not intend to file documents other than the required disclosure statement, counsel may file the disclosure statement in paper rather than electronic form. Counsel has a continuing duty to update this information.

No. 14-1845 Caption: League of Women Voters of N.C. et al. v. State of North Carolina et al

Pursuant to FRAP 26.1 and Local Rule 26.1,

Allied Educational Foundation

(name of party/amicus)

who is amicus, makes the following disclosure:
(appellant/appellee/petitioner/respondent/amicus/intervenor)

1. Is party/amicus a publicly held corporation or other publicly held entity? YES NO

2. Does party/amicus have any parent corporations? YES NO
If yes, identify all parent corporations, including grandparent and great-grandparent corporations:

3. Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? YES NO
If yes, identify all such owners:

4. Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation (Local Rule 26.1(b))? YES NO
 If yes, identify entity and nature of interest:

5. Is party a trade association? (amici curiae do not complete this question) YES NO
 If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member:

6. Does this case arise out of a bankruptcy proceeding? YES NO
 If yes, identify any trustee and the members of any creditors' committee:

Signature: 
 Counsel for: Judicial Watch, Inc.

Date: 9/17/2014

CERTIFICATE OF SERVICE

I certify that on 9/17/2014 the foregoing document was served on all parties or their counsel of record through the CM/ECF system if they are registered users or, if they are not, by serving a true and correct copy at the addresses listed below:


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9/17/2014
 (date)

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

No. 14-1845

Caption: Duke, et al. v. State of North Carolina, et al.

CERTIFICATE OF COMPLIANCE WITH RULE 28.1(e) or 32(a)
Type-Volume Limitation, Typeface Requirements, and Type Style Requirements

- 1. **Type-Volume Limitation:** Appellant’s Opening Brief, Appellee’s Response Brief, and Appellant’s Response/Reply Brief may not exceed 14,000 words or 1,300 lines. Appellee’s Opening/Response Brief may not exceed 16,500 words or 1,500 lines. Any Reply or Amicus Brief may not exceed 7,000 words or 650 lines. Counsel may rely on the word or line count of the word processing program used to prepare the document. The word-processing program must be set to include footnotes in the count. Line count is used only with monospaced type.

This brief complies with the type-volume limitation of Fed. R. App. P. 28.1(e)(2) or 32(a)(7)(B) because:

- this brief contains 3,735 [state number of] words, excluding the parts of the brief exempted by Fed. R. App. P. 32(a)(7)(B)(iii), or
- this brief uses a monospaced typeface and contains _____ [state number of] lines of text, excluding the parts of the brief exempted by Fed. R. App. P. 32(a)(7)(B)(iii).

- 2. **Typeface and Type Style Requirements:** A proportionally spaced typeface (such as Times New Roman) must include serifs and must be 14-point or larger. A monospaced typeface (such as Courier New) must be 12-point or larger (at least 10½ characters per inch).

This brief complies with the typeface requirements of Fed. R. App. P. 32(a)(5) and the type style requirements of Fed. R. App. P. 32(a)(6) because:

- this brief has been prepared in a proportionally spaced typeface using Microsoft Word [identify word processing program] in 14 point Times New Roman [identify font size and type style]; or
- this brief has been prepared in a monospaced typeface using _____ [identify word processing program] in _____ [identify font size and type style].

(s) Bradley J. Schlozman

Attorney for Amici Judicial Watch, Inc., et al.

Dated: 9/17/2014