1 UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK 2 -----X 3 BARBARA HANDSCHU, et al., Plaintiffs, 4 5 71 Cv. 2203 (CSH) v. SPECIAL SERVICES DIVISION, et al., 6 7 Defendants. 8 -----X October 1, 2013 9 10:30 a.m. 10 Before: HON. CHARLES S. HAIGHT 11 District Judge 12 13 APPEARANCES PAUL G. CHEVIGNY 14 NYU School of Law 15 Attorney for Plaintiff Class -and-16 PROFETA & EISENSTEIN BY: JETHRO M. EISENSTEIN 17 -and-MARTIN R. STOLAR 18 -and-FRANKLIN SIEGEL 19 -and-ARTHUR N. EISENBERG New York Civil Liberties Union 20 MICHAEL A. CARDOZO 21 Corporation Counsel of the City of New York 22 PETER G. FARRELL ALEXIS LEIST 23 CELESTE KOELEVELD Assistant Corporation Counsel 24 25

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1	(Case called)
2	THE DEPUTY CLERK: Counsel, please state your name for
3	the record.
4	MR. CHEVIGNY: Paul Chevigny.
5	MR. EISENSTEIN: Jethro Eisenstein.
6	MR. STOLAR: Martin R. Stolar.
7	MR. SIEGEL: Franklin Siegel.
8	MR. EISENBERG: Arthur Eisenberg.
9	MR. FARRELL: Peter Farrell.
10	MS. LEIST: Alexis Leist.
11	MS. KOELEVELD: Celeste Koeleveld.
12	THE COURT: Well, good morning, everyone. I am glad
13	to see you all again. I am glad to observe that the fountain
14	of youth from which we have all been drinking since 1976 in
15	this case has not lost its magic. You all look the same. I
16	hope you all feel the same. I don't really look the same, and
17	I don't feel the same, but we won't go down that path any
18	further. I am glad to be again in this distinguished company
19	and in this very important case.
20	There has been a Handschu class since the mid-1980s.
21	It was interesting and even entertaining to observe from the
22	declaration of Mr. Jenkins, Brian Michael Jenkins, that even a
23	highly placed person in the RAND Corporation can get basic
24	facts wrong. In paragraph 33 of Mr. Jenkins' affidavit he
25	says, "Since 1971 the department has operated under the
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Handschu guidelines." Well, that's not quite right. I think
 that what Mr. Jenkins did was see the case began in 1971 and
 lept immediately to an academic and inaccurate inference.

4 1971, of course, is when the case began, and it began 5 when the constitutional claim on behalf of the several named 6 plaintiffs was filed and was assigned to Judge Weinfeld, who 7 wrote some very important opinions in the earlier stages of the 8 case. In 1976, I came to this court and Judge Weinfeld thought 9 this would be a good thing for me to get started on. So he had 10 it transferred to me, and I have been there ever since.

It was, I think in the mid-80s, 1986 or whatever, that 11 a class was certified, and if I am wrong in my facts, and I may 12 be, with apologies to the RAND Corporation, I know that in or 13 about that time, the original Handschu guidelines were 14 15 promulgated, and those original Handschu guidelines were promulgated at the conclusion of some negotiations and 16 settlement discussions between the corporation counsel on the 17 one hand and counsel for the class on the other. And those 18 discussions and negotiations were conducted by very able 19 20 attorneys in an atmosphere of mutual respect and good will, 21 while at all times counsel did what they felt they should do to 22 protect the interests of the people for whom they spoke, 23 members of the class, and it's a large class, on the one hand, 24 counsel for the City of New York and the police department on the other. 25

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Those guidelines were part of the negotiated and 1 2 recommended settlement between the parties. There had to be a 3 fairness hearing, and there was. And what was striking about that was that a number of prominent attorneys for the civil 4 5 rights bar, who represented individuals, who were class members 6 by definition, appeared at that hearing and objected to it 7 strenuously on the ground that class counsel had not achieved 8 enough to protect the class in the original Handschu quidelines. And there was a time when class counsel, those who 9 are present here today, were sitting in the jury box, as I 10 recall, and heard their handiwork and the settlement they 11 negotiated criticized as entirely inadequate by people who up 12 until then I imagine they thought were friends rather than 13 foes. And it went back and forth. The settlement was approved 14 15 and was affirmed by the Second Circuit.

Then, of course, came 9/11. The rules were modified. The city asked that it be modified. There was opposition from class counsel. What emerged was a decision of this Court, which allowed the guidelines to be modified, and they were modified and the full text of them appears as an appendix to one of the several dozen, I think, opinions now in the Handschu case, the one which is reported at 288 F.Supp. 411.

23 So those guidelines, the modified guidelines, came 24 into effect in 2003. And I think it's fair to say that for 25 most of the time since then, for most of the time during the

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1	decade between 2003 and the present here, 2013, the so-called
2	Handschu case was always present, but remained relatively
3	quiet. I have come to think of the case as a volcano asleep
4	most of the time, emitting the occasional wisp of steam, but
5	every now and then blowing up, and out emerges the customary
6	lava streams of advocates' arguments. I am dealing with some
7	streams right now. And they emerge because of a perception
8	that the Muslim community may have come under degrees of
9	attention, inquiry, observation, surveillance, if you will, to
10	use that word, in recent years, which class counsel suggests in
11	the present pending motion may very well no, they say they
12	do, what is going on, violate the modified Handschu guidelines.
13	The answer that the Corporation Counsel's Office on
14	behalf of the NYPD makes is, on the contrary, the modified
15	Handschu guidelines are scrupulously complied with by the NYPD,
16	and the sort of investigations contemplated and authorized
17	under certain circumstances by the guidelines are very
18	carefully observed, and there are layers of highly trained

19 people in the NYPD who examine all of the things that are going 20 on and make sure that the modified Handschu guidelines are not 21 violated.

I am asked by class counsel to enter an injunction stopping the NYPD from doing certain things and requiring them to do other things, all with a view towards curing or preventing or adequately dealing with the perceived violations

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1 of the guidelines, including the appointment of a monitor or 2 auditor to oversee what goes on in response to and, one would 3 hope, in obedience to the next order that the class asks me to 4 pass.

5 The response from the NYPD is granting any of that 6 relief in any form whatsoever would be terribly dangerous, 7 raise the level of danger of future attacks. It stops a little 8 short of saying the republic will fall, but that is the sort of 9 lava stream which this case has on occasion generated in the 10 past and then has again.

So I am going on a little bit longer than I ordinarily 11 would because there are a number of people in court. I don't 12 know who they are. I don't know who you are. You are all 13 welcome in this place because this is the place where you 14 15 should be. And you are going to hear lawyers make arguments and observations that you should hear. You may even see me do 16 things which you should be present to observe and listen to. 17 And if I ever stop talking, we will get to it. 18

I have extended these remarks a bit because of the presence of the public. And it's good that you're here. What you will be seeing is the efforts of counsel and the Court at the end of the day to ensure that the rule of law operates properly and justly and fairly in this case, a case which touches the lives of people, and is also intended to protect and preserve the lives of people. And between those two poles

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tensions arise. They have since the beginning of the case and
 will probably go on doing so.

3 So what I am going to do now is to ask counsel to 4 simply give me their perceptions of what this motion is about 5 and what should be done with it.

The last preliminary statement I will make is that a 6 7 month or so ago I issued a brief order suggesting that counsel 8 should confer among themselves with respect to the manner and 9 the extent to which a particular document called an investigative statement should be the subject of further 10 discovery and discussion. I will simply say, for the benefit 11 of those here, that what seems to emerge from the most recent 12 papers, briefs and so forth, is the contention of the city that 13 nothing is done in respect of an inquiry of the sort sanctioned 14 by the Handschu guidelines unless there has first been an 15 investigative statement, which is prepared at lower levels of 16 the NYPD and then goes up and is vetted by everybody. I asked 17 counsel to consider to what extent those investigative 18 statements could be examined by counsel and the Court to see 19 whether or not they demonstrate, as the city says in its 20 papers, that there has been full compliance with the 21 guidelines. And you may hear some references about that today. 22

23 So because there has been some discussions back and 24 forth, I will ask counsel to bring me up-to-date on that, but 25 even if full agreement on that had been reached, and it has not

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principally, of course, about how to comply with that order, but I will say a few words about the motion.

The motion is a big motion. It is a motion to enjoin 3 these surveillance practices, both through infiltration of 4 organizations and surveillance over persons and through 5 visiting public places and keeping records. But this aspect 6 7 that we are talking about now is chiefly about the surveillance 8 of the organizations and the persons, the use of confidential informants and detectives and the like to obtain records and 9 attend meetings and follow persons. 10

Now, the motion is a motion to enjoin the practices on the basis that they are too broad with respect to the Muslim community and they violate the guidelines because they are not rooted in a criminal predicate; they are rooted in the fact that the targets of the investigations are Muslims, perhaps conservative Muslims.

17 I won't say a great deal more about that, except that one of the big points is, in order to prevail on such a strong 18 motion and obtain the sort of strong relief that we seek, we 19 have to, as the city says, show that there is a pattern and 20 practice with respect to this, if this occurs. The fact that 21 22 it occurred once or twice and that an error might have been made by some policeman or a confidential informant might not 23 give enough support for us to obtain injunctive relief. We 24 25 would have to show that the guidelines are through a pattern

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and practice or through a stated policy being violated.

2 Now, with respect to that, that brings us to your3 order.

THE COURT: Hold on just a minute.

I beg your pardon. Go ahead. Please go ahead.

MR. CHEVIGNY: Now, accordingly, in order to approach 6 7 establishing our burden of proof with respect to that standard, 8 we would have to examine a great many investigative statements, according to the city's position, with respect to this motion. 9 The city said, as you know, that the rather, we thought, 10 astounding documents that had been produced by the press and 11 that showed that there was close surveillance over many Islamic 12 institutions were, in fact, just the mere flotsam and jetsam of 13 the investigation, that the investigations in fact were rooted 14 in good cause to believe that there was a possibility or a 15 reasonable indication of crime, and that those underlying 16 reasons were established through the investigative statements 17 and couldn't be established through anything else. So we felt 18 that we would have to examine a number of investigative 19 statements in order to be able to approach carrying the burden 20 of proof. 21

Now, you asked us for the course of the negotiations with respect to this, and this is the meat of what this is about. This is a practical discussion with respect to discovery in our effort to build up a record which would

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support our contentions in the motion.

So your order was on August 29, and on the 10th of 2 September, we wrote to corporation counsel and asked to examine 3 the investigative statements with respect to all Muslim 4 institutions and individuals in the City of New York. We are 5 not sure how large a number that is. In all the documents that 6 we studied, including the strategic posture which set forth a 7 panoply of organizations for an investigation, there is about 8 100 names. We weren't sure how many more there were than that, 9 perhaps twice as many. That was a broad request, no doubt, but 10 our feeling was that it was necessary because we didn't know 11 12 what the pattern or the number of the investigative statements 13 was going to be.

The city responded two and a half weeks later by phone 14 to Mr. Eisenstein, and the proposal that the city made, that 15 Mr. Farrell made, was to give us two documents from the group 16 that was initially set forth in our declaration and memorandum 17 There were a group of exhibits concerning the Danish 18 of law. cartoon controversy, the plane crash controversy, and the Sean 19 Bell controversy, as we might call them. And the city was 20 ready to let us look at two of those, of which there was some 21 21, I believe. 22

They were also willing to let us look at two investigative statements that we would select, as I may say blind because we are not going to know which ones would be most

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1	promising, two out of all the names that were contained in the
2	strategic posture, which was about 120 names. Then with
3	respect to the informant, Shamiur Rahman, they would give us
4	investigative statements to establish the reasons that he had
5	been assigned and the matters that he had. That amounted to
6	five or six documents, depending on how many they were for
7	Shamiur Rahman. So not to put it too strongly, we thought that
8	was not even the beginning of an adequate investigation of
9	this.
10	So two days later, Mr. Eisenstein wrote to Mr. Farrell
11	to say, that's completely inadequate. In our view, we would
12	back off to be willing to now this brings us up to last
13	weekend we would back off to be willing at the outset to
14	look at the investigative statements with respect to all of the
15	organizations that are included in the declarations, in other,
16	words, that arise under the exhibits that we submitted that
17	arose with respect to Shamiur Rahman and that appear in the
18	strategic posture. That amounts to, as I said, in the
19	neighborhood of 100 names, some of them overlap.
20	Understandably, we didn't receive a response. That was at the
21	end of last week. We offered to give Mr. Farrell's office a
22	list that we would derive from those exhibits, and we have
23	prepared it, but that's where the negotiations came to an end.
24	Now, I don't know what the city wants to say in
25	response to this. This is really a description of a
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1	negotiation, and I don't want to put it too strongly, but
2	our well, I will put it strongly. In our view, this has not
3	been a bona fide set of responses with respect to this. Your
4	order was that counsel and the Court should be able to look at
5	the investigative statements in order to determine whether
6	indeed there was a criminal predicate with respect to Muslim
7	institutions and organizations that were being surveilled, as
8	indeed there was no controversy that they were being surveilled
9	by infiltration. In our view, for the city to come back such a
10	long time later and say, well, we will let you look at five or
11	six documents that you will have to pick blind doesn't respond
12	adequately, as we believe, to the character of your Honor's
13	order, which is really to enable both yourself and counsel to
14	understand whether there is a justification under the
15	guidelines.

16 THE COURT: You correctly described the thrust of the 17 order, but I should add, I think, I composed that order after 18 reading the briefs.

19

MR. CHEVIGNY: Yes, sir.

THE COURT: And in the briefs and in the arguments back and forth, this phrase "investigative statement" emerged, and Commissioner Cohen in his declaration went on at some length describing what it was and who looked at it. But that was all I had to go by, and so it seemed to me, put it no higher than that, that the investigative statement might be a

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1	probative and useful thing to learn a little bit more about.
2	But at the end of that, my most recent order we have
3	been talking about, I closed the order, you will recall, but to
4	be regarded, I suppose, as an unusual expression of judicial
5	humility, I said, I don't know if this makes any sense or not.
6	It's up to counsel to think it over. And if you think, either
7	side, that this is foolishness, this kind of document has no
8	probative value, don't hesitate to say so. This is just my
9	preliminary view of what might be significant on the basis of
10	just reading the briefs.
11	I think it's useful to say that because, yes, I said
12	what I said, but it shouldn't be over-interpreted or
13	overstated. But I don't retreat from it. I simply would
14	reiterate that it seems to me that, particularly when one
15	considers the central role of the investigative statement that
16	corporation counsel assigns to that kind of document, we ought
17	to look at it some more, or see if we can. And that brings us
18	back to where you just stopped, telling me what the efforts
19	have been up till now and you were not satisfied with it. The
20	city, of course, will eventually speak for itself.
21	MR. CHEVIGNY: Well, counsel for the class actually
22	don't know exactly what probative value these investigative
23	statements would have. Under the framework of the guidelines,
24	of course, we are not entitled to see the secret documents,

subject to security of the police, that justify their

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investigations. We got to this point only by some person or persons associated with the police having given them to the press and the press having published them. And so it appeared to us that there simply wasn't enough justification under the terms of the guidelines.

The city says that the investigative statements would 6 show that there was. We don't know whether that is true or 7 not, but there isn't any way to resolve that without looking at 8 them. And there are two questions. One of them I talked about 9 here at length. What scope, how many, which ones? The other 10 one that I haven't mentioned, and I ought to mention, would be 11 security. The police do not want to give them to us because we 12 are the folks who in connection with the class represent the 13 persons being spied upon. 14

Now, with respect to that, as I understand it, Mr. 15 Farrell said that whatever we examine, we would have to examine 16 at the Corporation Counsel's Office, in private with a person 17 present. We wouldn't be able to make copies. And the initial 18 cut, whatever the scope of the discovery is to be, we would 19 have to sit down and read the documents, and we would be 20 permitted to take notes, but we wouldn't be permitted to do 21 anything else with the documents. 22

We don't like that, but we would be willing to accede to it for purposes of the initial discovery in order to find out what is going on here insofar as we can understand. And

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then following that, of course, depending on whatever is found, 1 we would have to request that the city prepare the documents and redact them, according to some standards that would be set, and present some of them to the Court in an effort to complete 5 the proof.

So with respect to the security, the importance of 6 7 which we recognize, we are willing to do that. But what we seem to disagree about is what it is we are going to look at. 8 I don't know if my co-counsel want to say something in addition 9 10 to that or whether we ought to pass it to the city at this 11 point.

Does anyone want to talk further?

Your Honor, there is one other area 13 MR. EISENSTEIN: of our motion which I think ought to be addressed. It relates 14 to the activities of what started out being called the 15 demographics unit and came to known as the zone assessment 16 I am not going to repeat the arguments that we have made 17 unit. comparing the deposition of now Chief Inspector Galati with the 18 19 description made by Mitchell Silber of what it is that the demographics unit was doing. But what is clear from what we 20 saw is that the demographics unit was going around and 21 listening to conversations and recording them at the rate, 22 according to our reading of the statistics in Chief Galati's 23 declaration, certainly at the rate of about once a week over 24 the last three years. 25

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What needs to be pointed out in relation to this is 1 2 that unlike the investigative statements, where we have a genuine dispute, and we suggest to the Court that we have shown 3 4 enough to entitle us to the kind of discovery that you suggested in your August 29 order, in contrast to that, with 5 respect to the activities of the demographics unit, there is a 6 7 specific provision in the modified guidelines that says the 8 police can visit public places on the same terms as members of the public generally. But then goes on to say that they cannot 9 keep records with respect to that unless they relate to 10 terrorism or criminal activity. 11

What I think we have already established in the papers 12 before the Court is that that specific prohibition that is 13 contained in the modified guidelines has been violated, and is 14 15 being violated as a matter of policy, because Chief Galati told us that whatever is in the reports submitted by police officers 16 who are involved in demographic/zone assessment, whatever is in 17 there stays there. In other words, there is no removal of that 18 material. There is no editing of that material. Whatever they 19 choose to say or record, write down, in way of conversations 20 overheard, remains in the records of that unit. 21

So I think that at the very least we have established with respect to that branch of the motion that there is a violation of the modified guidelines and that that violation is not aberrational, but, rather, is a matter of police department

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2	THE COURT: Well, what I believe that Mr. Galati is
3	saying, and I have looked at his declaration, which came after
4	the deposition that he gave and he comments on it, but what he
5	says in his declaration at paragraph 6, among other things, is,
6	"While the zone assessment unit collected publicly available
7	information about the ethnic concentration within that area, it
8	did not and its mission never was to conduct criminal
9	investigations or conduct investigations as set out in Section
10	V of the modified Handschu guidelines."
11	Then that theme is amplified a bit later on. In
12	paragraph 11, Chief Galati says, "Class counsel attempts to
13	make much of the fact that I testified at my deposition that
14	since my time as commanding officer of the NYPD intelligence
15	division in 2006, none of the visits conducted by the zone
16	assessment unit resulted in an investigation."
17	Then his declaration continues, "While that fact is
18	true, the critical point is that the zone assessment unit was
19	not created to trigger investigations or otherwise generate
20	leads."
21	Then in paragraph 12, Mr. Galati says, "While most of
22	the activities of the zone assessment unit do not concern the
23	'investigation' of 'political activity,' as those terms are
24	defined under the modified Handschu guidelines, when the zone
25	assessment unit's activities arguably fall within the scope of

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1 those terms, the zone assessment unit is authorized under 2 Section VIII(A)(2) of the modified Handschu guidelines to carry 3 out its mission by such visits."

Now, what seems to me to emerge from that is a suggested, and, of course, if this is one of the arguments that corporation counsel is making I will hear it from them shortly, but the sense I get is that, yes, there is a zone assessment unit, yes, it does things, but the things that it's doing are not investigations of "political activity."

Mr. Galati says, political activities, that term is defined in the guidelines. I am not sure it's defined anywhere in the guidelines, but political activity is something we are familiar with. But the sense I get is he is saying the zone assessment unit is doing things which are useful from a police republic point of view, but they are not doing what the guidelines are talking about. That's not part of their job.

One of the questions we may have to deal with is, what 17 are the political boundaries of the guidelines themselves? 18 Section III of the modified guidelines says, "These guidelines 19 apply only to investigations which involve political activity. 20 They do not apply to or limit other activities of the NYPD in 21 22 the investigation or detection of unlawful conduct, the preservation of the peace and public safety, or other 23 24 legitimate law enforcement activities which do not involve 25 political activity." And then the three kinds of

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investigations that are to be entered into.

What Chief Galati may be saying is that the zone 2 assessment unit is not in the least concerned with political 3 activity and isn't doing any investigations under the three 4 level form of investigations, all spelled out in the 5 quidelines. The argument may be, in other words, that it 6 7 certainly is possible to imagine that not everything that the police department does to anybody at any time in anyplace falls 8 9 within the quidelines. And if what they are doing does not fall within the guidelines, because it's not that kind of 10 activity, then such conduct is not relevant to the question of 11 whether or not the guidelines have been violated. 12

I don't know if that's what corporation counsel is going to argue or not. If he wasn't planning on doing it, maybe he will.

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MR. EISENSTEIN: Since it's on your mind.

THE COURT: It is on my mind, and this is what we call full disclosure in the law, because I thought it is on my mind, and I wanted to share that with you because I want to know what is in your mind, and you can do a better job of telling me what is on your mind if you can get some dim notion of what is in the judge's mind. It's not always easy, but that's why I said it.

24 MR. EISENSTEIN: That's one of the reasons why it's 25 such a pleasure to appear before you because you do tell us

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what is on your mind. 1 The two things that haven't changed under the original 2 3 4 5 6 7

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guidelines and the modified are the definition of political activity and the definition of an investigation. Political activity is the exercise of a right of expression or association for the purpose of maintaining or changing governmental policies or social conditions. An investigation is a police activity undertaken to obtain information or evidence.

10 Now, your Honor may recall that in probably Handschu VII, you encountered the somewhat metaphysical argument from 11 the defendants that, if our heart is pure, the fact that we are 12 engaged in an activity to gather information, and the 13 information is political, does not make that an investigation 14 of political activity. And I would say that the Court rejected 15 the notion that it can so totally turn on what is in the mind 16 of the police. Obviously, there is an element of 17 intentionality that is there, but it isn't simply that they can 18 19 say, yes, we gathered information, yes, it's about things that are political, but our intention was not to investigate 20 political activity, therefore it's not covered by the 21 That can't be the case, and I think your Honor 22 quidelines. rejected that in Handschu VII or VIII. 23

But passing that, I don't see how anyone can say with 24 a straight face that sending a police officer out to a public 25

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place, having him -- and I think they are all him in this 1 situation -- listen to conversations that people are having 2 about their political views, like, what a shame it was that 3 this worker, who was fired for burning the Koran, was rehired 4 and given back pay. Can you imagine what would happen if he 5 That's an expression of political views had burned the bible? 6 7 and the police officer who brought that back to the office and 8 reported that was gathering information about politics, and I 9 don't see how it is possible to say, and I don't think I said this before, but maybe I did, to say with a straight face that 10 that is not an investigation of political activity. 11

Finally, it is specifically prohibited by the modified 12 The modified guidelines contemplated and gave the 13 quidelines. police the power to go to public places on the same terms as 14 members of the public generally and then limited that power. 15 And it's in that respect, your Honor, that we believe that 16 there is almost a conceded violation of the modified 17 quidelines. Because that's bright-line rules. That has 18 nothing to do with intention. That has to do with gathering 19 information and recording it when the source was a visit to a 20 public place and the rules themselves say that that kind of 21 information gathered in that setting can't be recorded unless 22 it relates to crime or terrorism. 23

THE COURT: And you think that that particular violation, the retention aspect of Section VIII(A)(2) has been

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established on the present record, is that your view?

MR. EISENSTEIN: Yes.

THE COURT: How is that? Is it through the deposition?

It's through the deposition of Chief 5 MR. EISENSTEIN: Galati, who when asked whether the reports, such as the report 6 7 that I just summarized, are brought in by the police officers, whether anything is removed from them, in other words, whether 8 that which relates not to crime or terrorism but, rather, is a 9 10 discussion of views, whether that's ever removed, he said, no, 11 what is in there is in there. It's dealt with, I think he 12 said, as a matter of training. I'm not sure what that means, 13 but it is not removed in any way.

Further to that, the description of what they are out 14 there to do is to be a listening post, is to listen for the 15 reactions of people. And if they are recording the reactions 16 of people that are peaceable reactions, that are political 17 reactions, it seems to me that that's what the rule said they 18 could not do, and I think that that is established not just 19 anecdotally, but established as a matter of policy on the 20 record that's already before you. 21

THE COURT: So that underlies the first of the relief you are asking me for, paragraph 8(a) of, I think it's Professor Chevigny's declaration.

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MR. EISENSTEIN: Correct.

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1	THE COURT: I am asked to enter "an injunction against
2	continuing the practice of retaining records concerning visits
3	to public places, for purposes of intelligence through the zone
4	assessment unit, the demographics unit, or any other unit of
5	the NYPD where no information has been obtained that relates to
6	potential unlawful or terrorist activity."
7	That's what you say the second paragraph of that
8	particular provision prohibits.
9	MR. EISENSTEIN: Correct.
10	THE COURT: And you say they are doing it and you want
11	an injunction to make them stop doing that, retaining records
12	concerning visits to public places for purposes of
13	intelligence, at which point the city may raise up and say,
14	well, that's not for purpose of intelligence. And we may get
15	back into some of the philosophical questions we have explored
16	in the past.
17	What would you do if they say that? You're asking for
18	an injunction against continuing the practice of retaining
19	records concerning visits to public places for purposes of
20	intelligence through the zone assessment unit. The answer may
21	be the zone assessment unit isn't concerned with intelligence
22	and doesn't participate in that function. Therefore, that
23	particular branch of the injunction prayed for has no office to
24	perform.

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MR. EISENSTEIN: They clearly are involved in

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intelligence. Both Galati and Silber said they are out there 1 listening in order to gather information about how people are 2 reacting to things. That strikes me as intelligence gathering. 3 So the notion that they are not gathering intelligence is 4 contradicted by their own words. 5 THE COURT: And you say that's established by the 6 7 present record? 8 MR. EISENSTEIN: Correct. I will simply say one other thing. Your Honor said we 9 are here, as we always have been, about the tension between the 10 two poles, between people's right to be free from intrusive 11 government oversight and the safety of the people of New York 12 City. 13 The balance that was struck in this particular regard 14 was that the police were given a certain power under the 15 modified guidelines to go to places, and the limitation of that 16 power was that what they could bring away from those places was 17 limited to information about crime or terrorism. They could 18 go, they could listen, but they could not record unless it's 19 That's the balance that these rules about crime or terrorism. 20 These rules are binding on them, and they have been 21 struck. violated, and I think that's the core of our argument on that 22 23 point. (Continued on next page) 24

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THE COURT: All right. Thank you. 1 Mr. Stolar. 2 MR. STOLAR: Good morning, Judge. 3 I just wanted to briefly add back on the question of 4 what the scope of discovery might be. 5 THE COURT: Yes. 6 7 MR. STOLAR: If you had not issued your order in August, we would have been up here basically arguing to you 8 9 that the next stage of this proceeding is discovery, 10 essentially looking for the investigation statements that govern the class of people who we are complaining about. 11 12 Our initial request of the city was, all right, we think there's a pattern and practice. We want to see every 13 single investigation statement since the new guidelines were 14 adopted in 2003 that deals with the Muslim community, 15 individuals and institutions. 16 Their response was, we'll let you see two or three of 17 them, as was summarized by Professor Chevigny. Our response to 18 that was, I'll tell you what, we will limit the scope of what 19 we are seeking to the individuals, organizations and 20 institutions which are laid out in the papers that we have 21 filed with the Court, and we have prepared a list of about 100 22 or 120 such things that we're prepared to give the city. 23 What I'm standing up here to do is to bring to the 24 Court's attention that there are a number of other individuals 25

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and institutions which have come to our attention since we 1 filed papers with the Court in early September. The AP 2 reporters who had given us some early information wrote a book, 3 and in connection with their book that was released were a 4 number of other documents that had come from inside the New 5 York City Police Department. Those are not part of the record 6 7 yet, but I want to let the Court know that they exist. 8 In addition, in late August the same two reporters 9 wrote another story concerning how there are roughly at least 16 mosques that were designated, just by virtue of being 10 mosques, as the subjects of terrorism enterprise 11 investigations. All 16 mosques are not necessarily listed in 12 the papers that we filed with you. And a whole other series of 13 documents also from within the NYPD were also publicly released 14 15 which are not before you yet. So, I just want to let you know that there are other 16 things out there that have come out since the papers were filed 17 which consist essentially of documents that have been released 18 by the AP reporters into the public realm, and we'll figure out 19 a way to supplement the record with you when we finally get 20 some kind of a ruling as to what the scope of the discovery and 21

I think that it is a review of the investigation statements -- preliminary, full and terrorist enterprise -that will rise or fall with this motion. We'll see them.

the view of the investigation statements would be.

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You'll see them. The city will see them. And we'll all make a decision based upon what we see there. But some mechanism has to be established that allows us to look at them and look at a full scope of them, not just a limited number that the city has offered.

THE COURT: Let me ask you this: It doesn't directly bear on these issues, but you were giving me some additional information, and I wanted to ask you for a little bit more.

9 I have a sense that there is currently pending, 10 perhaps in the Eastern District, some, quite separate and 11 different, lawsuits brought by members of the Muslim community 12 or people within that general area against the police 13 complaining that things have been done. Am I right in that?

14Just occasionally I read about it in the newspaper, I15think.

16 MR. STOLAR: Yes, you are. And if you'd like a fuller 17 explanation, I think Arthur Eisenberg, who is with the New York 18 Civil Liberties Union, might be able to give you that.

19 THE COURT: Yes, that's right. I remember reading his 20 name, and I said to myself, "I know that man." But, you know, 21 I think it's a question which is related to part of the 22 problems that are going on now, although not probative, I 23 shouldn't think, of what is being specifically considered in 24 this case, or vice versa for that matter. But I did want to 25 put on my own agenda just an inquiry about what's going on

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there, and I'll welcome information from any source.

MR. STOLAR: (Indicating)

MR. EISENBERG: Yes, your Honor. Good morning.

There is a separate lawsuit in the Eastern District of New York before Judge Chen. It is unlike this case, which rests upon the claim that two provisions of the Handschu decree are being violated by the practices at issue.

8 The case in the Eastern District is driven by 9 constitutional arguments. There is no argument in that case 10 that the Handschu guidelines are being violated. The lawsuit 11 in that case is purely based on constitutional claims.

12 In terms of the status, the city answered, I think, 13 the first week in September. There is a procedural discovery 14 dispute now on the issue of whether the matter should be 15 bifurcated and the Monell issues separated out that the 16 magistrate judge is considering, and the parties are also in 17 the process of developing a protective order for purposes of 18 discovery.

19THE COURT: Fine. I don't want that case, so don't20misunderstand me. It's sufficient unto the day, but I wondered21about it. And now I know more.

Anything else from the plaintiff's side?
MR. STOLAR: Not from me.
THE COURT: Then would the city like a brief recess?

25 || I'll give it to you if you want it, although if you are ready

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to go now, that will be fine too. 1 MR. FARRELL: I think we're ready, your Honor. 2 THE COURT: Very well, Mr Farrell, the city may 3 4 proceed. MR. FARRELL: Good morning, your Honor. Peter Farrell 5 on behalf of defendants. I had appeared before you several 6 years ago as part of the dispute over what was the videotaping 7 of demonstrations, and at that time my colleague was Gail 8 Donoghue, who you had mentioned earlier. As you know, Gail has 9 since retired. 10 11 THE COURT: Yes. MR. FARRELL: So we have inherited the defense of this 12 13 case. So I want to start out, your Honor, by addressing and 14 putting into context class counsel's claim in this case. Class 15 counsel's claim in this case is that the New York City Police 16 Department investigates Muslims based solely on their religion. 17 Their claim is that is the only reason whatsoever that the 18 police department takes any actions with respect to 19 investigations that involve people of the Muslim faith. That's 20 a very serious allegation. The department takes it very 21 seriously. 22 I think that if you step back and think about that 23 allegation and ask oneself, is that allegation plausible? I 24 think the answer to that is no, just based upon the history of 25

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what has taken place around the world for the past many years,
 and certainly in New York City since 9/11 with the terror
 attacks on the World Trade Center.

. You know, it's undeniable that those attacks were 4 carried out by Islamists who were radicalized to violence. 5 It's undeniable that New York City remains at the center of the 6 threat by Islamists who are radicalized to violence. You can 7 8 turn on the news almost any night, as I do, and you can see 9 that there is coverage about Islamists who are radicalized to violence carrying out terror throughout the world. 10 And yet, class counsel come in here and ask this Court to find that the 11 NYPD's actions with respect to investigations that it's 12 conducting is driven solely -- and I emphasize that solely --13 on the basis of a person's faith as a Muslim. 14

15 I would posit to the Court that that position is just not plausible, and that when you look at Supreme Court 16 precedent -- and I know under the modified Handschu guidelines 17 they're not arguing constitutional violations -- but on Supreme 18 Court precedent, there's a case that came out not too long ago, 19 Ashcroft v. Iqbal, and the court says when you're presented 20 with a claim in the case, the first thing the court should say 21 22 to itself, is this claim plausible? And the Ashcroft v. Iqbal is 556 U.S. 662. In that case, it, in fact, involved the 23 federal government taking certain action with respect to people 2.4 of the Muslim faith, and the court in that case found that the 25

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1 2 claims in that case just were not plausible.

So I think that as we're going to get into the specifics of this case, it's important that the context of what 3 is taking place in the world and what is taking place with 4 respect to the threats against New York City, which, you know, 5 is laid out in detail in Commissioner Cohen's declaration --6 7 but there have been significant plots against New York City by Islamists who have been radicalized to violence. Fortunately, 8 those have been thwarted, but those include plots against the 9 Brooklyn Bridge, against Times Square, against the Herald 10 Square subway station, the subway system and many others that 11 are listed in Commissioner Cohen's declaration. 12

That's the backdrop with which I stand here today 13 addressing their claims. Now, let's look at specific claims 14 that they make. Their lead piece of evidence in support of 15 this claim is the declaration and reliance upon a former 16 confidential informant of the NYPD Shamuir Rahman. And they 17 say that that declaration and that evidence that he provided is 18 part of their substantial proof that they put before the Court 19 to show that there is this policy of investigating Muslims 20 based solely upon their religion. 21

We have put in evidence which is indisputable with respect to the confidential informant Rahman that he was, in fact, utilized as part of an investigation into several individuals, and one of those individuals has since in fact

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pled guilty earlier this year to attempting to provide material support to al Qaeda affiliates. That is issued in a press release June 26, 2013 by the Eastern District of New York, and that person who pled guilty is known as Justin Kaliebe.

So their lead piece of evidence in this case, which 5 they relied upon and say, this shows it, your Honor. They're 6 7 saying to the Court, this shows it. We have this confidential 8 informant who told me "I was told to go out there and just" --9 quote, their words -- "spy on Muslims and to surveil them just 10 because they're Muslims" is one hundred percent without equivocation refuted by the fact that the persons, one of which 11 the investigation involved, has pled guilty to support of 12 13 terrorism.

So, you take that piece of information and then you 14 look at their papers here, your Honor, they said, here it is, 15 here is all of our evidence. And I'm quoting from their brief 16 at page 4, "substantial persuasive evidence." In fact, what 17 they did do when they brought this motion in a letter to the 18 19 Court, with a cover letter dated February 4, 2013, class counsel said to this Court in addition to the fact that here's 20 the substantial persuasive evidence to show this policy and 21 practice claim that we're alleging, they withdrew their motion 22 for leave to conduct discovery which they had earlier brought 23 on October 25, 2011. That's in their letter dated February 4, 24 2013 to this Court. 25

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So, the city comes in, and we put in the evidence that's now in the record, including refuting their reliance upon the former confidential informant Shamuir Rahman. Now they say, oh, well, now we want additional discovery.

It kind of reminds me of a case, your Honor. I was on trial recently here in the Southern District. It's as if you went to trial, plaintiffs put on their case, defendants get up, put on their case, and then in the middle of trial plaintiffs say, that sounds like a pretty strong case the defendants have. I'd like to take an adjournment to conduct some more discovery.

They made a strategic decision to bring the motion, to withdraw their motion for discovery, to bring this current motion, and they believed that the evidence they were putting in before the Court was substantial and persuasive to prove their claim that the New York City Police Department had a policy or practice of surveilling Muslims based solely upon religion.

18 THE COURT: Well, it may be my fault, Mr. Farrell. 19 They may be doing this because I jumped on the investigative 20 statement horse and ran away with it.

21 MR. FARRELL: Your order raised the issue, your Honor, 22 which they may be trying to take advantage of at this point in 23 time. My argument to you is, they made a choice to withdraw 24 their motion for discovery, to bring the current motion for 25 injunctive relief and, pivotally, the key point is that they

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1	said, here is the substantial persuasive evidence.
2	The city has shown you, taking each of those
3	allegations and you really don't need to go any further than
4	the Rahman allegation because that's the one that they held up
5	as being kind of the smoking gun. Here it is. Here's our
6	proof that the city is employing confidential informants in
7	this non-willy-nilly way just to go out and spy on Muslims, and
8	that's refuted.
9	That takes us to the question, your Honor, then if
10	so the first point that I am making is that they really should
11	not be entitled to any other discovery because they made
12	certain choices. They put the record in before your Honor.
13	They took their position, and they should live by that.
14	The second thing I would say is if your Honor is
15	inclined to have discovery, we did engage in conversations with
16	class counsel with respect to discovery, but we think the
17	discovery based upon the record that they put in and the
18	allegations that we refuted, that they shouldn't just get
19	open-ended discovery into the intelligence division's
20	investigative statements.
21	In terms of context of where the discovery was at, the
22	discussions we had, the city had offered first, their
23	request was, we want every investigative statement that
24	involves Muslims in any way, shape or form. They said our
25	response was not reasonable. I would say that request really

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isn't reasonable in the first instance. But they made that
 request.

We came back to them and said, OK, we are willing to 3 show you investigative statements, and we'll pick two 4 investigative statements from each category of the ones that 5 you raised in your motion -- investigative statements about 6 7 where Danish cartoon reporting came from. We said we'll give you all the investigative statements relating to the 8 9 confidential informant Shamuir Rahman. So that wasn't limited 10 in any way, shape or form. The department was prepared to give all of the investigative statements related to Shamuir Rahman. 11 It also said it would give -- you know, that class counsel 12 could choose, and it was in no way intended to be detrimental 13 So that we weren't guiding them in any way, shape or 14 to them. form, they could pick two of the entities or people that were 15 identified in several of their various exhibits. They could 16 pick those out, and then we would produce the investigative 17 statements with respect to two of them in each of the 18 19 categories.

We believe that on the present record where defendants have refuted their claims and where they brought this motion and were not seeking any additional discovery, that that proposal is fair and appropriate in this instance.

We also have to remember -- there are two other points I'd like to make on this, your Honor -- that discovery poses

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1	significant risks when you're dealing with confidential
2	information that can implicate ways of undercovers or
3	confidential informants. I was involved in a case in the past
4	several years where there was an issue about discovery about
5	the field intelligence reports that the intelligence division
6	had. In that case, the district court had ordered that the
7	department disclose under a protective order the field
8	intelligence reports. Because that issue was so important, we
9	took an appeal to the Second Circuit, and the circuit granted
10	our writ of mandamus and quashed the discovery request for
11	those field intelligence reports. That case, your Honor, is
12	titled In Re: City of New York. The citation for that is
13	607
14	THE COURT: You're giving me that, I gather, because
15	it's not in your brief. Is that so?
16	MR. FARRELL: I would have to check to see whether
17	we've cited it.
18	THE COURT: Whether we have it or not, give it to me
19	again.
20	MR. FARRELL: The citation is 607 F.3d 923. The
21	reason, your Honor, that wasn't in the brief, if it's not in
22	there, is because the city understood, and as it was explicitly
23	stated by class counsel, that they weren't seeking discovery.
24	They had withdrawn that motion and they had put before your
25	Honor the substantial persuasive evidence. So it would not

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you are.

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have come to defendant's position to start arguing about discovery in that briefing. So it probably is not in there. THE COURT: Then I ran off the reservation, and here

In that decision, your Honor, as I say, 5 MR. FARRELL: the discovery that was sought, it was a question of first 6 7 impression on the law enforcement privilege. The court went through the analysis, and as part of that analysis, it also 8 found not only weren't the plaintiffs entitled to the documents 9 10 that were sought the field intelligence reports, but the court 11 addressed the inadequacies and the potential concerns of 12 attorneys' eyes only protective orders noting that when you 13 have this type of information that is sensitive, confidential and can impinge upon the public safety, that an attorneys' eyes 14 only protective order is not the panacea that resolves those 15 concerns. 16

So what's your bottom line, Mr. Farrell? 17 THE COURT: Is it that on the present record, what it contains and what it 18 19 doesn't contain, and the various reasons why the present record is the way it is, the present motion on behalf of the class 20 should be denied in its entirety on the present motion; no 21 further discovery required. Is that your bottom line? And if 22 it isn't, for heaven's sakes, tell me so; but I just want to 23 make sure I'm following your thread. 24

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MR. FARRELL: Your Honor, the position is that our

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1	defense of their motion, as they put it, defeats their motion.
2	They haven't put in evidence, certainly substantial persuasive
3	evidence, that shows there was a policy or practice of
	surveilling Muslims based solely upon religion. They have not
5	carried that burden of proof on the present motion, and they
	had withdrawn their motion for discovery. So their motion
7	should be denied in its entirety.

8 If your Honor is inclined to grant plaintiff's counsel 9 discovery despite that record, then it's our position that it 10 should be limited for all the reasons I've already stated to a 11 select subset of the investigative statements that their motion 12 papers put in issue. The offer that we had made to them was 13 take to two of each of those categories. That's articulated in 14 letters and correspondence between myself and Mr. Eisenstein.

I will say that the last thing on that, your Honor, is 15 that we had spoken last week, and plaintiff's counsel was going 16 to send the defendants a list of the entities or organizations 17 for whom it wanted, if there were any, investigative statements 18 for, and we were in fact waiting for that list. So, it was my 19 understanding that they were going to send us that list before 20 we responded further to it, and I just want to clarify the 21 record that we were -- I don't think class counsel was waiting 22 for us to give them a response to their initial proposal. Ι 23 think Mr. Eisenstein and I in good faith had discussions about 24 that, and we're still discussing it, which is why we had sent 25

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that letter to the Court or the email to the Court that
 prompted that over the weekend.

The next thing I'd like to turn to, your Honor, is 3 what's been called the Section VIII(A)(2) dispute. Now, 4 Section VIII(A)(2), your Honor -- well, two things: One is 5 that, as your Honor is well aware, when the guidelines were 6 7 modified in 2003, the purpose behind the modification was to 8 allow the department to gather or collect intelligence prior to an unlawful act being committed. We cite those sections that 9 are laid out in the Modified Handschu Guidelines that 10 11 explicitly state that.

When I think of the Modified Handschu Guidelines, I 12 think of them in two ways. You have the first part which is 13 that first half, and that's Section V, where you need some 14 level of unlawful activity, the possibility of unlawful 15 activity or a reasonable indication of unlawful activity. And 16 then there's what I kind of think of as the back half, which is 17 the Section VIII(A)(2) where you don't need any of that. It 18 specifically authorizes the department to go out and visit 19 public places on the same terms and conditions as the public. 20 This is the second half of their motion. I have addressed the 21 first half of their motion with respect to investigations. 22

I'm now going to respond to what Mr. Eisenstein was
discussing with you about Section VIII(A)(2). In Section
VIII(A)(2), as I say, you don't need any predicate of unlawful

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activity, not even the possibility of unlawful activity. The
 NYPD is entitled to go out and visit any place and attend any
 event that is open to the public on the same terms and
 conditions as members of the public.

Now, class counsel complain about conversations. 5 And it's important, I think, analytically just so we can frame 6 7 this, that the zone assessment unit goes out and gathers information, as is stated in our papers, but, for example, it 8 would have the name and address of a business. It would have 9 10 the type of building it may be in. And as part of the voluntary discovery we had shown them when they first brought 11 that motion for some discovery, we had made available to them 12 samples of the reports that are generated by the zone 13 assessment visits. 14

They picked the years. They picked the dates of a 15 certain amount that we had agreed to, and then we made those 16 available to class counsel to come in and look at. So, they 17 looked at those reports. And their argument, the way they word 18 19 it in the papers seems to try to want to enjoin everything that the zone assessment unit does. It's saying you have to stop, 20 and they call it intel. But I think what is the difference 21 between the two sides of this is the first part about going out 22 and finding out where a business is located, what the name of 23 it is and the type of building it is, and that type of what I 24 call like phone book information, is two things. 25

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One is, in our opposition we said, we don't -- it 1 doesn't appear that they're taking issue with that type of 2 information that's being retained. When they responded, they 3 never responded and said, yes, by the way, we're not taking 4 issue with that type of information retained. They keep coming 5 back and focusing on conversations that are retained as part of 6 7 those visits. 8 There are two things there. One is, I think, for purposes of the Court in terms of analyzing this, we need to 9 know definitively whether class counsel is, in fact, claiming 10 that that type of phone book information that is collected is a 11 violation of the Modified Handschu Guidelines. 12 We show that it is not for two reasons. One is, we 13 agree with the Court, and the Court's perception, that that act 14 of noting where a business is or the location is not the 15 investigation of political activity. 16 THE COURT: Is that my perception? 17 MR. FARRELL: I thought it might have been, but 18 perhaps -- that was what I thought I heard you saying, and we 19 made that argument, your Honor, in our opposition brief on page 20 We said on page 25 of our opposition brief that this type 21 25. of -- I'm going to use the shorthand phone book information --22 is not subject to the Modified Handschu Guidelines. But we 23 also added that even if the Court found that it was subject to 24 the Modified Handschu Guidelines, we articulated in the 25

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declarations and in our brief as to the reasons why it is that that type of information is potentially related to unlawful or terrorist activity.

The reason that is, your Honor, without going into all 4 the details is, if you need to respond to a threat of a 5 terrorist coming from an incubator country from where 6 7 terrorists have been identified as coming from, and you find 8 out it's a person from this country speaking this dialect and 9 doing this thing, you would want to know where that person may 10 try to go to blend into the community so as not to be detected. That would be one reason. 11

Another reason would be that you'd want to go and find out that perhaps that person might try and recruit somebody who has a similar background and characteristics as him. And we identified these various reasons in our papers.

So, either way, I think the two points that we take away from that is (A) that type of information is not covered under the Modified Handschu Guidelines; and even if the Court disagrees with us, we have put forward in our opposition papers the reasons why that type of information and the test in Section VIII(A)(2) is potentially related to unlawful or terrorist activity. I'll stop there on that point.

Then you get to the focus of what class counsel's papers appears to be, and that has to do with the conversations that are retained. The first thing that strikes me, your

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1	Honor and I'm not sure that they disputed this is that,
2	as your Honor knows, and I was part of this from the prior
3	years of our litigation before the Court, in order to bring a
4	claim to violate the Modified Handschu Guidelines when there is
5	no constitutional violation, they have to show it's a policy or
6	practice and has to be a systemic practice and has to be
7	widespread. That's what your Honor found as part of our
8	litigation over the past several years, and that's articulated
9	in your decision.
10	They're not claiming a constitutional violation here.
11	So they have to show that a systemic practice, a widespread
12	practice that's prevalent. I would note that one of the
13	reasons they're not claiming it's a constitutional violation is
14	because under the Supreme Court precedent Laird v . Tatum and
15	Second Circuit progeny that you have cited in your decisions,
16	that collection and retention of information based upon visits
17	to public places does not violate the First Amendment. So that
18	is noted. You said that in your prior decision. We've argued
19	that. You've accepted that position and cited the law on that
20	point. In fact, plaintiff's counsel is not making a
21	constitutional violation.
22	The only claim at issue here in this case is a
23	systemic practice of the Modified Handschu Guidelines. Now,
24	when we get to conversations, we have put in and gone through

the document that they looked at, and it turns out that out of

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1	the sample set that class counsel reviewed, there were 346
2	visits to public places in those documents. Only 31 of those
3	visits contained conversations. 31 out of 346; that's
4	8.9 percent. That, in our opinion, is not systemic. Even if
5	you assume that it was being retained in violation of the
6	Handschu guidelines, which we do not and there are reasons
7	why it is important and is related to potential terrorist and
8	unlawful activity it's 8.9 percent of the conversations.
9	That is not a systemic practice.
10	Additionally, in part of this motion, the defendants
11	went through and looked at the past three years, 2010 to 2013,
12	and they reviewed all the reports that were generated by the
13	zone assessment unit. These numbers are laid out in our brief,
14	your Honor. They're also laid out in Chief Galati's
15	declaration. In the past three years, there were 4,247 visits
16	made by the zone assessment unit; and of those visits, there
17	were only 207 conversations recorded. When you do that math,
18	that comes I'm not a statistician but it comes to
19	4.9 percent conversations.
20	So, the sample set that they looked at, 8.9 percent of
21	conversations recorded compared to the number of visits, and
22	the last three years which had over 4,000 visits, you're at
23	4.9 percent. That is not a systemic practice under any

24 analysis.

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I would also note that it's not the department's

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practice either to be taking down or recording names of the individuals who have conversations. It's only in a limited instance where a name is taken, and sometimes it's an instance of just a first name taken. Other times it's just a conversation that's heard with no names that are associated or tied to the conversation.

So, it's defendant's position that based upon those indisputable facts -- that's the number of conversations versus the number of visits -- that plaintiff's counsel cannot, and has not met, its burden to show it's a systemic and widespread practice of violating the Handschu guidelines.

THE COURT: Well, let me turn on what the numbers 12 actually show and what they actually mean. 13 If every conversation that was overheard was recorded and retained, that 14 could be a practice of recording statements from a group of 15 people who were unusually taciturn, who, for the most part, 16 just sat there in stony silence, but whenever they said 17 something, it was recorded and retained. That's a practice. 18 It's just they didn't talk much. I mean, that may be not a 19 plausible -- to use that word -- interpretation of the numbers, 20 but how can one be certain in this area? And if one cannot be, 21 then that leads to the question of who has to show what in a 22 matter like this. 23

24 But do you see why I have some misgivings about the 25 argument I think you're making from the numbers? If I'm going

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1 wrong in that regard, you should show me how. I don't quite to 2 know what to make of those numbers, frankly. I didn't quite 3 know what to make of them when I read them, and now you've 4 called my attention to them, and I still don't know what to 5 make of them. What should I make of them?

I think that the numbers should be MR. FARRELL: 6 7 accepted as the maximum because common sense and plausibility dictate that when you go into a business, into a store and 8 people are buying and selling things, and there's people ,9 10 sitting around and conversing, that the common sense and the likelihood is that there are a lot more conversations that -- I 11 mean, when you go out into public, and there's a lot more 12 conversations that are going on that were not recorded. 13 So, that while I hear what your Honor is saying, I think that that 14 can be disposed of by taking a common sense kind of practical 15 approach to going in and thinking about when you walk into a 16 17 business, what you hear and what's happening. So I understand it, but I think our papers and those numbers are powerful and 18 19 do not show a systemic practice.

In addition to that, even if the Court had some concerns over those numbers or wanted to focus on the question that your Honor just raised, the fact of the matter is that the conversations, the overwhelming majority of the conversations that were noted and retained, are related or were related to potential unlawful or terrorist activity. Again, these facts

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are laid out in detail in Commissioner Galati's declaration. 1 For example, in the sample set of conversations 2 that -- I'm sorry -- in the sample set of reports that class 3 counsel reviewed, out of those conversations, most were taken 4 at a time when the current events that were taking place in the 5 world raised the New York City Police Department concerns for 6 7 the safety of New York City. I mean, an example of that would be the Danish cartoon. You had a Danish cartoon be published. 8 People of Muslim faith took great issue with that because it 9 10 depicted the prophet Mohammed. There was a violent reaction 11 throughout the world. Two embassies were burned in, I believe, 12 in Damascus. I believe the Danish Embassy was one of those It was a world-wide reaction by the Muslim 13 that was burned. community to that Danish cartoon depicted the prophet Mohammed. 14 So, prudence and common sense, quite frankly, dictates 15 to find out is there a potential for ricochet violence here in 16 New York City? Because these things are happening world-wide. 17 And the department deploys and finds out what's being said 18 about the Danish cartoon. Those conversations, your Honor, 19 could be both conversations that say, hey, let's go do 20 something in reaction to the Danish cartoon, and those 21 conversations could also be, hey, you know what? There's 22 nothing wrong with that. We don't want to do anything. 23 Here is the crux of the situation: Both 24

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conversations, whether it promotes violent behavior or does not

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1	promote violent behavior, relates to the potential for unlawful
2	activity. The department needs to have an understanding of
3 =	what is the likelihood of a violent reaction occurring. So, in
4	order to make that assessment, one needs to know what is being
5	said about it. As part of that analysis and calculation, it's
6	important to know, are people talking about committing violence
7	or are they talking about not committing violence?
8	So, while the class counsel want to just point to,
9	well, if the conversation itself doesn't have the words "let's
10	go commit some violence" in it or some unlawful activity, that
11	that automatically per se means it's not related to a potential
12	unlawful terrorist activity. We don't agree with that.
13	It's defendant's position that you obviously need to
14	know both sides of the equation to make an assessment, which is
15	what the intelligence department is trying to do, or the New
16	York City Police Department is trying to do in determining
17	whether there is a possibility of unlawful conduct. Again,
18	this has to do with the retention of the conversations.
19	They are not disputing that you can go out and note
20	the conversation in the first instance, right. Under
21	VIII(A)(2), everything the department did in terms of
22	collecting and gathering information, they do not take dispute
23	with. The papers are not saying, their position is not that
24	the department couldn't go out and do it initially. The only
25	argument they're making under VIII(A)(2) is, while it was

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authorized under Handschu to go out and collect all that information and bring it back, you weren't supposed to retain these conversations.

They haven't articulated a basis for not retaining all 4 the other pieces of what I call cataloging the phone book 5 information, but the conversation they're saying you shouldn't 6 7 What they point to is the conversation itself doesn't retain. contain a statement for unlawful activity. As we've said in 8 9 our papers, and as articulated by intelligence professionals who have more knowledge and experience than I do, that is, it's 10 important to know both sides of the equation. 11

The last point on conversations, your Honor, is if you 12 didn't note the conversation and the people who are making the 13 assessments, that you would have to go out the very next day 14 15 and/or the next week and keep checking on the conversations, and giving updates because you wouldn't have had anything in 16 17 the records to go look at and say, hey, what was the status of whether there was conversation to promote violence or not to 18 promote violence. So I think that's the point or the couple of 19 salient points under the VIII(A)(2) analysis. 20

Before I check with my colleagues, is there anything that the Court has not addressed that was raised by class counsel that I haven't addressed in this response?

THE COURT: Well, I do have one comment or question for you, and it fits sensibly with the VIII(A)(2) subject we've

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been discussing. There are these two sentences in VIII(A)(2).
The first one says that "NYPD is authorized to visit any place
and attend any event that is open to the public of the same
terms and conditions as members of the public generally,"
period. End of first sentence.
Class counsel's briefs make something of a point that

7 when, for example, Commissioner Kelly made a speech at Fordham, 8 he quoted that sentence and then moved on seamlessly with his 9 remarks but didn't mention the second sentence, which is what 10 we're really been speaking about here most recently, and says, 11 yes, the NYPD can visit any place, attend any event open to the 12 public on the same terms and conditions as members of the 13 public generally, period, full stop.

14 Second sentence: "No information obtained from such 15 visits shall be retained unless it relates to potential 16 unlawful or terrorist activity."

Now, I think the present evidentiary record raises
potential questions and issues, not just with respect to
VIII(A)(2), but also with respect to some of the more general
issues that counsel have been discussing.

I want to tell you why I say that. I want to put this to you: Exhibit 7 to the class counsel's initial presentation, is a long, large document. It's captioned "NYPD Intelligence Division Strategic Posture 2006." The distribution appearing on the first page is NYPD and the police commissioner, and then

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it's stamped secret. Well, that distribution list has been
 expanded somewhat, it would seem.

I look at it, and on page 86, 87 and 88, there is a tabular breakdown. I didn't include all the pages. It begins with page 85, 86, 87 and 88. It's a tabular recitation or a summary of whether or not the NYPD is maintaining undercovers and informants. We all know that those are two kinds of people. There's an undercover and there's an informant. They are both familiar creatures in law enforcement. They, of course, do different things.

Well, there are lists of whether or not there's an undercover or an informant, and you can say yes or no as to each, at least four pages involved mosques, a list of mosques, and indications of whether this mosque or that mosque has an undercover or an informant or both or one or the other or neither.

Then page 89, 90, and 89 refers to Muslim student associations. Page 90 is Islamic schools of concern, it said, and there's a reference to whether there is an undercover or informant at each one of those.

Now, this would seem to be a little different from attending an event or a place on the same terms and conditions as members of the public generally. The use of informants and undercovers one does not readily associate with the public generally. It's a special entity of the public here, in this

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1 case, the NYPD. This is evidence, for what it's worth, which is in the 2 present record. Now, I think I would be interested in your 3 telling me -- in referring to the papers or whatever -- but I 4 think when you see something like that, it's natural enough to 5 wonder within the general context of the tension between 6 privacy and protecting the public, what is or what can you tell 7 me or point me to so that I can -- withdrawn. 8 I would be interested in your telling me, if you can, 9 10 what the NYPD is doing these days with mosques and student 11 associations, because the possibility -- putting it no higher 12 than that -- that emerges from evidence in this record is that 13 there might be some legitimate areas of concern, you see, which would not be fully met or answered by that provision in 14 VIII(A)(2) attending a place on the same terms and conditions 15 of the public generally. 16 Now, you may reqard that question I put to you asking 17 for your comment on it as entirely unfair or completely outside 18 19 the scope of this hearing or a stupid question, any one of which or all of them, you have a First Amendment right to say 20 to me; you know that. But in part of a full disclosure of 21 what's in the judicial mind, if I may put it that way, I would 22 be interested in the -- you see, it's a question that emerges 23

from the present record. Should I be concerned about this? Ifnot, why not? Tell me your own views on this aspect of it.

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MR. FARRELL: Your Honor, let me address that. I
 think that what may be a point of confusion is that Section
 VIII(A)(2) talks about going to public places on the same terms
 and conditions of the public --

THE COURT: Yes.

MR. FARRELL: -- that is not at issue in what you have 6 7 just pointed to. The police department doesn't use confidential informants and undercovers in the sense of 8 investigative statements and investigations of the Section V of 9 10 the Handschu quidelines. Section V of the Handschu quidelines authorizes undercovers and use of confidential informants for 11 various levels of investigation. Section VIII(A)(2) is about 12 13 going out just to public places without any prerequisite or indication of unlawful activity. 14

So the department is not using undercovers and 15 confidential informants as contemplated in Section V for levels 16 of investigation to carry out Section VIII(A)(2) types of 17 This was made clear to class counsel and in the activities. 18 19 deposition of Chief Galati, which was part of the voluntary discovery that we provided, and, quite frankly, part of the 20 reason defendants wanted to provide that voluntary discovery 21 was so that class counsel understood what was happening under 22 Section VIII(A)(2) within the department, and you cited the 23 salient part of Chief Galati's declaration where he said that 24 the demographics unit, or the zone assessment unit as it's 25

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1	known today, is not involved as part of making investigations.
2	So, there is a clear line of demarcation between the
3	VIII(A)(2) material we're talking about and what you've
4	referenced as Exhibit 7. So Exhibit 7 is on one side of the
5	equation in terms of you pointing to undercovers and
6	confidential informants, and then the VIII(A)(2) material is
7	the material that is gathered without the use of confidential
8	informants and undercovers. I don't know if that clarifies it
9	for your Honor.
10	THE COURT: Yes, it does. I think that's where you
11	started off, as I recall, by saying you viewed the guidelines,
12	this is the first half and then the second half.
13	MR. FARRELL: Yes, your Honor, that's right. That's
14	right. That's why I think, your Honor, that I don't believe
15	there is any question under the Section VIII(A)(2) let me
16	restate that. For VIII(A)(2), the evidence in the record no
17	one, as I understand it, not even class counsel, is now seeking
18	discovery under Section VIII(A)(2). I heard Mr. Eisenstein say
19	to you that under VIII(A)(2) the record before your Honor is
20	submitted, they're not seeking any discovery.
21	The other point, your Honor, just so it's clear, that
22	you don't have any investigative statements being created for
23	VIII(A)(2) types of activities. I think that helps put it in
24	context perhaps to understand the difference between VIII(A)(2)
25	information and levels of investigation under Section V.

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1	THE COURT: Yes, that's useful. Confer with your
2	colleagues and see if there is any further assistance you want
3	to give me.
4	MR. FARRELL: Yes.
5	(Pause)
6	THE COURT: Let me say this to counsel class
7	counsel because they have the burden of persuasion you have
8	the right to reply to what's been said and would retain the
9	right for the last word if counsel for the class do oh,
10	you're still there Mr. Farrell. Forgive me.
11	MR. FARRELL: That's OK, your Honor. It took me a
12	moment longer to confer. I just wanted to wait until your
13	Honor was finished.
14	THE COURT: I have finished except to apologize again.
15	I was going ahead, and suddenly, I looked up, and there you
16	were. Say something.
17	MR. FARRELL: So, the last point I wanted to add, your
18	Honor, was that in the pages of that Exhibit 7 that you had
19	pointed to, the first column about the undercover and
20	informant, as I said, had to do with the Section V
21	investigation whereas the demographics listing was under that
22	Section VIII(A)(2) distinction.
23	Then the last thing I would add, your Honor this is
24	just an observation that once again goes to the systemic
25	practice. I know your Honor was looking at this in terms of

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1	the mosques that were listed here, and the numbers in our
2	paper, I believe in the mosques, there were 53 and this is
3	2006, I also wanted to point out; the document you were
4	referring to is a 2006 document, which was not an investigative
5	statement and was not used for that purpose. So the
6	information contained in this document is looking at
7	information prior to the date of the document, obviously, 2006
8	or earlier. And of the concerned mosques, there's 53
9	identified in that document, when you add them up, and the
10	document also notes that there are over 250 mosques in, I
11	believe, the New York City or the greater New York City area.
12	I do think that, once again, when you look at it, that
13	if what they're alleging is a systemic and widespread practice
14	of investigating Muslims solely on the basis of one's religion,
15	and no other reason, then it would be arguable that you would
16	have 250 mosques or more listed in this document and that is
17	not what the document has contained in it.
18	MR. STOLAR: Judge, would you consider a ten minute
19	break at this point? We do have some things to say.
20	THE COURT: Yes. Off the record, please, just for
- 21	scheduling purposes.
22	(Discussion off the record)
23	Then we will continue this case at 2:30, and we will
24	wrap the case up during the course of the afternoon.
25	(Recess until 2:30)

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1 AFTERNOON SESSION 2 2:30 p.m. Please be seated. Well, I hope that lunch 3 THE COURT: fortified you all. It can sometimes. I found myself 4 5 reflecting on one of the first cases I ever tried. Т represented the United States government. A naval ship had 6 7 sunk in the Delaware Bay and given rise to all sorts of 8 litigation. We were on trial, and an expert witness called for 9 the other side testified, and I thought he was brilliant. He 10 just wiped my whole theory of the case out, and thank goodness 11 Judge Thompson at that point said we'll break for lunch now, 12 and the Navy commander who was my solicitor on the case, and 13 other people, we all went to lunch. They seemed perfectly relaxed. I was destroyed. And we ordered. As the lunch came, 14 and they started talking about what the expert had said and 15 what was wrong with it, and how vulnerable it was, I listened, 16 and I ate some lunch, and by the end of it I was pretty well 17 satisfied that this expert witness was a charlatan and a fraud, 18 19 and I went back and cross-examined him and proceeded to demonstrate that. But it was the lunch hour which helped. And 20 I hope it helped you -- not that you were in the need of it, 21 22 I'm sure. But having said all that, do counsel for the plaintiff 23 class wish to be heard in reply? 24

MR. CHEVIGNY: Yes, your Honor.

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1	MR. FARRELL: Your Honor, plaintiff's counsel has
2	graciously given me one minute to address the court.
3	THE COURT: Oh, yes, you keep popping up, Mr. Farrell.
4	Go ahead. Go ahead.
5	MR. FARRELL: Your Honor, you asked me what has the
6	NYPD been doing with respect to today investigations of mosques
7	and Muslim student associations. And, you know, the answer to
8	that is that they are following leads. Where they have
9	information about the possible unlawful activity; or a
10	reasonable indication, they follow those leads, and that's
11	demonstrated in these papers.
12	The papers are the confidential informant Rahman, he
13	was part of an investigation, and in the declaration that the
14	defendant submitted it's stated that as part of his assignment
15	of that investigation he would go to where the subjects of the
16	investigation would go. And two of the places that Rahman went
17	to as part of that investigation was to the Muslim student
18	association events that John Jay College was sponsoring or
19	it's Muslim student association was sponsoring as well as
20	mosques. So, the investigation of the individual led him to
21	those places.

I wanted to make sure that if I wasn't clear about that earlier, that I'm certainly clear about it now. And this ties in with one other -- this is demonstrated one other way. In the case that you raised, and in which

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1	Mr. Eisenberg is cocounsel on in the Eastern District of New
2	York, there there are five or six plaintiffs who are suing for
3	constitutional violations. Two of those are mosques. And the
4	defendants in response to the answer in part of the initial
5	conference submitted a letter to the court in the Eastern
6	District laying out the reasons why the particular mosque
7	plaintiff in that case some of the reasons that support the
8	investigation that are at issue in that case.
9	So, I have a copy of that letter. If your Honor would
10	like, and I would be happy to pass it up, so you can see those
11	reasons that were articulated in that instance.
12	I would also refer the court back to the record in
13	this case which is the Rahman issue, and specifically the
14	declarations that defendants put in by Detective Hoban and
15	Chief Galati and Commissioner Cohen which articulates that the
16	NYPD follow the guidelines and pursue those matters when they
17	have a lead, and that's how that's the state and has been
18	the state of the NYPD's investigations.
19	The last thing I would raise and they're related
20	and if your Honor has any questions on that, I will be happy to
21	answer on what I've said so far before I quickly switch gears.
22	THE COURT: You had a chance to talk about it with
23	your colleagues during lunch too, didn't you?
24	MR. FARRELL: Actually, your Honor, it's in our
25	papers. I just didn't emphasize it to the court as I had

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wanted to initially, so I wanted to take the opportunity to do
it now.

The other part of this is that with respect to the 3 investigative statements that defendants were in discussions to 4 5 show class counsel in this case, again our position is they're not necessary for all the reasons I said. But they 6 7 characterize it as a handful four or so. I just want to be clear that the record was the latest exchange of communications 8 as to what we would make available to show them were two 9 investigative statements from each of what I will call issues 10 or exhibits that they listed in their papers, and those were 11 12 Exhibits 7, 9, 10 and 11. So, that would be eight there. And 13 then we -- as I told Mr. Eisenstein -- that defendants would 14 similarly put forward two -- they would pick by random their 15 choice -- no influence by us -- two ISs for each of their 16 categories, and then we would similarly choose two of each of 17 those categories, for eight more, which would meet the 16.

Plus we were willing to give or make available -- not give -- make available and show them the ISs related to the confidential informant Rahman, which were three additional ISs. So that was 19 in total.

I just wanted to make sure the record was clear as to what we had offered, because I don't believe it was characterized correctly initially.

Then my final point is -- and this dovetails with what

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ı	I said earlier is that these investigative statements are
2	extremely sensitive; they contain information about ongoing
3	investigations; they have information about confidential
4	informants and undercovers, about people under investigation.
5	There are privacy interests that are at issue, and in class
6	counsel's most recent correspondence to me, or a phone
7	discussion, they indicated they weren't even willing to have
8	redactions made in the investigative statements when they were
9	shown to them, to protect those interests. They wanted them to
10	be shown in their entirety, which for all of the reasons I
11	previously have set forth would just be unacceptable and not
12	warranted under these circumstances.
13	So, I appreciate the court's indulgence of hearing me
14	again, and I thank class counsel for giving me a few minutes of
15	their time.
16	THE COURT: Very good.
17	Now, if counsel for class wish to be heard in reply,
18	now is the time.
19	MR. CHEVIGNY: Thank you, your Honor.
20	With respect to some of the things I have just been
21	said, I'm going to leave it to Mr. Eisenstein to comment,
22	because he had the telephone calls with Mr. Farrell, and I did
23	nọt.
24	MR. CHEVIGNY: I'm going to talk primarily about the
25	matters that were mentioned before lunch. The chief point that

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the corporation counsel made is that the plaintiff class has not made out a case with respect to the investigations by the police. I'm not talking now about the visits under VIII(A)(2); I'm talking about the investigations which involve undercovers and infiltrators.

The corporation counsel's argument essentially is that in the first place they say that the evidence that we produced is insufficient to support our case that there are investigations that are not authorized by the guidelines.

And Mr. Farrell says that our chief piece of evidence 10 is the statements of Rahman, who is the informant. Well, I 11 12 mean whether a piece of evidence is chief or isn't chief is a matter of opinion, of course. That isn't our chief piece of 13 evidence. But with respect to it, Mr. Farrell claims that it 14 15 has been indisputably refuted by the statements of the police. Now, therein lies the key to much of their argument. In fact, 16 everything about the facts with respect to Rahman is disputed. 17 It is disputed by Rahman and it is disputed by the police. 18 The City is taking a position that because a statement was advanced 19 by a policeman it is, therefore, irrefutable, as I understand 2.0 it. And that type of thinking runs through their work. 21

Commissioner Cohen tells us that there are investigative statements that would justify all the investigations that appear upon the documents that we have submitted. And I take it from the tenor of this argument that

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1 that is supposed to be sufficient, that Commissioner Cohen said 2 it was so, and that they were justified under the guidelines, 3 and, therefore, that is sufficient evidence for them to say 4 that we do not have a case.

5 Now, I don't think I need to say a great deal more 6 about that, because I think your Honor has essentially in his 7 order of August 29th signaled that you think there is a 8 legitimate dispute as to whether there was a justification for 9 these investigations or not; and there ought to be discovery 10 with respect to that.

And so essentially the argument that the City has been making is that they disagree with your Honor's order; they don't think that there ought to be any discovery; and that that is the reason why, in fact, that they paltered with us about whether they were going to give us information or they weren't, because they didn't think there ought to be any such discovery. Mr. Farrell as much as said that.

For the reasons I have advanced, I think that we are entitled to discovery. I think there is a dispute. I think that the matters that are advanced particularly at this strategic posture show that there is a dispute with respect to the justifications for the investigation.

In addition, Mr. Farrell brought in the argument that
materials are privileged.

There isn't a syllable about law enforcement privilege

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1	in the City's papers. Mr. Farrell advanced this case, which is
2	indeed a leading case in the Second Circuit, but if in fact the
3	City wants to make that argument, I think they ought to make
4	it, and it ought to be laid out. I hope it won't be, because
5	it would prolong this matter a great deal.
6	I'm not going to attempt to argue the law enforcement
7	privilege point now, but this is an entirely new matter. As
8	far as I had known, there was nothing raised about law
9	enforcement privilege. I had understood that the city was
10	ready to discuss what sort of discovery there would be, not
11	that there ought not to be any as a matter of principle.
12	Now, I don't want to try to discuss every single
13	matter raised by Mr. Farrell. Many of them I would defer to
14	Mr. Eisenstein to discuss, particularly with respect to the
15	visits by the police to public places.
16	But Mr. Farrell made the point at the beginning and at
17	the end of his argument that we did not make a plausible case
18	for the way in which the police conducted their investigations.
19	He said it was not plausible that the police were conducting
20	their investigations because the subjects of the investigation
21	were Muslims. But in fact Mr. Farrell's argument shows I
22	mean not only do the police documents show but Mr. Farrell's
23	argument shows that that is the way the police and the
24	defendants think about this. Because he opened his argument by
25	discussing a panoply of recent threats of terrorism or acts of
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terrorism in the city, and said in effect that these incidents -- regardless of the police investigation -- give rise to an inference that those who commit terrorist acts will be Muslims, and that in the reverse if we think about Muslims, we can, therefore, think about their propensity to commit terrorist acts.

Then at the end of his argument he discussed the 7 Danes' cartoon controversy, and in that connection he advanced 8 the argument, as I understood it, that there was a 9 justification pursuant to the guidelines, in other words an 10 indication of crime in the mere fact that Muslims discussed the 11 Danish cartoon controversy, because if they discussed it, they 12 were to urge that there be acts of violence, then of course 13 that could be characterized as terrorism; but if they discussed 14 15 it and repudiated acts of violence, that would be a political 16 act by a Muslim, and that would point toward that Muslim thinking about terrorism, and that, therefore, that would be an 17 indication of terrorism, and that would justify an 18 investigation. 19

Now, this is exactly what we thought they thought. They believe that because persons who are Muslims discuss politics, however passively, they are giving the police department an indication of crime, which would be sufficient to justify a preliminary investigation or an investigation.

We believe that that type of argument, taken together

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1	with the documents, shows that there is a basis for this
2	discovery and for your Honor's order, because we believe that
3	if the investigative statements are examined, they will show
4	that type of thinking, they will show that those who made
5	decisions to infiltrate organizations and to intrude upon the
6	lives of persons, believe that those persons' activities which
7	maybe touched upon politics were in themselves going to be
8	sufficient for a reason to suspect crime.
9	Mr. Farrell came back after lunch to say that what the
10	police department has been doing is following leads. And
11	Commissioner Kelly's speech harped upon the fact that they are
12	following leads. Well, this seems to be what they think
13	following a lead is, is to follow up on the thinking of a
14	Muslim with respect to politics. And he also said that
15	contemporaneously this is the work that the police department
16	is doing. And of course we believe so too.
17	Other documents that have been mentioned have come to
18	us since the time the motion was made, which is now many months
19	ago, and those documents suggest that precisely that is going
20	on.

So, for example, we received from the e-mail in the last few weeks a communication, a debriefing initiative with respect to confidential informants, and it is not dated, but internal evidence suggests it's about 2009. And with respect to each of Palestine and Jordan, one of the goals of using a

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confidential informant, for example, was to get a CI,
 confidential informant, onto the board of both the Islamic
 Center and the Arab American Association of New York.

So, here is a case where the police just want to put an informant on the board of organizations -- which we will show are otherwise innocent, and for which there is no substantial reason, or perhaps no reason to be suspicious -- so that they may intrude upon the affairs of those organizations.

9 So this is, we believe, investigation rooted in the 10 police's attitude with respect to the political activities of 11 persons who are connected to the Muslim community.

12 So, for the reasons that are advanced in the papers, 13 and the reasons that are in fact advanced by Mr. Farrell, we submit that your order is precisely what it ought to be. 14 It is an order to the police to afford a reasonable degree of 15 discovery with respect to what their underlying thinking was 16 about these investigations, and we feel that you should insist 17 upon it being obeyed and not permit the police department to 18 19 say, well, it's just a flimsy argument, there is no support for it, and there ought not to be such discovery. 20

I think that's all I want to say. At this point I pass it to Mr. Eisenstein to talk about the visits to public places and the other matters that were raised by Mr. Farrell. THE COURT: The torch is being passed in your direction, sir. Do you pick it up?

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MR. EISENSTEIN: I pick it up, your Honor, with
 enthusiasm.

I want to start by springing off of something that my colleague said about the "related to terrorism" and that phrase, which is of great significance both with respect to Section V of the guidelines having to do with investigations based on an indication of criminal activity, and Section VIII(A)(2).

VIII(A)(2), as you will recall, says you can't keep 9 material unless it relates to potential terrorism or crime. 10 Mr. Farrell espoused what to me is a remarkable notion that if 11 12 people are talking peaceably, that if Muslims are talking peaceably, that also relates to potential terrorism because it 13 14 tells you that there is not any in that situation, and that it's therefore appropriate to keep records of that which shows 15 that that particular location does not have any terrorism, that 16 that's related to potential terrorism. And I suggest to the 17 court that that interpretation drains the limiting phrase in 18 VIII(A)(2) of any meaning, because it means if you breathe in 19 and out and you're a Muslim, it is information that the police 20 department needs to maintain because it may indicate that 21 you're not engaged in terrorism, and that's about potential 22 terrorism. It totally takes meaning out of that limiting 23 phrase. 24

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And the same thing is apparently being asserted with

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1 respect to the, for example, the cartoons compilation, which is 2 a compilation of person after person by name saying terrible 3 things have happened overseas in reaction to these cartoons, we 4 should not do that here, we should protest, we should go to the 5 Danish embassy.

Commissioner Cohen is reduced to saying that that compilation does indicate something about potential crime because it talks about burning a flag. Apparently, Commissioner Cohen does not know that the Supreme Court has held that burning a flag -- burning the United States flag, even -- is expressive activity and is protected activity.

So, there is an effort to create a situation in which anything that Muslims do, particularly religious Muslims, is an indication or relates to potential terrorism, whether it shows that they are or that they are not, and so it's perfectly appropriate to keep records in both situations.

Now, the second thing that I want to say is with respect to the letter that Mr. Farrell referred to that was submitted to the court in the Eastern District, again this is a -- there either are or there are not investigation statements underlying the investigations that are involved there, as they are here.

What Mr. Farrell wants to present to the court is a lawyer's letter that purports to summarize the investigation status. And as your Honor pointed out in the August 29 order,

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1	it is very clear from these papers that the best evidence,
2	perhaps the only probative evidence of whether these modified
3	Handschu guidelines have been complied with is the
4	investigation statements, because as Commissioner Cohen has
5	said, that is where the information on which a decision to go
6	forward with an investigation resides. And that's the only
7	place. No paraphrase, no lawyer's letter, no secondhand
8	information about that is sufficient proof to say we're
9	following the guidelines, leave us alone.
10	There are investigation statements, and there's got to
11	be a way under which they can be shown and the court can assess
12	whether in fact these investigations are on the basis of a
13	reasonable indication of criminal activity.
14	And if I may add one thing on that subject, it is by
15	that process, by the court looking at these investigation
16	statements, that meat is going to be put on the bones of the
17	phrases in the guidelines like "reasonable indication". In
18	other words, it's perhaps a recapitulation of the common-law
19	accretion of what probable cause means.
20	Unless the court sees some of these, sees what they're
21	saying and what the reasonable indication is, and is able to
22	say this is but this is not, this administrative process is
23	just a bunch of words. And that's one of the reasons why we
24	think it is important to do exactly what you proposed or
25	broached let me say broached in your August 29

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2	Now, with respect to VIII(A)(2), again echoing what
3	Paul Chevigny said, it is not the case that either Chief Galati
4	or Commissioner Cohen saying that we follow the guidelines
5	ought to be sufficient. There is evidence to the contrary.
6	There is evidence from the police department, from within the
7	police department, with respect to VIII(A)(2), that what Galati
8	says, what Chief Galati says, is not the gospel. Because
9	Mitchell Silber, who was the chief analyst in the intelligence
10	division, says that the demographics unit was looking for hot
11	spots, was out investigating.
12	And, you know, if you talk about the mapping

function -- and there is obviously a core of information that is geographic mapping kind of information -- but that could be done by a police officer in uniform or a police officer who identifies himself as such.

17 You know, where are the people who come here, come from what language is spoken? The very act of hanging around, 18 looking at posters on the wall and recording that, looking at 19 20 petitions, looking at what is being watched on television, and recording conversations, all of those things are efforts to get 21 a sense of the politics of the political views of the people in 22 a place. And that's an investigation of political activity. 23 That's an investigation of expressive stuff, the kind of thing 24 that's protected by the guidelines. 25

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1	If they want to go and listen, and they get a lead,
2	they hear conversations that are suggestive of illegal or
3	terrorist activity, by all means the investigation should
4	proceed. But the notion that they can similarly record when
5	there is no such indication, because that is somehow also an
6	indication of potential terrorism, or an indication of the
7	absence of potential terrorism, means that the limitation that
8	was built into the rule, the rule of law, the balance that this
9	court struck between privacy and security, is simply being
10	drained of meaning.
11	Now, one other thing that I think that needs to be
12	said is your Honor brought up the chart on pages 85 through
13	something of the strategic posture, which is a compilation of
14	all of the mosques that are of interest or of concern, first
15	tier, second tier, third tier, and there are columns:
16	Undercover, confidential informant. Then there is a column
17	demographics for the mosques. And it says, yes, yes, yes, yes,

And I suggest to the court that that is an indication that the demographics unit -- contrary to the suggestion by Mr. Farrell, and the contention by Chief Galati -- is engaged in investigation, is going to mosques, listening to sermons, listening to people talk, and bringing back information about that. And that's where demographics unit is shown to be engaging in what Mitchell Silber describes, not in the mapping

down in every single mosque that's of concern.

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1 2 function that Chief Galati has claimed.

2 Your Honor, what I would like to do is -- oh, one 3 other thing.

According to Chief Galati, there are 200 plus conversations recorded in the demographics unit reports that they went through for the last three years. That's more than one every week.

Now, what we're required to prove is that there is a policy, not that it's widespread, but that it is done as a matter of policy. If it's done as a matter of policy, and it violates the guidelines, under this court's decisions through Handschu 10 or 11 -- I've lost track -- we are entitled to come before the court and seek injunctive relief. There is nothing about widespread. It's a policy.

And I suggest that if there are 200 conversations being recorded, in addition to all the posters and bulletin boards and what channel they're watching, there is a lot of expressive information being retained.

19 The final thing I would like to do, your Honor, is I 20 would like to hand up to the court my letter to Mr. Farrell, 21 which I believe accurately summarizes our discussions about 22 what should be disclosed in way of discovery, so that your 23 Honor at least knows where we stand at this point.

24 THE COURT: That might be useful. Is that objected to 25 in principle, Mr. Farrell?

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1	MR. FARRELL: Not in principle, your Honor. I guess I
2	would have to look at it again. I am just not sure it captures
3	the part about defendants putting in their you know in
4	addition to class counsel picking their investigative
5 🖂	statements, as we've indicated, also that we were going to make
6	available two investigative statements from each category as
7	well. If that's in there, then I have no objection to it. If
8	it's not in there, I would like, if it goes in, I would have to
9	submit a response to this, which I haven't yet had a chance to
10	do.
11	THE COURT: Why don't we leave it this way: If you
12	read that letter, and you think it doesn't tell the full story,
13	then you can write me a letter. How about that?
14	MR. FARRELL: That's fine.
15	THE COURT: Fair?
16	MR. FARRELL: Fine.
17	THE COURT: Just send a copy to counsel. I will
18	receive it on this understanding.
19	MR. EISENSTEIN: Thank you. I would like to also
20	because this is referenced in the letter that I've just given
21	to you give the court a copy of the debriefing initiative
22	which Paul Chevigny any made reference to, because this is one
23	of the things that we have asked for, which is not in part of
24	the existing record, but it has been specifically identified as
25	a request to be disclosed.
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THE COURT: Show it to counsel. 1 MR. FARRELL: Your Honor, this document, which I 2 believe -- well, I know it was not part of the motion, and I 3 believe was identified by plaintiff's counsel after the motion 4 was fully briefed -- we haven't had an opportunity to respond 5 to this, or explain it, and I think that's important before it 6 7 gets submitted into evidence. It's not part of their current motion, so I would 8 object on that ground, versus taking this document in at this 9 point in time, without having given defendants an opportunity 10 to review, examine and provide the court with an explanation as 11 to what it means or what it entails. Right now it's a document 12 in a vacuum with no explanation, and I think it's prejudicial 13 in the record. 14 THE COURT: Well, absent a complete agreement between 15 counsel -- which I do not sense as far as this particular 16 document, whatever it may be is -- and in the circumstances, I 17 don't think it would be fair for the court to pressure or 18 mandate it be produced. 19 I am just going to rely on you two to discuss it among 20 yourselves. And after you've done so, if class counsel feel 21 that this is something that should be part of the court's 22 record before any further decision is made, and counsel for the 23 city don't agree with that, then you are going to have to send 24 me letters with copies to each other explaining what the 25

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dispute is.

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On the other hand, if after corporation counsel has had sufficient time to examine it, and is also able to make any comments about it that counsel wish to, those additional documents -- which is to say the document most recently offered, and any further comments that corporation counsel may wish to make upon it -- then you can send me both. Send me one or both or nothing.

9 But think about it among yourselves first. A time 10 comes when an ocean going ship, if loaded with one more half 11 ton of grain into her holds, she breaks in half and sinks. I'm 12 not there yet, but I've got a lot of paper in the case.

I will receive those, but I want you to consider it among yourselves in the manner that I've discussed. I think that's the proper way to handle it. And if everyone agrees, or you want me to resolve any dispute, I will take that additional scoop into hold number five. Does that conclude --

MR. STOLAR: That concludes us, Judge.

THE COURT: All right. Now, corporation counsel, the replies are concluded. Does corporation counsel hear anything that they cannot stand and wish to respond to?

22 MR. FARRELL: I think I'm going to have to pop up in 23 front of your Honor one more time to address a couple of those 24 things.

THE COURT: It seems like old times, Mr. Farrell.

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MR. FARRELL: So, your Honor, perhaps not in any 1 particular order, but the way that the points I take issue with 2 is, one, that Professor Chevigny had said to you that it is in 3 dispute about what Rahman was involved in, and whether there 4 was sufficient justification for what he was doing. 5 I would just point out two things. It's not in 6 7 dispute that the investigations that he was involved in led to one of those people that was associated with that investigation 8 9 pleading guilty to terrorism-related charges in the Eastern 10 District. And I have that press release, and I would like to 11 hand it up to the court when I'm done, to make that part of the 12 record.

The second thing is the confidential informant Rahman can't dispute what was going on, because as it is laid out and explained in defendant's papers, a confidential informant is not told all the reasons they are out there and what they are doing, or why they are being tasked to go and associate with certain people.

The declarations from defendants lay out the reasons and concerns why that's not done. First it says it's not done. Two is you would never tell a confidential informant all of that information for fear that he would reveal -- either inadvertently or purposefully -- the investigation, what it entailed, who was the subjects of the investigation, and it could create safety issues for both the informant and other

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people involved in the investigation. And those reasons are 1 2 articulated in detail, your Honor, in defendant's declaration by Detective Hoban, Commissioner Cohen and Chief Galati, to 3 some extent. But those are the reasons. He is not told you 4 are going to go do this for this reason, and here is the 5 subject of the investigation. He is told in a more general way 6 who he should be trying to associate with or go to a particular 7 place to collect that information. So, I think that's a 8 misnomer to say that either of those things are in dispute. 9

The second point, your Honor, is Mr. Chevigny said 10 that, you know, the city hadn't raised the law enforcement 11 privilege in its opposition. Again, I had pointed out in my 12 statements earlier that they didn't ask for discovery as part 13 of this motion. They withdrew their motion for discovery. Ι 14 would never raise a law enforcement privilege about discovery 15 16 when it's not at issue in this case. So that's the easy 17 explanation for that point.

The third thing is that I did not say -- nor have I 18 ever said or promoted -- that solely being a Muslim is a basis 19 20 for investigation. The department follows leads, and that's the investigations that they conduct. And my point was that to 21 say that what the department does with respect to its 22 investigations that it does have that involve people of the 23 Muslim faith, to say that that's happening in a vacuum, and not 24 recognizing in the reality of the world that there are Muslims 25

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who are radicalized or violent, and that has been the primary, 1 main threat to the city, just isn't plausible. That's the 2 argument I was making there, and I believe it was 3 mischaracterized. 4

The fourth thing I would say is they raised a 5 document, that one they were proffering, that had to do with 6 7 the Arab American Association of New York, and that that was evidence of somehow to support their case. I would just say 8 two things about the Arab American Association of New York. 9 One is it was never the subject of an investigation by the New 10 York City Police Department. So, to the extent that they are 12 claiming that that was the case, that's not true.

13 Two, there was no confidential informant or an 14 undercover placed on the board of the Arab American Association 15 of New York. So those things never happened. So, to the extent they are implying that did happen, that's just not 16 17 accurate.

The next point I just want to make, your Honor, is 18 that I would also just note -- I'm going to switch gears now to 19 the VIII(A)(2) section. We submitted a page from the F.B.I.'s 20 Domestic Investigation Operations Guide, and that's part of an 21 investigation, and the F.B.I.'s Domestic Investigation Options 22 Guide has the mirror type of protocol for going out and 23 developing where there are certain ethnic communities who are 24 from incubator countries where terrorists could come from. So, 25

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1	it's not as if what the New York City Police Department said
2	it's doing under the powers of Section VIII(A)(2), going out
3	and identifying ethnic community concentrations, it's something
4	they are doing alone in a vacuum. This is stated almost
5	exactly the same way in the F.B.I.'s Domestic Investigation and
6	Operations Guide, and the operative provisions of that guide
7	were submitted as an attachment to the declarations that the
8	defendants put in in this case.

9 The next point on the Section VIII(A)(2) is that class 10 counsel continues to mix in together what the zone assessment 11 unit was doing by saying it's going out and conducting these 12 investigations.

I have said it before --- I'm not going to take the 13 court's time to repeat everything -- but the bulk of the 14 information that the zone assessment unit collects has to do 15 with phone book type of information. It's where a business is 16 located, it's the type of building it's in, it's the address of 17 the business. It's identifying the concentrated ethnic 18 19 community, which is exactly what the F.B.I. DIOG also says can be done, and it's done for the purpose of being able to respond 20 to terrorist threats in the future when you have somebody of 21 similar characteristics coming in, you know where to go to look 22 and what to do. 23

How they can say that those pieces of information that have to do with business addresses and names of restaurants is

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1	the investigation of political activity political
2	activity political activity normally, as I understand it,
- 3	involves some expression of social change or otherwise, and
4	it's defined in the guidelines itself. The location of a
5	building, its address, that is not an expression of political
6	activity, and it's not an expression of any sort.
7	So, that chunk of information which is the bulk of
8	the information that the zone assessment unit collects under
9	Section VIII(A)(2), which is at issue in this case does not
10	even fall under the modified Handschu guidelines.
11	So, the reverse of that is because there is such a
12	small subset of information or reports that contain any
13	conversations at all which arguably for argument's purposes
14	we'll say, fine, going and hearing a conversation about social
15	change one could characterize that as an investigation of
16	political activity, although there could be reasons here which
17	I'm not going to go into it shouldn't but for purposes of
18	argument let's say it does fall under the modified Handschu
19	guidelines and that's certainly the way the department
20	treats it, because it is over-inclusive as to what the
21	guidelines cover that's such a small amount of reports, it
22	can't be the systemic practice of which they complain.
23	The zone assessment unit is not building dossiers on
24	people, it's not collecting names and addresses of individuals.
25	That's not what it does. So, to the extent that they

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1	characterize it differently, that's simply not accurate.
2	And then the last point, your Honor, is I think
3	Mr. Eisenstein had referred to common-law probable cause as
4	part of what gets looked at. I would just reiterate now
5	this is going back to the investigation side of the guideline,
6	Section V the standard is not probable cause.
7	The guidelines specifically say the possibility of
8	unlawful activity. Possibility of unlawful activity. That
9	covers preliminary investigations. When you have a terrorism
10	enterprise investigation, it's a reasonable indication of
11	unlawful activity. And the guidelines themselves define
12	reasonable indication, and I'm quoting, "as substantially less
13	than probable cause".
14	So, any implication that the guidelines have a
15	threshold of either probable cause, or even close to probable
16	cause, for any of the levels of the investigation, is not
17	accurate and is refuted by the language of the guidelines
18	themselves.
19	If you just give me one second, I think that's all I
20	have, your Honor. Thank you.
21	THE COURT: Feel better?
22	MR. FARRELL: Yes, your Honor.
23	THE COURT: Good. I'm going to put one final question
24	to each of you. But do class counsel have anything further,
25	using their right of last word to contribute?

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MR. CHEVIGNY: Well, perhaps I should apologize. I do
 want to say one thing, a few sentences, with respect to what
 Mr. Farrell said, if that's all right with you.

THE COURT: Yes, yes, I've said you could.

5 MR. CHEVIGNY: Most of what he said were matters that 6 Mr. Eisenstein and I had covered in our discussion here this 7 afternoon.

8 With respect to the belief -- his statement that the 9 city believed that we didn't want discovery because we had made 10 a previous motion for discovery, we did make a motion for 11 discovery. We made a motion for discovery concerning the issues under VIII(A)(2), and we got that discovery, the Galati 12 deposition and the documents. Having done that, we withdrew 13 14 that motion, as well we might, since we had received some 15 discovery.

16 This is a completely different motion, and they know 17 With all due respect, it's just not possible that they that. 18 didn't believe that we wanted some discovery. There is a point in our reply brief in which we say discovery is essential 19 20 concerning the reasons for investigations and infiltrations by 21 the intelligence division. If that didn't intimate to them 22 that we wanted discovery, I don't know what would. So that's 23 all I have to say.

The other things, I think we've said already.
THE COURT: All right. Then I'm going to put a

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question to each of you, and it's a question which does not
 invite further argument. You have given me a good deal of
 that, and very good argument it is too, if I might say so.

My first question is to class counsel, and then it's to corporation counsel, and the question is this, first for class counsel: Sum up for me what you think the court should do next in this case. Understood?

8 MR. EISENSTEIN: What we think this court should do 9 next is order -- under appropriate protective order, 10 restraints -- the disclosure to class counsel in the first 11 instance of the investigation statements that relate to what we 12 have raised in our papers, with the understanding that the goal 13 of that process will be to put some or all of those documents 14 into a redacted form which can be made part of the court record 15 and thus a publicly available document.

16 We are aware -- and I think this needs to be said -we are aware of the important role that the New York City 17 Police Department plays. We are citizens of New York, and we 18 want to be safe. And we don't ask the court to jeopardize any 19 20 of the things that Mr. Farrell identified. But we have other 21 interests that we think need to be indicated as well, which are 22 we think that the investigation statements are going to show 23 that investigations have been initiated without a reasonable 24 indication of crime or terrorism.

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So, what we want the court to do is preside over a

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process under which we will be able to look at these documents, work with corporation counsel to do the redactions that are necessary to make it safe to be part of a court record, and have them part of the court record.

5

THE COURT: Thank you.

What does corporation counsel think the court should do next? If you want to say go back to Connecticut and don't return, that's all right; that would be an answer.

9 MR. FARRELL: No, your Honor, I do not want to say 10 that. Plaintiffs have failed to meet their burden. Their 11 papers said that their papers contain "substantial persuasive 12 evidence". That's what they said, and now they are singing a 13 different tune about discovery. They should be held to the 14 choices that they made.

The evidence is clear that the New York City Police Department is not violating the modified Handschu guidelines, and their motion should be denied.

If your Honor is contemplating giving them discovery despite their choices, then the discovery should be limited to the proposal that I articulated earlier as to the investigative statements for which class counsel could come and review.

THE COURT: Good. Very good. Those were good, succinct statements of what the court should do next. Occasionally on both sides little wisps of argument crept in, but you couldn't tell that. And I wanted that summation, and

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1 it's useful to me. Off the record.

(Discussion held off the record)

THE COURT: All right. Back on the record, please. The court extends its compliments to counsel for excellent arguments. Decision on all aspects of this motion is reserved.

As stated in a colloquy off the record, an expedited transcript of these arguments is to be ordered from the court reporter, paid for in the first instance by the City of New York, with that item of costs to abide the event as the litigation goes forward.

And so the hearing is at an end. I will simply say again to all of you who were here, I'm glad you're here. And what you've seen, and what you've heard is good arguments, good arguments, whether you agree with them or not, whether you sympathize with them or not.

This was a roomful of good lawyers trying to from their different points of view make the rule of law work, to make the rule of law work in this place and at this time, which is what we're all about, or should be, and so I hope you place some value on the time you've spent in this place today; but if you haven't, you need not write and tell me so. Case continued. Decision reserved.

(Decision reserved)

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